Summary Statement for Deposition Publication

submitted pursuant to Order Granting Appellant's Motion to Publish Depositions of Ecology Managers and CR 30(b)(6) Designated Witnesses dated March 19, 2002

ACC & CASE v. Dept. of Ecology & Port of Seattle, PCHB No. 01-160

Deponent: Thomas Fitzsimmons, Director, Dept. of Ecology

Date of Deposition:

January 18, 2002

1. Admissibility

A. Purpose used for or what it will be offered to prove:

Per CR 32(a)(2), testimony by Director of Department concerning procedure and basis for issuance of Sea Tac 401 certifications showing lack of reasonable assurance. Further offered in response to testimony of Kenny, White, Cheyne, and Leavitt.

- B. Specific designation (if CR 30(b)(6) deponent): N/A
- C. Basis for admissibility if challenged by objection: If an objection is attached pursuant to provision 4 below, ACC's and CASE's response is also attached.
- **Excerpting:** The following portions of the Fitzsimmons deposition are offered by ACC and CASE:

Page 1 through page 20 line 9 Page 28 line 13 through page 31 line 5 Page 35 line 10 through page 121

- 3. Counter Excerpts of Respondents: See attached.
- 4. **Objections of Respondents:** See attached.

ACC & CASE v. Dept. of Ecology & Port of Seattle PCHB No. 01-160

Department of Ecology's Designation of Additional Portions of Deposition and Objections Entered Pursuant to the Board's Order of March 19, 2002 and Port of Seattle's Joinder in those Objections and Designations

Deponent:

Tom Fitzsimmons

Date of Deposition:

January 18, 2002

3. Counter Excerpts by Respondent Department of Ecology:

None.

4. Objections to Designations by Appellants:

A deposition is admissible in this hearing only to the extent that the same testimony would be admissible in this hearing if the deponent were then present and testifying as a witness. CR 32(a); WAC 371-08-300(1) and (2). Therefore, Ecology renews its objection to publication of this transcript and submits the following objections to particular portions of the transcript.

Regarding Mr. Fitzsimmons' transcript ACC and CASE designated three sections of testimony. For the Board's convenience, Ecology responds section by section below.

Section 1. The appellants' first designated section is "page 1 to page 20, line 9."

General nature of objection: On its face, this section does not include testimony helpful to the Board. There are no assertions of facts or legal positions that are material to the issues before the PCHB. Few of the questions in this section would be allowed in a live hearing and none of the answers provide relevant evidence. Specific areas of inquiry are objectionable for the following reasons:

START	<u>END</u>	<u>OBJECTION</u>
Page 5, line 21	Page 7, line 7	No relevance to the factual or legal issues before the board. [Inquiries about Jay Manning's role as attorney
Page 9, line 22	Page 14, line 9	for Port of Seattle.]
Page 14, line 20	Page 16, line 25	No relevance to the factual or legal issues before the board. [Inquiries about Paul Isaki's and Joe Dear's expertise on 401 decisions.]

¹ By designating counter excerpts, Ecology does not waive its objections to ACC's and CASE's publication of this transcript. Those objections are reflected in Ecology's Response to Appellants' Motion to Publish and in argument before this Board. Further, Ecology does not waive its objections to ACC's and CASE's use of particular portions of the transcript. Those objections are identified in subsection 4 of this document.

TOM FITZSIMMONS - 1 AR 028524

Page 17, line 23 Page 20, line 9

No relevance to the factual or legal issues before the board. [Inquiries about the witness' knowledge of the Board's stay ruling.]

Section 2. The appellants' second designated section is "page 28, line 13 through page 31, line 5."

General Description of Objection: This section of the deposition relates to the fact that the Governor's office sought status information regarding the 401 Certification and that Ray Hellwig sent an e-mail copied to the Director of the Office of Trade and Economic Development. This section contains no assertions of facts or legal positions helpful or relevant to the issues before this Board. Accordingly, none of the questions would be allowed in a live hearing and none of the questions or answers appear to provide any relevant and admissible information.

Section 3. The appellants offer the remaining 87 pages of Director Fitzsimmons' deposition, identifying "page 35, line 10 through page 121."

General Nature of the Objection. The appellants' voluminous designation of the last 87 pages is burdensome and again fails to offer material or relevant evidence. Conspicuously, these last 87 pages include no questions that provide material evidence about whether this 401 Certification provides reasonable assurances for protection of water quality. Instead, much of this section includes argumentative questions that voice appellants' implications regarding the mental processes of the decision maker.

Our Supreme Court has concluded that it is simply not appropriate to probe a governmental agency's deliberative process:

Courts cannot, and should not, undertake a probe of the mental processes utilized by an administrative officer in performing his function of decision. *United States v. Morgan*, 313 U.S. 409, 85 L.Ed. 1429, 61 S.Ct. 999 (1941).

Ledgering v. State, 63 Wn.2d 94, 101, 385_P.2d 522 (1963). See Morgan I, 298 U.S. 468, 56 S.Ct. 906, 80 L.Ed. 1288 (1936); Morgan II, 304 U.S. 1, 58 S.Ct. 773, 82 L.Ed. 1129 (1938); Morgan III, 307 U.S. 183, 59 S.Ct. 795, 83 L.Ed. 1211 (1939), and Morgan IV, 313 U.S. 409, 61 S.Ct. 999, 85 L.Ed. 1429 (1941). Similarly, this Board reviews the action taken by the agency by examining material facts and applying the appropriate legal standards but not by examining the mental processes of the Director. Appellants attempt to impugn the mental decision making processes of an employee or of the Director does not offer material evidence. This area of inquiry is contrary to the Morgan line of cases and Washington case law, and it ignores the nature of this appeal as a review of a 401 Certification, ignores the de novo nature of these proceedings, and ignores the burden of production and proof.

² This is not to say that when an employee offers testimony that a particular fact exists, the appellants cannot test that witness' knowledge of that particular fact. But the deposition of Director Fitzsimmons does not attempt to evaluate any facts that are material to showing whether Ecology has reasonable assurance about the Port's 401 certification.

In addition, the following areas of inquiry are specifically objectionable:

<u>START</u>	END	OBJECTION
Page 35, line 10	Page 36, line 2	No relevance to the factual or legal issues before the board. [The inquiries here relate to the argumentative question of whether the witness believes that the Director of the Office of Trade and Economic Development has expertise relevant to Ecology's rulemaking and the creation of rules.]
Page 36, line 21	Page 39, line 10	No personal knowledge. No relevance to the factual or legal issues before the board. [The inquiries on these 3 pages relate to an exhibit that describes a proposed meeting. Director Fitzsimmons confirms that he did not attend the meeting, does not have personal knowledge of the meeting, nor whether the meeting occurred.]
Page 42, line 15	Page 51, line 24	No relevance to the factual or legal issues before the board. Furthermore, the questions ask the witness to testify about the state of mind of another person. [These 9 pages address whether Tom Fitzsimmons had a meeting with Ray Helwig in advance of his deposition, and then try to compare Helwig's statement describing the purpose of meeting to the Director's description of the purposes of their meeting.]
Page 54, line 25	Page 61, line 10	No relevance to the factual or legal issues before the board. [The inquiries here go into the witness's mental impressions of Tom Luster's expertise and Ray Helwig's expertise at a vague and broad level, and whether the Director discussed the subject of Tom Luster. Director Fitzsimmons' mental impressions on these subjects are not material to this Board's review of the 401.]
Page 61, line 11	Page 77, line 4	No relevance to the factual or legal issues before the board. [These 16 pages address the Director's knowledge that Tom Luster's assignment had been changed and whether he knew that questions had been raised concerning Mr. Luster's ability to be objective, fair, and complete in his evaluation of the 401 material. It also addresses the witness's knowledge of the process where the Port and Ecology withdrew the original 401 and resubmitted. Again, the mental impressions on

		these subjects are not material to this Board's review of the 401.]
Page 77, line 5	Page 84, line 3:	No relevance to the factual or legal issues before the board. [These 7 pages explore the witness's knowledge of Ecology's use of the deliberative process exemption to a public records request. No substantive evidence is offered material to the issues before the Board.]
Page 84, line 4	Page 98, line 13	No relevance to the factual or legal issues before the board. Moreover, since these involve a question of law regarding the water right issue, the 14 pages of questions provide no evidence of any material fact. [These 15 pages explore the fact that the witness discussed the legal issue of whether an application for a water right is needed for a stormwater project with various people who had different opinions on that legal question.]

SUMMARY OF ECOLOGY'S POSITION

Appellants did not attempt to help the Board by identifying evidence from the deposition of Mr. Fitzsimmons that would be material or relevant to the issues before the Board. For the reasons shown above, the Board should not publish these immaterial portions of Mr. Fitzsimmon's deposition.

Ecology does not object to publishing the following portions of Mr. Fitzsimmons' deposition:

START	END	DESCRIPTION
Page 7, line 20	Page 9, line 21	Education and job experience
Page 39, line 13	Page 42, line 14	Shows that Ecology intended to act on the Port's application by July 2000
Page 99, line 17 to end		Although redundant to existing documentary evidence, this portion of the transcript relates to the Director's knowledge of the issuance, withdrawal and reissuance of the Port's 401 certification in August and September 2001.

PORT JOINS ECOLOGY'S DESIGNATIONS AND OBJECTIONS

Counsel for the Port of Seattle have reviewed Ecology's designations and objections. The Port joins in all of Ecology's designations and objections.

Appellants' Responses to Objections Raised by Ecology and the Port To the Publication of Depositions of Ecology Managers and CR 30(b)(6) Witnesses

ACC & CASE v. Dept. of Ecology & Port of Seattle, PCHB No. 01-160

Deponent: Tom Fitzsimmons, Director, Dept. of Ecology

Date of Deposition: January 18, 2002

Response to General Objection to "Section 1":

"General objections" to designated deposition portions are not appropriate. ACC will respond to Ecology's specific objections below. ACC notes, however, that Ecology's general objections mischaracterize large portions of the pages to which it objects on a wholesale basis. While there are some introductory questions, laying foundations for questions which came later, specific facts are also elicited concerning the involvement by gubernatorial staff (Paul Isaki, Joe Dear, Ron Schultz) in Ecology's 401 decision, and the Director's concession that these gubernatorial staff persons were involved despite the fact that they have no expertise in the 401 program (see, e.g., deposition at p. 15). Once again, this goes directly to Ecology's repeated claims in testimony and argument before the Board that the 401 should be given deference because it was a product of Ecology's team of specialized experts.

Responses to Specific Objections to "Section 1":

<u>Start</u>	<u>End</u>	Response to Objection
5:21	7:7	These inquiries lay the foundation for subsequent deposition questions concerning how Ecology Director Tom Fitzsimmons made the decision that Ecology would abandon the position that a water right was required for the Port's low flow plan. They establish Mr. Manning's prior involvement with Ecology and lay a foundation for subsequent deposition questions concerning a telephone conference call participated in solely by Mr. Manning, the Director, and Joan Marchioro concerning whether to require a water right.
9:22	14:9	See above response.

14:20	16:25	See response to Ecology's general objection to "Section 1" above: once again, Ecology has asked the Board to approve its 401 based on deference to a decision made by a team of experts. ACC is entitled to demonstrate to the Board that it is really being asked to defer to a decision which was heavily influenced by non-expert political operatives in the Governor's office acting in response to pressure from the Port directly on the Governor's office.
17:23	20:9	Ecology has repeatedly told the Board that, to the extent the 401 relies on monitoring and subsequent enforcement by Ecology, the Board can assume the presence of reasonable assurance by relying on the fact that Ecology will take necessary actions to ensure compliance with the law. Yet, in Director Fitzsimmons' deposition, he acknowledged that Ecology had taken no action to enforce the stay of the 401 certification which the Board issued in December, and that Ecology had essentially proceeded as if the stay did not exist. This testimony is directly relevant to Ecology's arguments

Response to General Objection to "Section 2":

See response to General Objection to "Section 1," above. The Board should note here that Ecology has affirmatively mischaracterized the nature of the testimony in a last-ditch effort at damage control.

to the Board in support of the 401.

Page 28, line 13 through page 31, line 5 attempts to spin-doctor testimony (which continues past page 31) reflecting mixing the 401 certification -- which must be based on the Clean Water Act and water quality standards -- with issues concerning economic development. It lays the foundation for subsequent examination concerning a meeting facilitated by Martha Choe, Director of the State Office of Trade and Economic Development concerning the 401 certification. Ecology offers no specific objection to this testimony apart from its spin-doctoring.

[There are no specific objections to "Section 2"]

Response to General Objection to "Section 3":

The Department of Ecology made an issue throughout the hearing of the need for deference to its decision-making process and its expertise, the propriety and excellence of its staffing of the 401 Certification review, and the

absence of political pressure or influence on that review. See, e.g., Ecology Prehearing Brief at 2 (401 "developed through extensive coordination with Ecology's experts"); at 4 (deference should be afforded to Ecology because its decision based on specialized knowledge and expertise); at 4 (legal interpretation of Ecology should be given deference). Co-respondent Port of Seattle also claimed that the decision was based solely on Ecology technical expertise and uninhibited legal interpretations. Port Prehearing Brief at 4 (claim that Ecology based 401 on scientific and technical information, and conservative assumptions). The claim was made repeatedly that Ecology had assembled the best team possible and relied upon that team's judgment in making its 401 decision. Ecology also made a point of asking questions about the process and the basis for the removal of Tom Luster, the Department's senior 401 expert, from review of the Port's applications. The suggestion was made that this removal had nothing to do with the Port, and was the result of a routine "regionalization" of Ecology functions. Ecology repeatedly touted its "facilitated" meetings with the Port and offered for the Board's review the "minutes" of those meetings as showing the basis on which 401 decisions were made.

Having made these points and opened these doors, Ecology now is attempting to keep the Board from reading testimony reflecting the other side of the story, that is, that the Ecology decision was not a product of uninfluenced agency expertise in a routine process, but grew out of intensive and repeated applications of political pressure by the Port through the Governor's office to substitute political expediency for actual assurance that water quality standards would not be violated.

In essence, then, Ecology wants the Board to defer without knowing what it is deferring to. This would be a disservice to the Board and to the truth-seeking process which must be at the heart of any adjudicative proceeding.

Further, the legal "authorities" which Ecology cites for exclusion of testimony are not on point and do not support its position. For example, United States v. Morgan, 313 U.S. 409 (1941), a 60-year-old U.S. Supreme Court case chiefly relied upon by Ecology, concerned a rate-setting proceeding by the Secretary of Agriculture under the federal Packers and Stockyards Act. In holding that the Secretary should not have been examined concerning allegations of bias against him, the Court explicitly relied upon the fact that the rate-setting proceeding conducted by the Secretary "has a quality resembling that of a judicial proceeding." 313 U.S. at 422. It further held that, "Such an examination of a judge would be destructive of judicial responsibility." Id. The principles annunciated in Morgan might apply if the question were whether testimony concerning the Board's decision-making process could appropriately be included in a record for review. They are not applicable to review of a non-adjudicative decision by Ecology.

Similarly, *Ledgering v. State*, 63 Wn.2d 94, 104, 385 P.2d 522 (1963), a 40-year-old case cited by Ecology, recognized that "there is a distinction between the types of decisions rendered by different administrative agencies and that some agencies perform judicial or quasi-judicial functions while others do not." Once again, in *Ledgering*, the court held as it did because it determined that:

The director, in administratively suspending an operator's license under the provisions of RCW 46.20.290, performs an essentially judicial function.

Id. at 105. In short, the ancient authorities cited by Ecology have nothing to do with its decision here. Ecology does not adjudicate concerning 401 certifications -- the Board does -- so Ecology cannot claim exemptions from scrutiny which applies to adjudicative bodies alone. Further, our Washington Supreme Court has recognized in an analogous environmental decision-making context the need for heightened scrutiny where there is a risk that proper decision-making will be undermined by "an atmosphere of intense political pressure." Cougar Mountain Associates v. King County, 111 Wn.2d 742, 749, 765 P.2d 264 (1988).

Respondents cannot play the deference card and affirmatively assert it as a basis for Board approval of the 401, and then complain when appellants offer testimony which impeaches, undercuts, and contradicts its claims. The Board is entitled to -- must, in fairness -- review testimony which illuminates, for example, the actual basis on which the August 401 was withdrawn and the September 401 reissued; which reveals the basis on which Ecology's senior 401 expert was removed from review of the project; which discloses whether or not the 401 was actually based on reasonable assurance and unfettered agency expertise or unreasonable pressure from the Port and the Governor's office.

Many of respondents' objections are also barred by their failure to comply with CR 32(d)(3)(B). Respondents failed to make the necessary objections at the deposition, when corrections could have been made (e.g., to the form of the question, in response to an objection as to foundation, etc.). The rule is clear that, in such circumstances, the objections are waived -- and for good reason. Otherwise, the party failing to object could prevent the introduction of deposition testimony merely by adopting a strategy of failing to speak up at the time of the deposition. That seasonable objections are required is hornbook law. For example, the Washington Civil Procedure Deskbook, published by the Washington State Bar Association, notes:

In essence, the rule provides that if the ground for the objection could have been "removed," "obviated," or "cured" by prompt objection, the objection is waived if not made "seasonably." In ruling on the admissibility of the testimony at trial, the court will not limit its

examination solely to the challenged question. Even if the question is "technically objectionable," the answer may be admissible if it constitutes "proper evidence." *Safeco Insurance Co. v. Pacific Indemnity Co.*, 66 Wn.2d 38, 401 P.2d 205 (1965).

Washington Civil Procedure Deskbook at p. 32-16. In particular, the Deskbook warns that objection as to the form of the question, objection as the lack of foundation, objection claiming that a question calls for speculation and similar objections must be made during the deposition or are waived because the objection would "give the opportunity for the examiner to rephrase the question, thus curing the defect." *Id.* at 32-17; see, *id.* at 32-21; *Young v. Group Health Cooperative*, 85 Wn.2d 332, 534 P.2d 1349 (1975). Further, as the deskbook confirms, even technically objectionable questions in depositions are to be allowed when "the answer furnishes proper evidence. Substance, rather than form, should be heeded." *Safeco Insurance Co., supra*, 66 Wn.2d at 41.

Responses to Specific Objections to "Section 3":

Start	End	Response to Objection
35:10	36:2	The objection mischaracterizes the question, the response, and its relevance. They relate to involvement by the Director of OTED, Martha Choe, in the 401 review, and, therefore, to Ecology's repeated claims to the Board that the 401 is due deference because it was based on supposed application of technical expertise without extraneous factors.
36:21	39:10	The testimony here gave the witness' understanding of the positions of the persons named in the exhibit. His testimony culminated at page 39, line 10 with the acknowledgement that it was <u>not</u> "typical for the Governor to conduct meetings about pending applications before the Department of Ecology without someone from the Department of Ecology being in attendance." The point of the testimony is <u>not</u> that Mr. Fitzsimmons attended the meeting, but, in fact, that he did not, and was not invited to do so. As noted previously, this testimony is directly relevant to, impeaches, and contradicts Ecology's claims to the Board during the trial.
42:15	51:24	The objections asserted during the deposition were immediately addressed. Ecology's "spin" on the ten pages of the Director's testimony which it now

attempts to delete is not accurate. The testimony reflects that Mr. Hellwig and Mr. Fitzsimmons had a private meeting which had as its main (if not sole) purpose synchronization of their recollections in preparation for their upcoming depositions, and is therefore relevant to the Board's evaluation of the truthfulness, accuracy, and completeness of the testimony given by both Mr. Hellwig and Director Fitzsimmons. Further, to the extent that objections were made in the course of this line of questioning. they were immediately addressed. For example, when an objection was made that Mr. Hellwig's testimony had been mischaracterized to Mr. Fitzsimmons, Mr. Fitzsimmons was provided the actual transcript of Mr. Hellwig's deposition testimony, asked to review the relevant portion, and then respond to a series of questions concerning it. See, e.g., deposition at pp. 47, et seq.

54:25 61:10

Ecology's broad-brush objection is not consistent with its claims to the Board concerning its decisionmaking process and the expertise applied. Ecology has argued in defense of its 401 that it was based on the Department's best available expertise and is entitled to deference on that basis. Having made the claim in testimony and argument, Ecology seeks to prevent the Board from reading testimony which contradicts its claims. Characterizing Director Fitzsimmons' testimony as "mental impressions on these subjects" is not a colorable objection. All witnesses testify as to their mental impressions. The "mental impressions" of the Director of the Department of Ecology as to the expertise of those involved in the 401 certification are relevant to Ecology's claims and arguments before the Board.

61:11 77:4

Here, again, Ecology offers no specific, colorable legal objection and, in the course of offering non-specific ones, mischaracterizes the substance of the actual 16 pages of testimony it seeks to exclude on a wholesale basis. Further, the characterizations of the testimony are so limited as to make them inaccurate. The Director's testimony in fact concerned the agreements reached with the Port for withdrawal of its 401 application in the fall of 2000 and, significantly, for the process which would be

followed in accepting and reviewing the subsequent 401 application (which ultimately resulted in the August 2001 certification). Ecology itself has touted that process, and the review team which participated in it, as a basis for Board deference and approval. Once again, ACC is entitled to provide the Board with relevant facts which contradict the spin which Ecology has placed on that process through testimony and exhibits.

77:5 84:3

Ecology's characterization of the contents of these pages is incomplete. Part of this testimony concerns withholding of a document based on a "deliberative" exemption, a position which Ecology ultimately withdrew, as Ecology's objection acknowledges. However, the greater part of the testimony to which Ecology objects concerns, once again, the nature of the process (which Ecology has touted) for review of the Port's new 401 application submitted in the fall of 2000. It concerns "commitments, agreements, and understanding coming out of a series of meetings with the Port" (p. 78, line 23 - p. 79, line 1), and then an exhibit which reflected a decision by Ecology to commence withholding of documents from public review.

84:4 98:13

Ecology here asks that the Board not review a full 14 pages of testimony which it acknowledges are relevant to the water right issue. The testimony here is directly relevant to testimony given by Ecology witnesses during the hearing on the water rights issue. Further, it provides impeachment for the testimony of Bob Barwin. While Mr. Barwin testified to different effect before the Board at trial, Mr. Fitzsimmons acknowledges in his deposition that Mr. Barwin actually took the position that a water right was required. Mr. Fitzsimmons further acknowledges -- without objection from his counsel -- that the Attorney General had also acknowledged the possibility that a water right was required. See pp. 95-98. Clearly, testimony is relevant which indicates that Ecology staff believed that a water right was required. This issue relates directly to reasonable assurance because it indicates that at least some of the agency's own experts thought a water right was needed, for example, to protect instream flow augmentation required under the 401 from appropriation by others.

	Page 1
1	POLLUTION CONTROL HEARINGS BOARD
2	FOR THE STATE OF WASHINGTON
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4	AIRPORT COMMUNITIES COALITION,)
5	Appellant,)
6	vs.) PCHB No. 01-160
7	STATE OF WASHINGTON,)
8	DEPARTMENT OF ECOLOGY; and)
9	THE PORT OF SEATTLE,)
10	Respondents.)
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12	DEPOSITION UPON ORAL EXAMINATION
13	OF
14	THOMAS FITZSIMMONS
15	
16	10:04 A.M.
17	JANUARY 18, 2002
18	2425 BRISTOL COURT SW
19	SECOND FLOOR
20	OLYMPIA, WASHINGTON
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25	CARLA R. WALLAT, CRR, RPR, CCR #WALLACR346BE
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	710, 041441, 10, 2001
Page 2	Page 4
FOR THE AIRPORT COMMUNITIES COALITION: PETER J. EGLICK and KEVIN L. STOCK Attorneys at Law Helsell Fetterman 1325 Fourth Avenue, Suite 1500 Seattle, Washington 98111-3846 FOR THE DEPARTMENT OF ECOLOGY: JOAN MARCHIORO Attorney at Law Sasistant Attorney General Assistant Attorney General Olympia, Washington 98504-0117 FOR THE PORT OF SEATTLE: JAY J. MANNING Marten Brown Jay 125 ALSO PRESENT: NONE	1 Requests for Production Nos. 1-6 to 2 Department of Ecology and Responses 3 Thereto 4 5 6 7 8 9 10 11 12 13 14 15 16 17 18 19 20 21 22 23 24 25
Page 3 INDEX EXAMINATION BY: PAGE(S) MR. EGLICK EXHIBITS FOR IDENTIFICATION PAGE EXHIBITS FOR IDENTIFICATION PAGE EXHIBITS FOR IDENTIFICATION PAGE EXHIBITS FOR IDENTIFICATION PAGE Exhibit to Fitzsimmons, Alkire; Subject: RE: Sea-tac Third Runway Hellwig to Fitzsimmons, Alkire; Subject: RE: Sea-tac Third Runway Hellwig to Luster, Ehlers, White, Hart, Groves, Pastore, Alkire; Subject: Meeting with Mic Dinsmore, POS, Wes Ulman, (PSRC?) and the Governor re SeaTac E-mail dated 5/19/2000, 1:10 PM from 39 Hellwig to Fitzsimmons; Subject: SeaTac 3rd Runway Hellwig to Fitzsimmons E-mail dated 10/3/2000, 7:29 AM from 79 Hellwig to Fitzsimmons, Luster and Oliva; Subject: Public Disclosure Act Request E-mail dated 11/20/2000, 4:35 PM from 81 Marchioro to Fitzsimmons; Subject: October 23, 2000 e-mail ACC's Interrogatories Nos. 1-18 and 84	Page 5 OLYMPIA, WASHINGTON; JANUARY 18, 2002 10:04 A.M. OO THOMAS FITZSIMMONS, sworn as a witness by the Notary Public, testified as follows: EXAMINATION BY MR. EGLICK: Q. Good morning, Mr. Fitzsimmons, I'm Peter Eglick and I'm one of the attorneys for the Airport Communities Coalition. Could you state and spell your full name for the record, please. A. Thomas, T-H-O-M-A-S, Craig, C-R-A-I-G, Fitzsimmons, F-I-T-Z-S-I-M-M-O-N-S. Q. And what's your address? A. In Tumwater, 5917 Prospector, P-R-O-S-P-E-C-T-O-R, Place Southwest. Q. When was the last time you spoke with Jay Manning about the airport project; do you know what I mean by the airport project? A. No, I don't. So why don't you describe it to me. If you're going to use that term, then we can

Page 6 director? define. Go ahead. 1 A. I served as the governor's transition 2 O. Port of Seattle Third Runway Project. 2 director between his position as King County executive 3 A. Anything related to it, is that embodied in and governor, which was about a three-month tour of 4 that term? 4 5 duty. 5 Q. Yes. Q. And what did you do prior to that? 6 A. I don't recall exactly. 7 A. I was the county administrator for Thurston Q. No recollection of a conversation with Jay County for a period of about 11 years. Manning about the Port of Seattle Third Runway Project? 8 A. That's not what I said. You asked when is Q. And prior to that? A. I was the -- an assistant to the King County the last time I spoke to him. I answered I don't 10 10 executive for a period of about six years. 11 11 recall exactly, so. Q. And prior to that? 12 O. Do you recall approximately? 12 A. I was the -- I worked at a residential A. I'm having a hard time. I've had a number of 13 13 conversations or been involved in a number of treatment center for emotionally disturbed children and 14 14 conversations with Jay over several years. So -- I'm I was in private consulting. 15 15 16 O. Private consulting in what field? not understanding. The last time I spoke to Jay A. Government affairs, federal government Native 17 Manning was yesterday. I spoke with Jay Manning weeks ago on shoreland management guidelines, I've spoken 18 American affairs. O. Native American affairs in any particular with Jay on other issues that he represents related to 19 20 the Department. So I'm having a hard time thinking 20 aspect? 21 exactly the last time I had a conversation with Jay 21 A. Yeah, we had a contract with the federal government to provide training and technical assistance about the Third Runway Project. I'm sorry, I'm just 22 services to 32 tribes in Washington, Oregon, Idaho and 23 23 answering truthfully. Q. Have you ever spoken with Jay Manning about 24 Alaska. 24 Q. What kind of services? 25 the Port of Seattle Third Runway Project? 25 Page 7 A. A whole range of services, anything from 1 A. Of course I have. 1 2 legal to staff training, to accounting, to 2 O. Okay. And who is Jay Manning? infrastructure development, to the development, as a 3 A. He is an attorney who is in private practice 3 specific example, the museum at Neah Bay on the and I believe one of his clients is the Port of 4 cultural historical museum at Neah Bay was one of our 5 Seattle. 6 projects. 6 Q. You believe it or you know it? Q. That was one of your development projects? 7 A. I know it. 7 A. Uh-huh. 8 8 Q. Okay. Have you ever had your deposition Q. Now, what's your educational background? 9 9 taken before? A. I have a college degree and I have a master's 10 10 A. Yes, I have. 11 degree in public affairs. 11 Q. About how many times? Q. And your college degree is in public affairs 12 12 A. Ten or twelve. 13 as well? O. Okay. So you understand the procedure is 13 A. No. My college degree is in biological 14 that I ask you questions, you answer them under oath? 14 sciences, you know, basic bachelor of arts degree -- or A. I do understand that. 15 bachelor of science, excuse me. O. And you understand that if you don't 16 17 Q. And when did you get your bachelor's degree? understand the question, you let me know and I'll try 17 18 A. 1972, I think. to make it clearer to you. 18 Q. And when did you get your master's degree? A. Yes, I do. 19 19 A. I'm not exactly sure. '73 -- three years 20 Q. What's your position now in the Department of 20 21 later. So '75, '76, I'm not exactly sure of the date. 21

Page 8

Page 9

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Runway Project?

A. I'm the director of the agency.

A. As of yesterday, five years.

Q. How long have you been director?

Q. And what did you do prior to becoming

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Q. Now, did you say before you talked with Jay

Manning several times about the Port of Seattle Third

A. I'd like you to explain the question here,

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Page 10

okay? I'm not trying to be resistant in answering the question. You're asking me did I talk to Jay Manning?

Q. About the Port of Seattle Third Runway Project.

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4 A. I said on several occasions; in group 5 settings, in problem solving issues. So again the 6 inference here is that -- I'm having a hard time 7 understanding. Do you mean a one-on-one conversation? 8 Do you mean -- what does talk to Jay Manning mean? 9

Q. Well, either one, in fact, but let's break it 10 down if that's easier for you. Have you had any 11 conversations with Jay Manning about the Port of Seattle Third Runway Project in which there were no 13 other participants? 14

A. I don't recall one. No, I don't.

Q. Have you had any conversations with Jay Manning about the Port of Seattle Third Runway Project in which there was only one other participant other than you and Mr. Manning?

19 A. Yes, to the best of my recollection, I 20 believe one or maybe others, but I do recall one. 21

Q. Now, did that conversation occur before or 22 after Mr. Manning left the state's employ? 23

A. The conversation I'm recollecting occurred 24 afterwards.

Page 12

meetings. And I just am uncertain. He may have been.

That is a possibility. 2 3

Q. When did you first become aware that Jay Manning was representing the Port of Seattle concerning the third runway? 5

A. I think about a year and a half ago.

6 Q. And when you became aware of that, did you 7 perform an investigation to determine whether or not he 8 had participated in any meetings with you, for example, concerning the Port of Seattle Third Runway? 10

A. No, I did not.

Q. Did you ask anyone else to? 12

A. No, I did not. 13

Q. Were you surprised in any way to see that the 14 former head of Ecology's attorney general division was 15 now in front of you representing a party that had been 16 before the Department for several years? 17

A. No, I was not.

Q. You thought that was routine?

A. I thought it -- for it to occur, I trusted 20

that Mr. Manning, our attorneys, the attorney general's 21

office and the ethics involved in practicing law would 22 have all been considered and that it would have been

23 perfectly appropriate for Jay to take on the 24

responsibility that he did. And I made those 25

Page 11

- Q. Okay. Have you had any conversations with Mr. Manning with a group, individually, one participant, 100 participants, doesn't matter, have you 3 had any conversations with Mr. Manning about the Port 4 of Seattle Third Runway Project while he was in the 5 state's employ? Do you know what I mean by "in the 6 state's employ" by the way? 7
 - A. Of course I do.
- Q. I'm referring to the fact he was the 9 assistant attorney general responsible for the Ecology 10 division, wasn't he? 11
 - A. Yes.

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- Q. Then go ahead, if you would, please, and answer the question.
- 14 A. I can't answer the question with the kind of 15 specificity I would like to. And please understand, I've been in this position five years. On a weekly 17 basis I interact with attorney generals on numerous 18
- occasions, certainly on every Tuesday and Friday when 19 we have meetings on issues and on legal cases, et 20
- cetera. So what you're asking me to do is think back 21
- 22 five years ago and recall in my own mind without any opportunity to refresh my memory here if Jay was -- if
- we were dealing with the third runway during those
- 25 meetings and if Jay was the representative during those

Page 13

- assumptions based on several other experiences in my career where the same kinds of shifts have occurred and the same sorts of ethics have presented, if there was a 3 conflict to be a conflict.
- Q. You say you made some assumptions; is that 5 6 correct?
 - Yes, I used that term.
- 7 Q. Did you make any investigation to determine 8 whether those assumptions were in fact warranted? 9
 - A. I answered that. No, I did not.
- Q. Okay. It's true, isn't it, that the Port of Seattle has been seeking approval from Ecology for its 12 Third Runway Project for a period of time that extends back into Mr. Manning's tenure as head of the Ecology 14 division of the attorney general's office, isn't it? 15
- A. Not to nitpick, but just to sort of, in the 16 beginning of our conversation here, let you know that 17 I'm, if you haven't already experienced, wanting to 18 understand your question here, not to resist and not to 19 answer it, but I'm not willing to answer questions that 20 have triple or quadruple meaning, okay? So let's just 21

sort of walk our way through so I understand the 22 23 question.

It is true that the Department of Ecology has 24 been reviewing a permit by the Port of Seattle for the 25

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Page 14

- third runway. I don't consider that trying to get
- approval out of the Department of Ecology. That may 2
- have been their intention, that's not how I saw it. I
- saw an objective review of a proposal. It is true that 4
- the life of that project dipped back into before Jay
- left the attorney general's office. Factually I think 6 that's probably very true. Beyond the facts, I'm not 7
- sure I understand your question. 8

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- Q. Well, I think you just answered it.
- Now, how long, to your knowledge, has the issue of water rights been involved in the Port of
- Seattle Third Runway application? 12
- A. It probably dates back about a year, a year 13 and a half at the most. 14
- 15 Q. There were no issues concerning water rights 16 earlier than a year or a year and a half ago?
 - A. If there were, I was not aware of them.
- 18 Q. Well, maybe we can share something with you 19 that will shed light on that in a moment.
- 20 I know what I wanted to ask you. Have you ever had any conversations with a Mr. Isaki concerning
- the Port of Seattle Third Runway application?
- A. Yes, I have. 23
- 24 Q. And who is Mr. Isaki?
 - A. He is currently a special assistant to the

- special expertise, no.
 - Q. Does he have an environmental background?
 - A. Joe Dear has a regulatory agency background.
 - He was the director of L&I for the State of Washington
 - and then he was a deputy to the federal OSHA, whatever
 - that agency, before he became chief of staff. 6
 - Q. And L&I is what?
 - A. Labor & Industries.
 - O. Okay. So it sounds like his background is in
 - 10 regulations having to do with labor and workplace
 - 11 conditions?
 - 12 A. Yes. Regulation in general in workplace and
 - worker safety I guess in particular. 13
 - Q. And are there a lot of nexuses that you know 14
 - of between OSHA regulations and the Federal Clean Water 15
 - Act regulations? 16
 - A. No, not that I'm aware of, but I'm -- again,
 - you asked me if he has any special expertise and my
 - thought -- my answer was no, but he has some related 19
 - 20 experience.
 - Q. Well, I guess in the Kevin Bacon sense 21
 - perhaps. Do you understand what I mean by that? 22
 - 23 A. No, but --
 - O. Okay. We'll explain it on a break.
 - 25 A. If it's a question --

Page 15

- governor for business and -- business relations and
- 2 regulatory reform or some such title. I'm not exactly
- sure of the title. When I had the conversations I just 3
- 4 answered yes to, he was the chief of staff to the governor. 5
- 6 O. And does he have some special expertise in 7 the Ecology administration of the 401 program?
 - A. No, I wouldn't suggest that he does.
 - O. What's his first name?
- 10 A. Paul.
- Q. Okay. And you say he was chief of staff for 11
- 12 the governor?
- 13 A. Yes.
- 14 Q. Now, I thought that was someone else named 15 Joe Dear?
- 16 A. Joe Dear left at about a year and a half ago,
- 17 January or so of the year 2001, I think. And Paul
- Isaki was appointed chief of staff subsequent to that. 18
- 19 Q. So Paul Isaki is Joe Dear's successor of chief of staff for the governor?
- 20 A. Yes. 21
- 22 O. Now, Joe Dear, I have the same question for
- you, does he have some special expertise in Ecology's 23
- administration of the 401 program? 24
 - A. I wouldn't characterize it as him having

Page 17

- Q. Now, have you met recently with Gordon White concerning the 401 Certification for the Port of 2
- 3 Seattle?
- 4 A. What do you mean by "recently"? Within the
- 5 last week: within the last month?
 - Q. Within the last week.
- 7 A. No, I have not.
 - Q. Okay. Have you met with him within the last
- month, same question, concerning the 401 Certification?
 - A. Yes, I have. I had a discussion with him
- 10 11 about the status of the project.
 - O. When was that?
- A. Sometime within the last month. Maybe two 13
- 14 and a half weeks ago, three weeks ago, something like
- 15 that.
- 16 Q. Around the holidays?
 - A. Yeah, that's about right.
- 18 Q. And who else was involved in that discussion?
 - A. I think, to recalling, I think -- I think it
- would be December 18th, I think is when I had the
- discussion. And the reason I recall was that that's
- the day I believe that the PCHB stay ruling came out. 22
- 23 And so he and I talked, I think Ron Schultz from the
- governor's office may have been in the conversation
 - because it was about connecting the governor with

understanding the decision and of course having us understand the decision as well. So the conversation 2 was around the announcement. 3

Q. What's Ron Schultz's position in the 4 governor's office? 5

A. He's a policy analyst for the governor.

Q. Was it by phone or in person?

A. I think -- well, I know Gordon was in person, 8 Ron was in person. And now that I recall, the person Q on the phone was the governor's press secretary, Pierce something. I can't remember. I don't know his last 11

12 name.

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Q. Is Pierce the first name?

A. Yeah, I think.

Q. What was the substance of the discussion?

15 A. Did you hear the announcement? My legal 16 counsel had left me a voice mail, so Gordon and I and 17 Ron and then turned to phone by Pierce, so it was a substance around what the PCHB ruling was. I believe

19 it was the 18th. I may be wrong, but I think it was 20

the 18th of December. It was on the day the decision 21

came out. 22

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Q. and were there any discussions about what 23

Ecology would do in response to the decision? 24

A. Yes. We said we needed to meet with legal

Runway Project; is that right?

A. Again, are you asking -- help me understand

Page 20

your question. Not to pursue the Third Runway Project. 3

Are you meaning not to move dirt, not to proceed relative to the construction of the project, or are you 6 meaning --

Q. Those things.

7 A. -- to drop the project and not to pursue it 8

as a proposed project? 9

Q. No, I think your clarification was very 10 appropriate. And the first two things that you 11 mentioned would be good examples of what I'm asking

about: Dirt and construction. 13

A. Yeah, I understand. I do not know if or if 14 not communications to that effect have occurred. I am 15 not aware of them. I assume not being aware of them 16 would suggest we have not because it would be typical 17

for me in this sort of a situation to be aware of that 18

kind of communique. 19

Q. And are you also aware of a decision which 20 the Pollution Control Hearing Board issued a bit more 21 recently concerning the major modification of the Port

of Seattle's NPDES permit? 23

A. I am aware of that.

Q. And do you know what the decision essentially

Page 19

counsel and decide what to do. 1

 Q. Has anyone from Ecology, to your knowledge, 2 communicated with the Port about what actions would or 3 would not be taken in response to the Board's stay 5 decision?

A. I believe our attorney has had conversations, if that falls within the anybody from Ecology question. I have not, and to the best of my knowledge, none of

9 our staff have.

Q. Has Ecology, to your knowledge, communicated 10 to the Port that it should take no action in

12 furtherance of the Third Runway Project in light of the Board's entry of a stay on the 401 Certification?

A. I have no knowledge about what -- about that. 14 15 If Ecology has, I'm not aware of it.

Q. Well, as the director --

A. Well, the director has not.

17 Q. As the director on this high profile project, 18

that's something you would likely have knowledge of, 19 20 isn't it?

A. Yes, I think so. Yeah. I mean, I should 21 have knowledge of it, yes. 22

Q. And as far as you know, Ecology has done 23 nothing in response to the Port's stay with regard to

telling the Port of Seattle not to pursue the Third

did?

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A. I believe I have an understanding of what the decision did, yes. 3

Q. Why don't you explain that to me, if you would, please, your understanding?

5 A. My understanding is that with the exception 6

of the technical identification of the location of 7 outfalls, the PCHB determined that Ecology's granting

8 of a major modification was appropriate. That's my 9

shorthand of it. 10 11

Q. Well, is it your understanding that the PCHB said that the identification of outfalls was an

12 inconsequential matter? 13

A. Yeah, that's my impression of the decision, 14

15 yes.

Q. Have you read it? 16

A. No, I have not. 17

Q. Who told you that the identification of 18 outfalls was inconsequential in terms of the PCHB's

19 20

MS. MARCHIORO: Objection, mischaracterizing 21

the testimony of the witness. 22

Q. (BY MR. EGLICK) Who gave you your impression 23 of whether or not the identification of outfalls was 24

consequential?

6 (Pages 18 to 21)

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A. I had a briefing of the results and interpretation of what the Board's decision was and I drew the conclusion from that information.

MR. EGLICK: Could you read back the question, please.

(Reporter read back as requested.)

A. I did, that's what I just answered. I gave myself my own impression based on the information that I had gotten in terms of the report of the decision.

Q. (BY MR. EGLICK) Did you brief yourself, 10 11 Mr. Fitzsimmons?

A. I drew my own conclusion that the decision by 12 13 the PCHB, based on what I understand to be their 14 decision, briefed by my counsel, I drew my own 15 conclusion that the issue that we were found to err in was not a substantive issue, and on the whole the major modification that we granted was supported by the PCHB. 17

Q. So you were briefed by your counsel; is that 18 19 correct?

20 A. Yes, I was.

Q. And you have not read the decision; is that 21

22 correct?

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A. I stated that. No, I have not. 23

Q. Do you know whether or not the permit that 24

was the subject of the appeal and the Board's decision

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that the specific location of the outfalls in question are not significant to our choices around the effect of 2 3 water quality.

O. And how were the outfalls in question identified by location in the permit and fact sheet that the Board has not remanded?

A. I'm not -- I don't know for sure. I don't -can't answer the question because I don't -- other than I don't know.

Q. Well, I got the impression you were saying 10 that -- that from the permit that the Board has now 11 remanded you could know within a few feet where an 12 outfall was going to be located. Is that what you're 13 14 saving?

A. I don't believe that's what I said, and if I 15 did, I mean -- if I left you with that impression I 16 apologize. I was answering a question about, is the 17 exact location of permits -- of outfalls in a permit, and I didn't know we were talking specifically about 19

this permit. We were talking in general in terms of 20 outfalls and their effect on water quality. And I said 21

they can vary, they do vary, and that variation 22

potential is taken into consideration as I've come to 23

understand how our program people do work. That's the 24

25 answer.

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was remanded or not? 1

A. I believe it was remanded for the purposes that I've described my understanding here, that technically information had to be supplied in order for the permit to ultimately go forward.

O. Okay. Now, when you say identification of outfalls, what does that mean, to you?

A. To me it means the specific location of where the stormwater effluent would be emitted into the environment, the outfall.

Q. Discharged into a stream, for example?

12 A. Precisely.

Q. Now, as the director of the Department of 13 Ecology, can you conceive of circumstances where 14 knowledge of the location of an outfall would be

important in terms of assessing compliance with water 16

quality standards? 17

A. Knowledge of where outfalls are to be located is important, but the precise specificity within feet, yards, oftentime varies when it comes down to actually constructing it and varies in terms of the end result

21 for whatever reason. And that range of specificity, I 22

don't believe makes a significant -- it could

potentially, but I believe, my understanding of our

outfall plan here and the major modification permit,

Page 25

Now, in terms of where exactly these were and what the -- your second question here, I don't know what variation there was, et cetera.

Q. And have you, before deciding what position 4 the Department is going to take as to whether the 5 Board's decision on location of outfalls was technical 6 is the word you used, have you set aside some time when 7 you're going to actually look at the major modification that the Board has remanded and look at the Board's 9 10 decision?

A. No, I have not. I have been -- it has been suggested to me by our staff who I have great 12 confidence in that this exact location of the outfalls is, in their view, not a significant issue and it's -that's -- on this particular permit, that's who I'm 15 trusting to draw my conclusions from.

Q. So you have no independent analysis, you're not planning on performing any yourself?

A. I'm not, no.

Q. Okay. And have you been given any -- strike 20 21 that.

Are you aware of any action the Department 22 has taken to advise the Port of Seattle that in light 23 of the remand of the NPDES major modification, the Port 24 may not proceed once again with moving dirt,

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construction activities -- you're nodding yes, but I should finish or otherwise the question won't be recorded for the reporter -- or any activities that 3 were taken in reliance on that NPDES major modification? 5

A. I'm not aware of any instructions provided to the Port on what to do relative to this most recent decision by the PCHB. I am aware that our staff are 8 thinking about it, I've been informed that there's some 9 consideration in terms of what this means, what it 10 means for the project, what it means for the 11 Department, and I'm aware that that consideration is 12 going on right now. 13

Q. And who has informed you of that?

14 A. Ray Hellwig, my regional director. 15

Q. Who else?

A. Nobody else. 17

16

Q. Well, is it typical that when a permit is 18 remanded, the Department doesn't take some action to 19 halt activity proceeding on the strength of the 20 21 remanded permit?

You're taking some time here. Do you want me 22 to reword the question or --23

A. No, I'm reflecting on the -- on my answer. 24 The first step on any PCHB decision that the 25

Page 28

401 or 402 permits?

A. No, it's not practice.

Q. That doesn't happen?

A. It has happened. There's a difference between it happening and it being practice.

Q. What's the difference?

A. One of regularity versus one of having been contacted or having already been informed about the significance of a 401 or a major modification permit, et cetera. So sometimes it happens, sometimes it doesn't, given the circumstances of the particular 11 12 project.

Q. So it's not regular practice, as you put it, for the governor's office to contact Ecology concerning the time frame for a 401 or 402 action; is that correct?

16 That's correct. It is not regular practice. 17

Q. Okay. I'd like to share with you some 18 documents here. Start with this one. 19

(Deposition Exhibit No. 165 was marked for identification.)

(Mr. Stock left the proceedings.)

22 Q. (BY MR. EGLICK) Showing you when's been 23 marked as Exhibit 165, why don't you take a minute to 24

look at it. 25

Department does is to step back and say, What should we do? The second step is then at usually a staff level

to inform the project applicant what it is we are doing

and what it is we expect them to do. So it is typical

that after a PCHB decision or a Shoreline Hearings

Board decision or a court decision that we do what we're doing right now on the major modification, and

then it is typical to have some interaction with the project proponent, yes.

Q. What do you understand Ecology is doing right 11 now on the major modification?

A. We are thinking about what to do.

Q. And is there some time frame in which Ecology 14 is going to come to a conclusion about what to do?

A. There is no definite time frame that I'm 15 16 aware of, no.

Q. Has anyone from the governor's office called 17 and said, We want you to set a definite time frame in 18 which you will decide what to do about the major 19 modification? 20

A. Called whom?

22 Q. You.

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23 A. Me. No.

Q. Isn't it practice for the governor's office 24

to make such requests with regard to issues concerning

A. (Witness reviewing document.)

Q. Let me know when you're good to go.

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Q. Can I see that for a minute? 4

First, I guess could you tell me who Carol

Jolly is?

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A. In this context, she was a policy staff for the governor in the governor's policy office, and she is the deputy director of the governor's policy shop 10 now.

Q. And what about Mic Dinsmore, do you see him 11 mentioned here? 12

A. Yes, I do. 13

Q. Who's he?

14 A. He's the executive director of the Port of 15

16 Seattle.

(Deposition Exhibit No. 166 was marked for 17 18 identification.)

A. Okay. Do you have questions?

19 Q. (BY MR. EGLICK) First, this is an e-mail you 20 can see from Ray Hellwig to you dated May 11, 2000, 21

4:48 p.m.; is that right? 22

A. Uh-huh. 23

Q. Pardon me? 24

A. Yes, I'm sorry.

8 (Pages 26 to 29)

Page 29

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O. And do you recall this e-mail?

A. I do now that I see it in front of me. I do 2

3 recall it.

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Q. By the way, who's Nancy Groves?

A. I think that's Ray's assistant in his office

up in Seattle -- or in Bellevue.

O. Ray Hellwig?

A. Ray Hellwig.

Q O. What about Diane Pastore?

A. That's my assistant.

O. And Bill Alkire? 11

A. Alkire. He is the legislative liaison for 12

13 the Department of Ecology.

Q. Okay. Who's Martha Choe? 14

A. She is the director of the Office of Trade 15

and Economic Development for the State of Washington. 16

Q. So she's another department director? 17

18 A. Precisely.

O. What role does that department have in 401 19

Certifications? 20

A. I could say none, other than being the agency 21

represented or interested in economic development. 22

They are a -- they have an interest and a role in

assisting business and economic development activities 24

in a general sense in a -- regulatory proceedings. So 25

Page 32

A. The water quality standards of the state are about protecting the water quality of the state.

O. Are there any regulations, standards or 3 anything else that Ecology is supposed to consider on a 4 Federal Clean Water Act 401 Certification that speak at 5

all to the question of fostering economic development? 6 MR. MANNING: Objection, calls for a legal 7

conclusion.

9 O. (BY MR. EGLICK) To your knowledge as director of the state agency that administers the 401 10 Certification program? 11

A. My answer is that the water quality laws of the state, to my knowledge, are nested in a set of

intentions and goals that also address consideration of 14

the economy and the economic impact of those standards. 15

And so in my view, they do connect, not as a mission, 16

not as a standard, but they do connect and are nested 17

in a statutory framework that does contain intentions 18

19 and considerations associated with economics of the 20 state

21 Q. So is there some particular water quality standard, for example, that you can point to that would 22

23 bear out, in your view, the response you just gave?

24 A. No, I don't believe there is a water quality

25 standard, but I'm suggesting in answer to your previous

Page 31

- I would say that's the role they have. Watchful,
- supportive. Their mission is to support economic
- development. But in terms of authority or in terms of
- project review or technical assistance, they have no
- 5 role.

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O. Well, they had enough of a role, didn't they, according to this e-mail, to arrange a meeting between

the head of the Port and the governor? 8

A. And that's precisely a very appropriate role in the sense of their mission to assist in economic development, to assist business development and other

related activities to the general economy of the state. 12

In this case, obviously, it's appropriate for the 13

agencies to be involved in a runway project that would 14 have a lot to do with the capacity of the state to

15 16 provide trade and to meet economic development 17

objectives.

- Q. Which one of the state water quality standards that 401 Certifications are about is concerned with the factors you just mentioned?
- MR. MANNING: Objection, calls for a legal 21 conclusion. 22
- Q. (BY MR. EGLICK) To your knowledge and 23 understanding as director of the department that
- administers the state water quality standards.

Page 33

- question that those -- you asked the water quality laws
- of the state, unless I misunderstood your question, and
- the water quality laws of the state are nested in a 3
- 4 whole series of laws, environmental and economic, and
- 5 so they do contain consideration of economic concerns.
- 6 Q. And was it your direction, then, to
- department personnel in reviewing the 401 Certification 7
- that it take into account "economic concerns" as you 8
- 9 put it?

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- A. No, it was not my direction.
- Q. So this is something that you have kept to 11 yourself but not imparted to your staff, or your 12

department personnel? 13

A. I don't understand your question because the 14

previous question was, do the laws of the state 15 consider economic development, and my answer to that 16

was yes. So please, help me understand now this 17 18 question.

Q. Actually, I think my question was whether 19

there are any provisions that are of concern under a Clean Water Act Section 401 Certification that take

into account at all economic development, as you 22 23 referred to it, concerns.

24 MR. MANNING: Objection, calls for a legal 25 conclusion and asked and answered.

A. I am not aware of specific provisions in the standards that guide the statutes that relate -- not 2

relate -- specifically on a 401 Certification that 3

statutorily require the agency to consider economic development in the -- in the review of a 401 5

Certification. 6

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Q. (BY MR. EGLICK) So what --

A. May I finish, though?

Q. Oh, sure, go ahead.

9 A. There are rules that the agency has adopted 10 associated with that, and in many of those rule-making 11 12 activities, they require a business impact assessment. 13 And in that business impact assessment, we have to consider economic development. So it's not as clean a 14 15 yes and no answer as, you know, I sense you're wanting

me to provide to you by suggesting the answer in your 16 question. 17

Q. I'm actually asking for a clear answer, 18 rather than a yes or no answer, Mr. Fitzsimmons. So 19 I'll try again. 20

The question is if -- and I think you've kind 21 of said there are no water quality standards or other 22

laws that are administered under the 401 program that 23 have to do with economic development. But the question

is, if you're saying there are somehow other

Page 36 Department of Trade and Economic Development clearly

has expertise related to small business impact.

Q. So is it your testimony then that in making

the 401 Certification decision for the Port of Seattle Third Runway Project, it was appropriate for the

Department of Ecology to take into account economic

development issues such as, I think you've just

mentioned, business impact?

A. The Department --

Q. Would you like me to have the question read 10

back?

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A. Please, go ahead. 12

(Reporter read back as requested.)

A. That's not my testimony.

Q. (BY MR. EGLICK) Okay. Did Martha Choe or 15

CTED have any -- or did Martha Choe or CTED have any 16

expertise to offer in any topic area other than ones 17

related to economic development with regard to a Port

of Seattle 401 Certification? 19

A. I don't believe so, no, she did not.

(Deposition Exhibit No. 166 was marked for 21 identification.) 22

Q. (BY MR. EGLICK) Now, Exhibit 166 is about a 23

proposed meeting, is it not, among Mic Dinsmore, the 24

director of the Port; Martha Choe; the governor, that

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regulations or laws that bring economic development

factors to bear on a 401 Certification, were they

brought to bear in this case? 3

MR. MANNING: Objection, mischaracterizes the witness's prior testimony.

Q. (BY MR. EGLICK) Go ahead and answer.

A. This has lost its trail to me. So I don't

know what the question is. I'd ask that you repeat a 8 specific question and I will truly try and answer it. 9

Q. Well, let's go back and ask another one. Is there anything that CTED, that's Martha

12 Choe's agency --A. Yes.

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Q. -- has jurisdiction over or expertise in --14 are you with me so far? 15

A. I am tracking you.

16 Q. That has any bearing under the laws and 17 regulations that govern a 401 Certification by the 18

Department of Ecology? 19

A. Yes, there is. And the answer is, the laws 20 that govern 401 Certification require us to set and 21

establish standards through rule-making processes. 22 When we engage in a rule-making process, we are

23 required by law to consider economic impact, especially

small business impact, and I would suggest that the

would be Governor Locke?

A. Yes.

Q. Wes Ulman, is that the former mayor of 3

Seattle? 4

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A. By name, yes.

Q. And works for a number of groups now; is that right?

A. I believe that's the case. I don't have a lot of knowledge about it, but that's my impression.

9 Q. Now, did the meeting referred to in this 10

exhibit take place? 11 A. I believe it did, but I'm not absolutely

12 13 certain.

O. Did you attend it?

A. No, I did not. 15

Q. You weren't invited?

A. To the best of my recollection, I wasn't 17

18 invited, yes.

Q. Do you see where Mr. Hellwig -- Mr. Hellwig 19

is your regional director in the Northwest Regional 20

21 Office?

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Q. Do you see where Mr. Hellwig in the second 23

24 paragraph says he had conversations with Jerry O'Keefe?

A. Yes.

10 (Pages 34 to 37)

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Page 38

Q. Who is that?

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A. He is a staff member in our budget and policy 2 3 shop at Department of Ecology.

Q. Okay. By the way, do you see where it 4 5 mentions the meeting is campaign related? Do you see 6

A. Take me to where it says that, please.

O. First line, second paragraph.

A. No, I don't see that. It says it's very

10 likely the meeting is campaign related.

Q. Do you have any reason to believe it wasn't?

12 A. I think that was the question that's embodied in this memo, or at least the issue around this memo. 13

It may have been, it may not have been. As I recall,

part of this was whether it was or whether it wasn't, 15 16 yes.

O. Whether it was or wasn't what? 17

A. Campaign related.

19 Q. And what campaign is that a reference to?

A. The governor's reelection campaign.

20 Q. Okay. And then Mr. Hellwig says that, But 21

22 according to conversations, quote, the meeting agenda

will probably include, quote, and then he goes on to 23

describe some things the Port wants to tell the

governor about the Third Runway Project.

Page 40

Q. And you'll agree with me that it is, what, 2 eight days after Exhibit 166?

A. Yes, I would.

Q. Okay. And Mr. Hellwig, if you could read --Mr. Fitzsimmons, if you could read Mr. Hellwig's first sentence into the record, I'd appreciate it, please.

A. It reads, "Tom, the July '00 decisionmaking 7 time frame is going to be tight for us, but we'll give 8 it our best shot. It appears that the KC" -- I believe that means King County -- "review of the Port's

stormwater management plan may require up to ten more 11 weeks." 12

Q. Now, Mr. Hellwig has sent you an e-mail in 13 which he's commenting on, quote, the July 2000 15 decisionmaking time frame, quote. Do you see that,

what you just read? 16 17 A. Yes, I do.

18 Q. What's that a reference to? He seems to think you'll know because he doesn't explain it. 19

A. Well, to the best of my recollection, he's 20 referring to previous discussions, briefings that I had

been in around time frames for making the decisions

23 related to the third runway proposal.

Q. Now, was this the July 2000 decisionmaking 24 25 time frame something that was imposed as a result of a

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Do you see that?

A. I do.

Q. You're saying you didn't go to that meeting?

A. No, to the best of my recollection, I didn't

attend the meeting. I'm pretty certain I didn't. Q. So is it typical for the governor to conduct

meetings about pending applications before the 7 Department of Ecology without someone from the

8 Department of Ecology being in attendance? 9

A. No, I wouldn't say it's typical.

(Deposition Exhibit No. 167 was marked for identification.)

Q. (BY MR. EGLICK) Showing you what's been 13 14 marked as Exhibit 167 to your deposition. Can you 15 identify it?

A. Yes. It's a memo from Mr. Hellwig to me 16 dated May 19, 2000 at 1:10. And I would characterize 17 it as an informational memo on time frames and issues related to the decisionmaking process of the SeaTac 19 20 third runway.

Q. Okay. It's actually an e-mail, isn't it?

22 A. I'm sorry, it is an e-mail memo, yeah.

O. It's not cc'd to anyone else, is it; in other 23

words, it's just from Ray Hellwig to you? 24 25

A. Yes.

Page 41

meeting that had taken place eight days earlier?

A. I do not believe it was, no.

O. Well, is there a reason then on May 19th, that you know of, Mr. Hellwig has decided to write you an e-mail and say, The July time frame is going to be tight for us?

7 A. Well, the July -- the May 11th memo says, "We are meeting with the Port of Seattle to discuss the 8 status of several key issues and identify steps we need 10 to make to resolve outstanding ones."

My recollection is that that's about both substantive and time frames, and time frames during this and any project in decisionmaking are very critical to the applicant. The practice of Ecology is to try and commit to a series of time frames, realistic but also sensitive to applicants' need to know with time frame certainty.

So I would not at all presume that some new commitment came out of the May 11th or the, whatever date the governor's meeting was, and if they did, I am not aware of them and had no conversations with the governor or anybody else about some new time frame. So I would suggest that it is a coincidence of words, not

Q. Okay. Well, did you write back to

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Page 42

Mr. Fitzsimmons -- excuse me, to Mr. Hellwig when you got this e-mail and said, What July time frame are you 2 talking about? 3

A. I don't recall doing so, no.

Q. So you knew what July time frame he was 5 talking about?

A. I believed -- yes, I most likely did. And the July time frame was the time frame that we had on

the table going into the -- likely going into whatever communications that occurred around the May 11th 10

meeting -- or the Tuesday, May 16th meeting, I'm sorry. 11

I'm looking at the date of the e-mail as opposed to, 12 "the meeting will happen at 4 p.m. on Tuesday the 13

16th." 14

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Q. By the way, have you talked with Mr. Hellwig 15 about your deposition? 16

A. I had -- no, I have not specifically talked 17 to him about my deposition, the content of my 18 deposition or the fact that it is occurring. He did 19

ask me when it was occurring, and I've informed -- I 20 informed him when it was occurring.

21 Q. You had a meeting with him, didn't you? 22

A. I had a meeting with him about, what, my 23 deposition? 24

Q. And his. 25

Q. (BY MR. EGLICK) So Mr. Fitzsimmons, let me ask you again, did you meet with Ray Hellwig before 2 Christmas or at any time concerning your deposition or 3 4 his?

A. I met with Ray Hellwig concerning -- the purpose of the meeting was not solely about his deposition. The fact and issues related to his deposition did come up during the meeting. I believe the previous question you asked me was did I meet with Ray Hellwig about my deposition, and I did not meet 10 with Ray about my deposition. That's what I believe your previous question was. 12

Q. I think actually the record will reflect what my previous question was.

A. So maybe you could refresh me through the record then.

16 Q. And I think I actually asked whether you met 17 about your deposition or his. But be that as it may, 18 we're very glad to have the facts out now. 19

When did this meeting take place? 20

A. Roughly sometime before Christmas, I think 21 between Thanksgiving and Christmas if I recall 22 23

Q. And was that in your office? 24

25 A. Yes.

Page 43

A. I wouldn't characterize the meeting in those terms, no. 2

Q. I'll just read you something, and if I need 3 to, I can certainly put it in the record. This is from 4 Mr. Hellwig's deposition. He's talking about a meeting with you shortly before Christmas, and I asked him what was the agenda for the meeting and he answered, quote, The agenda for the meeting with him -- that's you, 8 Mr. Fitzsimmons -- was to briefly go over key areas of concern related to the runway decision to clarify for

10 myself my own memory of events in part for purposes of 11 this deposition, end quote. 12

And that's Page 15, Lines 3 through 7. 13 Do you want to take a look at that? I'll 14

give you a copy of it if you want. 15

A. No, you can provide it to me, but what you've 16 read -- looking across the table, seeing you read a

quote from a document, so if you want to hand it to me, 18 that's fine. 19

Q. Sure. It's Page 15 here, lines -- let's see, 20 8 through --21

MS. MARCHIORO: Why don't we take a break. 22 We've already been going about an hour. Give the court 23 24 reporter a rest.

(Recess taken.)

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Page 45

Page 44

Q. And was anyone else there?

A. No.

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Q. Did you take any notes?

A. I don't recall doing so. I may have, but I don't recall doing so.

Q. Well, we've made disclosure requests, so I would expect that if there are some, we would be 7 getting them and I hope you will look into that or your 8 9

A. Well, I suspect if I did make notes you have them, and -- because we pretty much always, if not every single time, disclose anything appropriate with disclosure requests. So I'm confident that if I took notes you would have them. I don't recall taking notes.

Q. Now, who initiated the meeting?

A. I think Ray may have initiated it, yes.

17 Q. And he came down here from Bellevue for the 18 19 meeting?

A. No. I think he came down here for other 20 meetings as well and we stole a few moments to talk 21 about a range of issues. So -- he's usually down in

22 Olympia at least once a week, if not more frequently. 23

Q. So he came from Bellevue down here and in the 24 course of the day that he spent down here he met with 25

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you privately; is that correct?

A. Yes.

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O. How long was the meeting?

A. Half hour perhaps, as I recall.

5 Q. And what were the topics discussed in the 6 meeting?

A. The status of the overall sort of progress of the case, the timing, when he expected his deposition, 8 I don't recall at that point that I had mine scheduled yet. How staff were doing in terms of all the 10 depositions, either pending or already having been

taken, how it's affecting other workload and other permit activities.

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Let's see. I think there were a couple of other issues. There's -- that frankly I'm -- I think it's a personnel matter that I'm not able to share here, during the course of the conversation.

Q. Now, I read you before and I'll just read you 18 again, Mr. Hellwig said that the agenda for the 19 meeting, quote, was to briefly go over key areas of 20 concern related to the runway decision to clarify for 21 myself my own memory of events, in part for purposes of 22 23 this deposition, end quote.

Do you disagree with that characterization? 24 25

MS. MARCHIORO: I'm going to object from the

Page 48

Page 49

to Page 15, Line 7. I'd like you to read that into the record, please. 2

A. "Q: Well, how did you happen to end up with 3 a meeting with the director in his office?

"A: I asked for it.

"O: And what was the agenda for the meeting?

6 "A: The agenda for the meeting with him was 7 to briefly go over key areas of concern related to the 8 runway decision to clarify for myself my own memory of events, in part for the purposes of his" -- "of this 10 deposition." 11

Q. Thank you.

13 Now, is that accurate?

That's what the paper says.

O. Is Mr. Hellwig's characterization that you 15 just read accurate? 16

MR. MANNING: Objection. I don't know how this witness can testify as to what Ray Hellwig thought the purpose of the meeting was. Ray Hellwig explained to us what he thought the purpose of the meeting was. 20

MR. EGLICK: Mr. Manning, you've been around 21 long enough to know that that objection is wholly 22

improper. You're smiling as if that's kind of a funny 23 thing to do, but in fact it's a very unprofessional 24

thing to do.

Page 47

standpoint I think the witness should be allowed to read the transcript and get the context in which

Mr. Hellwig made those comments because my recollection 3

of that is not the same, and I was at that deposition. 4 MR. EGLICK: You're saying, Counsel, that 5 that's not an accurate quote? 6

MS. MARCHIORO: I'm not saying you're not quoting accurately. I'm saying that in the context that Mr. Hellwig also stated that he had a range of issues --

MR. EGLICK: Counsel, don't testify. 11

MS. MARCHIORO: You asked me a question.

12 MR. EGLICK: No, I asked you whether it was an accurate quote. That's usually a yes or no 14 15

question. MS. MARCHIORO: Not when you answer them.

MR. EGLICK: I'm not answering questions 17 here, Counsel, and you shouldn't be testifying here, 18

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Q. (BY MR. EGLICK) Sure, let's do it your way, 20

21 Mr. Fitzsimmons. Why don't you read into the record,

22 if you would, this is from the deposition of Ray

23 Hellwig, Page -- well, let's see. Start with Page 14, Line 25, and then read into the record through Page 15, 24

Line 7 -- there's 14, Line 25, then it goes over here

MR. MANNING: What I find funny is that you're asking a witness to explain the purpose of a 2 meeting from another person's perspective who has

testified as to what he thought the purpose of the 5 meeting was.

MR. EGLICK: And the appropriate objection is about three words, not three paragraphs.

7 MR. MANNING: I guess I'm not as skillful as 8 9 you.

A. I think the record --

O. (BY MR. EGLICK) Well, excuse me a minute, 11 Mr. Fitzsimmons, because I think what I'll do is ask a 12 question that perhaps will deal with the concern that 13

your counsel -- or I guess it's your former counsel, 14 15

has expressed, and that is, is Mr. Hellwig's description of the agenda an accurate description of what the agenda for the meeting actually was?

17 A. From my perspective, no. And I testified 18 what was covered in the meeting. A range of issues, 19 one of which was his deposition. But other things were 20 covered in the meeting and there wasn't a written 21

22 agenda for the meeting. So if that's Ray's belief of

the agenda, I can only testify to my belief of the --23 my understanding of the agenda, and it was other things

than just the deposition.

13 (Pages 46 to 49)

Q. Were the subjects that he described that you read into the record subjects that were addressed in the meeting?

A. Yes, they were.

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over time.

Q. Okay. So you've told us about lots of things that went on in addition to your recollection, but let's focus for a minute on what was said within the area that Mr. Hellwig described. What facts did you and he talk about relating to preparing for his deposition?

A. My recollection -- the best of my 12 recollection is that we talked about sequencing issues, when -- he wanted to recall, and it was helpful to me as well, to know when we met or when we talked about something or when -- timings of meetings and so forth. So we talked about timing as one topic.

Q. Timing of what?

A. Well, just timing of events, the sequence of events, when they occurred. We talked about his -- he shared with me his understanding of, and his reasoning of the decisions around the requirement, whether or not the stormwater mitigation plan required a water right, because that was an area that was in -- that evolved

He assured me again that he was very sorry

Page 52

Mr. Hellwig that he requested, did Tom Luster get mentioned?

A. Yes. Ray shared with me his knowledge of the fact that Tom Luster is a, apparently a witness for the plaintiff's case and he shared with me his frustration. Again, I'm just sharing with you the conversation and the topic of the meeting, how, to his knowledge in the case, Tom Luster's -- Ray's opinion of how Tom Luster's

so-called expert testimony is just mischaracterized 10 from his perspective.

Q. And you said "so-called expert testimony." 11 Are you saying that you don't consider Tom Luster an 12 expert with regard to 401 Certifications? We're 13 referring to Tom Luster who worked for the Department of Ecology for over a decade; isn't that right? 15

16 A. Yes, we are.

Q. And who was the Department's senior 401 17 coordinator, isn't that right? 18

A. Yes. 19

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Q. So when you used the term "so-called expert testimony" --

A. I was referring to the characterization that Ray put on it.

Q. Let me ask you what your characterization is 24 then, now that we've kind of gotten that clarified. 25

Page 51

that the attorney-client privilege document that he made a note in got out publicly and assured me that the opponents in this case were absolutely twisting the truth of that document and the truth of the event, and that he expressed quite a bit of frustration over that, 5 how his integrity and meeting notes were being manipulated. That was a topic that we talked about. 8

Q. In preparation for his deposition? A. It was a topic of the meeting. I don't know 10 whether you could -- if you wish to characterize it as preparation. I wouldn't characterize it as that. I 12 would talk about -- you know, the whole general topic, as I said, was we talked about other things than just his deposition, and that was one of the topics that came up.

Q. Have you talked to him since his deposition was taken?

A. No, I don't believe I have. I -- well, I take that back. I talked to him as recently as yesterday -- when was his deposition taken?

Q. January 8th.

21 A. Yes, I have. On several occasions --22

Q. Anything come up about this case? 23

24 A. No.

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Q. Now, when you had the meeting with

Page 53 Would you call Tom Luster an expert on 401

Certifications?

A. I would say that Tom's expert -- I mean, Tom Luster, I would characterize it as that he has some expertise related to Clean Water Act Certifications. 1 would not characterize him in any stretch of the imagination as having all the expertise needed to make a 401 decision.

Q. Well, he was the Department's expert on 401 Certification, wasn't he? 10

A. I wouldn't call him that, no. He was the Department's coordinator on the 401 decisionmaking process. Big difference. Significantly big difference.

Q. He was the Department's senior 401 coordinator; is that correct?

A. That's correct.

Q. And he held the trainings for others in how 18 to make 401 decisions; is that correct? 19

A. He coordinated training related to the 401 20 21 decisionmaking process. He did not, to the best of my knowledge, conduct training on the substantive and

technical decisions because there are far many more 23

people in the agency who we rely on to make those 24

technical decisions within their expertise that Tom

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Page 54

- Luster does not -- perhaps now he does -- did not then 2
- Q. Okay. And what was Tom Luster's expertise, 3 to your knowledge? Are you familiar with his resume?
 - A. I think -- I'm not familiar with his resume -- that's the answer to your second question --
- in any specificity. I'm familiar with his job, the 7 8 assignment according to his job.

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- Q. Well, who has more expertise, Tom Luster or 9 10 Ray Hellwig on 401 Certifications?
 - A. That's a value judgment I can't make.
- 12 O. Well, you just made a value judgment concerning Tom Luster's expertise vis-a-vis others who 13 you couldn't even name. I'm now asking you to make a judgment naming another person and I'm asking you to 15 apply that judgment you just made in a specific
- 16 17 circumstance.
- 18 A. In answer to your question, I would say that Ray has a number of expertise related to 401 19
- 20 decisionmaking in terms of processes, in terms of the
- legal aspects of public information and public 21
- 22 participation, and Tom Luster has a number of expertise
- 23 related to the processes, et cetera. So it's hard for
- 24 me to say one has more expertise than another.
 - O. What are Ray Hellwig's qualifications for

- with Ray's expertise.
- O. Okay. So can you tell me what his higher 2 3 education degrees are in?
- 4 A. Off the top of my head, I can't. I mean -- I 5 don't recall what they are.
- 6 Q. And you're aware, aren't you, that for years 7 after achieving his degree, he was involved in
- 8 budgetary matters as his occupation? Are you aware of 9 that?
 - A. I'm fully aware of that, of course.
- 11 Q. And in fact, Ray Hellwig has no scientific 12 expertise in any environmental science, does he?
- 13 A. Are you asking my opinion of whether Ray has 14 science expertise or are you asking me to answer and 15 affirm the opinion you just provided in the question?
- O. Well, I'm asking you whether, in your 16 opinion, Ray Hellwig has any scientific expertise in 17 any area of environmental science. And my next 18 question after that will be for you to give me the 19 20 basis for that.
- A. In my opinion, Ray does have scientific expertise, expertise gained through his positions in 22 the Department of Ecology, and possibly, although I don't recall explicitly, in his undergraduate course
 - work and his previous job experience.

Page 55

- making a 401 Certification decision to your knowledge, other than that he is director of the Northwest
- Regional Office of the Department of Ecology? 3 4
- A. Well, he also worked in the environmental programs for a number of years and was involved in a number of permitting activities. So he clearly has expertise in environmental regulatory decisionmaking, regulatory enforcement. He clearly has experience and knowledge in science and data, in analysis, all of 10 which bear on making 401 decisions as well as other
- 11 decisions. Q. What's Ray Hellwig's experience in science 12 and data and analysis? 13
 - A. I don't recall exactly how many years Ray has worked for the Department, but it's been a number of years, and in and out of a number of programs, including shoreland program, riparian zone issues,
- 17 streamside management issues, exposure to those issues 18
- 19 and involvement in those issues.
 - O. Have you ever actually reviewed what positions he held and what tasks he performed prior to becoming director of the Northwest Regional Office?
- 23 A. I hired Ray Hellwig. I made the choice of 24 appointing Ray Hellwig based on a very competitive process, and in that process I became very familiar

Page 57

- Q. Has he ever had any training since he's come to the Department of Ecology in any area of scientific or environmental review or analysis?
 - A. I don't know. I don't know.
- Q. Would it surprise you to know that he testified in his deposition that he had less than a day 6 of training in anything of that sort?
- 8 A. If that's what he testified, that's what he Q testified. I'm not surprised or unsurprised by it. I think -- you asked me my opinion, I gave you my 10
- opinion. I believe Ray Hellwig has scientific
- expertise in environmental decisionmaking, in 13 permitting. Does he have expertise compared to others?
- 14 Probably not. I simply asked a question to the best of 15 my ability. 16
 - Q. And you did say earlier that you hired him as director of the Northwest Regional Office and were very familiar with his qualifications, didn't you?
- 19 A. During the hiring process I became very 20 familiar with his qualifications, yes. Yes, I did.
- Q. But you're just not recalling them now; is 21 that it? 22
 - A. That's it, yes.
- 24 Q. Okay.
 - A. You asked me what his degree is in and I -- I

Page 58

1 mean, I don't recall exactly what his degree is in, but 2 I, at one point a number of years ago, got very

familiar with Ray and his background and his expertise 3 and hired him based on that background and knowledge. 4

- Q. Now, back to this meeting with Mr. Hellwig, did you talk about -- you talked about date sequencing I think you said; is that right?
 - A. Yes, I think so. Yeah, event sequencing.
- 8 Q. Event sequencing. So did any discussion at 9 that meeting have to do with the sequence of events 10 surrounding Tom Luster's removal from the 401 11 Certification application by the Port of Seattle? 12
- A. It's not possible to have had that discussion 13 as you characterize it because Tom Luster was not 14 "removed," as you've characterized it. 15
- Q. So your testimony is that Tom Luster was not 16 removed from the 401 Certification application for the 17 Port of Seattle? 18
- A. That is my testimony. 19

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- Q. Would you prefer "transferred" as the verb in 20 that question? 21
- A. That is more akin to the fact that at one day 22 he was working on the project and whatever time went on 23
- he moved on to other work. And the reason it's more
- characteristic of it is because it is a neutral term 25

is that correct?

- A. From -- yes, that's correct.
- Q. Now, back to what my original question was before we had to clarify whether he was removed,

Page 60

- 4 transferred, reassigned or just assigned from one thing
- to another, and that question was, was that topic, in 6 any form, using any of those verbs, discussed in your 7 meeting with Mr. Hellwig? 8
 - A. Yes, it was.
- 9 Q. And why would Ray Hellwig discuss that with 10 11 you?
- A. Well, I think it's a very logical issue 12
- because during the permitting process, I had had 13
- several contacts by legislators, I had had a contact by
- Tom Luster himself via a phone mail -- voice mail
- rather -- about his assignments and his duties, and so
- I had personal involvement in the series of events over 17 the course of time that related to Tom Luster. 18
- Q. Related to Tom Luster in general or related 19
- to Tom Luster's ultimate assignment from, as you put 20
- it, the SeaTac third runway application to, as you put 21 it, other duties? 22
- A. I'm sorry, I got lost in the question. I was 23
- paying more attention to how much fun you were having 24
- asking it, to tell you the truth, by the smirk on your

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and relative to what happened to him, and his 1 reassignment of duties was a neutral activity related 2 to the 401 and the Port project, et cetera. 3

Q. Was he reassigned?

4 A. Are you asking a yes or no question to the 5 term "reassigned"? 6

Q. Yes.

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- A. No. I would say no, he was not "reassigned."
- 8 Q. So if there are Department documents not generated by Mr. Luster but by others in the Department that used the term "reassigned," then you're taking issue with the use of that term?
- 12 A. Your use of the term -- perhaps I need some 13 explanation of your use of the term. 14
- Q. Why don't you tell me what you think 15 "reassigned" means. 16
- A. It denotes to me that with some purpose of 17 18 intent, he was taken off of one activity and reassigned to another activity. His assignments changed and in 19 the context of anticipated changing assignments, so if 20
- that's what is meant by the term, he took on new 21
- assignments, he was assigned or -- from one to another 22
- set of activities. 23
- Q. And the set of activities that he was 24 assigned from was the Port of Seattle 401 application; 25

face. I really don't know the question, Peter. Would you ask it again?

Q. I'm not aware that I'm smirking, I'm actually kind of sitting here trying to suppress a cough which I

MR. EGLICK: But go ahead, court reporter, if you would, please, read back the question.

(Reporter read back as requested.)

- A. I'd say related to Tom -- my answer is related to Tom Luster in general.
- 10 Q. (BY MR. EGLICK) Now, what did you discuss about Tom Luster in general with Mr. Hellwig? 12
- A. I recall him telling me where Tom Luster now 13 is employed. I recall him talking about the status of 14 his knowledge of Tom Luster as, as we had talked about 15 in this deposition previously, an expert witness for 16

the plaintiffs. I recall Ray making remarks that, The 17 plaintiffs are trying to make this out to sound like we 18

removed Tom Luster from his job. 19

- I, of course, was familiar with those charges 20 because legislators had made them and others had made 21
- them, and I said -- you know, This is not true. They 22
- can say what they want to, they can spin it out to be 23
- what they want to, but it's just not true that Tom --24
- and so we talked about those issues.

16 (Pages 58 to 61)

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We talked about --

- O. Well, let me interrupt you for a minute. You said, We talked about those issues. You mean about the issues of whether Tom was removed from his job?
 - A. Yes.

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- Q. Okay. Now, were you aware before Tom's --6 and you've now used the term "removal," but I'll use yours, "reassignment." Were you aware of Tom's 8 reassignment before it occurred? 9
- 10 A. Yes, I was. Yes, I was.
 - Q. And were you aware of it from Ray Hellwig?
- 12 A. I believe I had conversations both with Ray Hellwig and with Gordon White on the subject. And 13
- Gordon White, in case you're going to ask it --14
- 15 Q. I wasn't going to ask anything, I'm just taking a cough drop. 16
- A. So from Ray Hellwig as one, and in addition, 17 18 Gordon White.
- 19 O. Had you received complaints from Mic Dinsmore
- 20 concerning Tom Luster's performance on the 401
- Certification application review? Mic Dinsmore is the 21
- guy you said is the executive director of the Port of 22
- 23 Seattle, right?

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- A. Yes. And the answer from Mic Dinsmore, no. 24
 - Q. From anyone affiliated with the Port of

Q. Now, you said having regular meetings with

Page 64

Gina Marie Lindsey did you say? 2 A. Yeah. I wouldn't call them regular, but I 3 would call them frequently enough to be not any date

certain, but four or five meetings during the course of 6 a year and then in the last year of the project review,

- 7 probably once a month or so. Either meetings or telephone calls, I'm sorry, I don't mean to imply that 8
- they were all in person, but contacts is probably a
- 10 better way to say it.
 - O. And who attended those meetings?
- 12 A. Sometimes her staff, Elizabeth Leavitt.
- Michael Cheyne, I think is his name. And Port staff --13
- O. These are two Port persons, Elizabeth Leavitt 14 15 and Michael Cheyne, C-H-E-Y-N-E?
 - A. Is that how you spell it?
- Q. And Leavitt is L-E-A-V-I-T-T? 17
- 18 A. And then Ray Hellwig. On occasion, one of 19 our staff related perhaps to a particular issue. John Glenn, for example, I recall one meeting where the 20
- 21 issue was the major modification and the time frames 22 and processes around that --
- Q. Did the Port -- anyone affiliated with the 23 Port in any way request, suggest that Mr. Luster be, to 24
- use your term, "reassigned"?

Page 63

Seattle? 1

- A. Yes. I had been in conversations where 2 people raised concerns about the objectivity of Tom 3 Luster in carrying out his job. 4
 - Q. Now, how would you happen to be in a conversation with the Port of Seattle where Tom Luster's activities at all would come up? What circumstances did you have those conversations?
 - A. Periodic meetings that I had with the Port of Seattle airport manager.
 - O. Who's that?
- A. I'm trying to think of her name. 12
- Q. Gina Marie Lindsey? 13
- A. Gina Marie Lindsey, thank you. Over the 14
- course of the year or two that -- in the latter year or 15
- two of the activities related to the review of their 16 proposed project, and in the course of those meetings 17
- which we would periodically hold to talk about issues, 18
- progress, concerns, or in some cases that I would 19
- 20 engage in as support to a decision or a recommendation
- 21 we were making to the Port, periodically during those
- 22 meetings the subjects -- lots of subjects obviously
- 23 came up, but the subject of their concern for the
- 24 objectivity of our staff in general and Tom Luster in
- 25 particular.

Page 65

- A. Request, no. Suggest, no.
- Q. Did they make suggestions that would have resulted in Mr. Luster, if they had been followed, no longer reviewing their project?
- 5 A. They expressed their concerns about the 6 objectivity of Tom Luster over a period of time. Similarly, at the same level as the -- as a group of several opponents of the project expressed their adamancy that Tom Luster is the only person in the
- Department of Ecology that has any objectivity on this 10 project. And in that context, I -- that's the context 12 in which these issues were coming to my attention.
 - O. And that was in the same time frame, is your recollection, as the Port was asking for, or suggesting Tom's -- Tom Luster's removal --
- A. I just answered the question. The Port did not suggest his removal. The Port expressed their concerns about his objectivity. 18
 - Q. Okay.
- 20 A. And my best recollection is that never went 21 to the level of them saying, Remove him from the
- 22 project. But, yes, it was at the same time opponents
- 23 to the project were in writing and in telephone calls orally, legislators and citizens and elected officials 24
- 25 in the local communities, expressing very strongly that

17 (Pages 62 to 65)

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Page 66

- Tom Luster is the only person in the Department of Ecology with objectivity. 2
 - Q. And those letters then would be part of the record if such letters were sent prior to Mr. Luster's reassignment; is that correct?
 - A. Yes, they should be.

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- 6 Q. Okay. So if they're in the record, they're 7 there, and if they're not, then perhaps you've gotten 8 your sequencing wrong, would that be possible? 9
 - A. If they're in the record, they're there. I don't understand the sequencing comment.
- 11 Q. Well, I guess it comes from the fact that my 12 review of the record I guess reflects that the concern 13 about Mr. Luster was something that came up from the public after he was reassigned and that you're kind of putting two things together that didn't happen at the same time. But that's fine, this is your deposition, 17 18 not mine.
- A. It's mine, and I also recall that there were 19 telephone calls prior to his change in assignment. 20
- Q. Now, you're smiling and kind of laughing as 21 22 you say that. Is there a reason for that?
- A. Yes. The same reason you were, because you 23 have continually used the term "reassigned," "removed," 24 and I'm trying to communicate that he was not removed,

- Page 68
- Q. And Mic Dinsmore was there?
- - Q. He flew in from Europe for that meeting?
- 3 A. I'm not sure that that's the meeting he flew 4 5
 - in from Europe. It may be.
- Q. You had more than one meeting with him down 6 7 at the pier?
- A. Yes. Yeah, there were, I think, two meetings 8 with him down at the pier --9
 - Q. Okay.
- A. -- if I recall. 11
- Q. And at those two meetings -- now, these are 12 meetings that took place just prior to the withdrawal 13 of the Port 401 application? 14
 - A. Yes.
- 15 Q. At those two meetings, were there any 16 requests, suggestions from the Port concerning 17 reassignment of Mr. Luster -- change in assignment of 18
- Mr. Luster, excuse me? 19 There were expressions of -- the similar 20 expressions of concern as in past about Mr. Luster's 21
- 22 objectivity. Q. And you were at the same time, weren't you, 23 negotiating whether or not the Port would withdraw its 24
 - 401 application or whether you would have to issue a

- he was not reassigned, he had a change in assignment.
- And the smile you saw on my face is that in my own head
- I've just arrived at a term that better represents the
- terms you're suggesting and more accurately reflects my
- understanding of the situation. 5
- Q. I'm not suggesting any terms. I'm happy to 6 use your change in assignment --7
 - A. Yes, he had a change in assignment.
- Q. -- and with all the meanings that you want to 9 assign to it. 10
- Now, let me ask you a question then. You're 11 saying that you had these regular meetings with Gina 12
- Marie Lindsey and Tom Luster's objectivity was 13
- questioned, but he wasn't removed -- excuse me, his assignment wasn't changed, was it, until after the Port
- withdrew its 401 application in the fall of 2000; isn't 16
- that correct? 17

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- A. That is correct. Yes, that is correct.
- Q. Now, before -- or right around the time that 19
- withdrawal occurred, you had another meeting with the 20
- Port, didn't you? 21
- A. Yes. 22
- Q. And that was down at the Port's offices on 23
- the pier, wasn't it? 24
- A. Yes, that's correct. 25

denial; isn't that correct?

- A. I wouldn't use the term "negotiating." I 2
- would say that we were -- we informed the Port -- I 3
- informed the Port that it was the agency's decision to 4
- deny the 401 Certification. And that they had options. 5 And one option was to withdraw and resubmit, another
- 6 option was to take the denial and appeal it or take the 7
- denial and stop the project. I wouldn't characterize 8
- that we were negotiating over anything. Q
 - Q. You were laying out options; is that correct?
- A. That's correct. 11

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- Q. And the Port was responding to your laying 12
- out of options; is that correct? 13 14
 - A. That's correct.
 - Q. And then you responded to the Port's
- response; is that correct? 16 17
 - A. Yes.
- Q. And then they responded back to you; is that 18 correct? 19
- A. Yes. 20
- Q. Okay. And there were a few rounds of that; 21
- isn't that right? 22
- 23 A. Yes.
- Q. And there were some drafts of documents 24
- exchanged, weren't there?

18 (Pages 66 to 69)

- A. Yes, there were. Yes.
- 2 Q. And at any time in the course of this process 3 that we just described or in any conversations or
- 4 exchanges or communications related to it, did the 5 subject come up in any way of reassignment of
- 6 Mr. Luster -- change in assignment of Mr. Luster, 7

excuse me again? 8

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A. Yes, it did. It came up in the context of a discussion, as I recall the timing of it, the Port made the decision to withdraw their application. And then we subsequently, whether it was a subsequent meeting, 12 we talked about given that, then what is the next step. and they wanted to resubmit the application. And we talked about how hard staff had worked, how staff assignments had been devoted almost in the last year 16 exclusively to the Third Runway Project. We talked about changing the composition of the staffing patterns 18 so that we could free backup thinking about, you know,

19 sort of get out of the tension and recommit in a very 20 positive way and renew it. 21

At that point in time I was -- it was either 22 there or shortly thereafter, but I think it was there, 23 I was aware that there was a whole series of activities that Tom Luster was not doing, that he had been

25 scheduled to get to do a long time ago. And I don't

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10 change of assignment for 10.

A. No.

12 O. Then, I guess I'm going to have ... and ask you the question I asked that you 13 "Yes, it did," to and ask that again.

A. Please, go back and do that. (Reporter read back as requested.)

Q. (BY MR. EGLICK) Now, that w 18 that related to --

19 A. Something different than what vo 20 me

21 Q. No, I don't think so --

A. Well, then why don't we let the re

23 back and ask the question and then I'll ar 24 Q. Why don't we clarify it by asking

25 question and --

Page 71

believe I made any disclosure about or commitment to 2 change Tom Luster. My recollection was I said we 3 would, at Ecology, go back and make determinations 4 about staff assignments and reconstitute a team to go 5 to the next step on this. 6

MR. EGLICK: Now, Mr. Fitzsimmons, I know you're concerned about time and I'm going to ask the reporter to read back the question again. If you would, please, Reporter.

(Reporter read back as requested.)

(Discussion off the record.)

12 Q. (BY MR. EGLICK) We'll go on from there. But 13 what I wanted to point out to you, Mr. Fitzsimmons, is 14 I asked a question, you answered it with, "Yes, it 15 did," and then you went on to 22 lines of things I 16 hadn't asked about, but I might ask about in some way, 17 but if you're concerned about time, and you've said you 18 are, it's really your choice how you want to proceed. 19 I'll go to the next question.

All of the discussions and whatever you just described took place where?

- 22 A. A variety of places.
- 23 Q. And were any of those places in locations 24 where Port of Seattle representatives were present?
- 25 A. Yes.

A. Then -- what question am I --

Q. Excuse me, Mr. Fitzsimmons. It better if we talk one at a time and I ask t and your attorney makes the objections. sense in getting hot under the collar.

MS. MARCHIORO: Well, and I' that you asked -- at the beginning of the you instructed Mr. Fitzsimmons to let yo didn't understand the question. I think v up some questions on him and he's tryin explained. So if you would please do th appreciate it.

MR. EGLICK: Sure. I'd be happ did invite him to let me know if he didn' the question. I didn't mean to invite him angry.

17 MS. MARCHIORO: Objection, J 18 mischaracterizes Mr. Fitzsimmons' state 19 MR. EGLICK: Well, I'm not pret 20 his state of mind. I'm wondering what I'

21 Q. (BY MR. EGLICK) In any ever 22 move on here, folks. 23

The question is, you were describ of interaction with the Port and what I n and maybe the question wasn't clear, wa

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interaction, that process that you described of the Port and you exchanging thoughts and drafts of 2 documents and so on, did the change in assignment for 3 Tom Luster come up? 4

Now, does that work for you as a clear question?

A. No, it does not.

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- 7 Q. Can you pinpoint for me which part's unclear 8 and I will do my darndest to fix it? 9
- A. When you ask, did the change of assignment --10 in assignment to -- of Tom Luster come up, I am really 11 trying to answer the question. I've been in many 12 depositions. I am an honest person, but I'm also 13 sensitive when words can be used differently than what I mean them to use. So that's what this is really 15 16
- Q. Well, tell me which words you're concerned 17 18 about and we'll fix it.
- A. The "change of assignment." We talked about, 19 20 to the best of my recollection, the team of people on both sides. That was my previous answer. 21
- Q. And we is who? 22

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- A. The Port of Seattle staff, Ray and I were in 23
- a meeting where, as I tried to describe earlier, we 24
 - talked about, okay, if they're going to resubmit, then

Page 76

- Port resubmitted or whether he would have a change in assignment? 2
- A. And if Tom were, what other duties of Tom's 3 were not happening and what are the pros and cons of constituting -- reconstituting the team differently. That whole range of issues, yes, we did talk about 6
- 7 Q. Okay. And then after those discussions were 8 concluded, at some point you and the Port reached 9 agreement on the Port's withdrawal of its 401 application and resubmission of a new one; is that 11 correct? 12
- A. I think they had reached a decision to 13 withdraw, so the agreement wasn't whether or not they 14 were withdrawing. Maybe I misunderstood your question. 15
- Reached agreement on the withdrawal implies to me that 16 they hadn't decided to withdraw until after these 17
- discussions. They had decided to withdraw before the 18 discussions I just described. 19
- Q. They hadn't formalized the withdrawal, 20 though, had they? 21
 - A. No, they had not, that's correct.
- 22 Q. Okay. Well, that's helpful. And I really do 23
- apologize, because we could have saved a lot of time --
- and that's my responsibility as well as yours, if you

Page 75

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- let's talk about constitution of the teams of people and the processes associated with that, et cetera.
- Q. So you talked with the Port of Seattle -- the 4 way you would like to phrase it to make it clearer is that you talked -- you had discussions that involved the Port of Seattle concerning the composition of the review team if the Port were to submit -- withdraw and submit a new application?
- A. Thank you, that is characterizing it. We did 10 not specifically talk about whether Tom Luster would 11 be -- what his assignment would be on that review team. 12 They expressed their concerns about Tom Luster. We expressed our concerns about some of their staff and how the staff were working together and how the staff 14 had, for the past year been under an incredible amount 15 of tension. And we said we would take their concerns 16 into heart, under consideration. 17

And then what I tried to describe previously, 18 separate from this meeting with the Port, which you I 19 understood previously, suggested it was with the 20 meeting with the Port, my staff and I talked about, 21 among other things related to the staff team, the 22 assignments of Tom Luster. 23

Q. And the question that you talked about was 24 whether Tom would be on this new review team if the

- Page 77
- had wanted to offer the word "composition," I would
- have been happy to accept it. So just let me know as
- soon as you have what works better for you as a synonym 3 and maybe we can run with it. 4
 - MS. MARCHIORO: Off the record.
 - (Discussion off the record.)
 - MR. EGLICK: Back on.
 - (Deposition Exhibit No. 168 was marked for identification.)
- Q. (BY MR. EGLICK) Showing you what's been 10 marked as Exhibit 168 to your deposition, can you 11 identify it? 12
 - A. (Witness reviewing document.) Are you asking me to characterize it or --
- 14 Q. Well, have you ever seen it before? 15 16
 - A. Yes.
- O. What is it? 17
 - A. It is a letter -- it's a document that is in
- 18 a letter form dated September 28th, 2000 from me to Mic 19
- Dinsmore, executive director of the Port, with a cc to 20
- Governor Locke. And it is in regards to the Port of
- 22 Seattle's withdrawal of its 401 Water Quality
- Certification. 23
- Q. And was this one of the letters whose 24
- 25 contents was negotiated with the Port at those two

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meetings at the Port's offices in September 2000 that

2 you attended and Mic Dinsmore attended?

A. This letter isn't signed, so I'm wondering if this -- actually we ever sent this letter. I'm not absolutely certain that we did.

Q. That wasn't my question, though.

A. Well, I'm asking you a question, because --

Q. This is a document we got from Ecology. But

9 my question is, I think, without having the reporter 10 read it back, which I can do, was whether --

11 A. I'm sorry. I'll stick with your questioning,
12 I apologize.

Q. Was this one of the documents that was -whose contents was negotiated with the Port at those
meetings at the Port's offices in September 2000 that

6 you and Mic Dinsmore attended?

17 A. No.

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18 Q. Was it negotiated, the contents negotiated 19 after those meetings?

A. No.

Q. Well, how did this letter come about, this

22 document?

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23 A. The contents of this letter, as I recall --

24 this letter was not negotiated. This letter reflects

25 commitments, agreements and understanding coming out of

l sorry.

Q. Well, I'll ask you another one since -- in the interest of time.

Do you see where this document says, "I'm sassuming that as we're in the midst of working toward a final 401 decision, all relevant internal documents should be considered deliberative and do not need to be disclosed at this time."?

Page 80

Do you see that?

10 A. I do see that. So your previous question as 11 I recall it was, was there a time when Ecology decided that public records would not be disclosed, and my 13 answer was no. There was never a time, and public 14 records are never withheld. This memo suggests, as my 15 recollection exactly in answering your previous 16 question, is that there are some internal documents, 17 working deliberative documents that are -- do not --18 are not by the law required to be disclosed at a 19 certain time frame of deliberation. And it's a fine 20 point, but I think it's a very important point. 21

Q. Was my previous question about public records? Do you want me to have it read back?

A. Please.

MR. EGLICK: I think it started, "Was there a time when."

Page 79

1 a series of meetings with the Port.

Q. And that included the two meetings at the Port of Seattle's offices in September 2000 that you and Mic Dinsmore attended?

A. Yes.

Q. Now, was there a time when Ecology decided
that it should not share with the public anymore the
benefit of staff review and comments on Port proposals
and documents?

A. No.

(Deposition Exhibit No. 169 was marked for identification.)

Q. (BY MR. EGLICK) Showing you what's been marked as Exhibit 169, can you identify it?

A. It's an e-mail from Ray to myself, Tom Luster and other staff members -- if you're interested, I'll read all of their names into the record -- as well as Joan Marchioro.

Q. Now, this e-mail suggests that certain
 documents be withheld from disclosure from that point
 forward, doesn't it, "that point" being October 3rd,
 2000?

A. No. This document doesn't, and I'd like to, if I might -- I don't know if this is appropriate, but

go back to your previous discussion -- question, I'm

Page 81 (Reporter read back as requested.)

2 MR. EGLICK: And what was the witness's 3 answer?

3 answer? 4 THI

THE WITNESS: No, I believe.

Q. (BY MR. EGLICK) Okay, let's move on.
 Now, you would agree, Mr. Fitzsimmons, that

my previous question actually didn't say "public records," it referred to the benefit of staff analysis

9 of Port proposals; is that right, now that you've had 10 it read back?

A. It also said "documents."

O. Okav.

13 (Deposition Exhibit No. 170 was marked for identification.)

15 Q. (BY MR. EGLICK) Now showing you what's been marked as Exhibit 170 to your deposition, can you identify it?

A. Yes. This is an e-mail from Joan Marchioro
 to me dated October 23rd, 2000. Attached to it was a

final draft of the third runway 401 -- actually two
 documents titled that, Word documents, and I need a

22 minute to see if they're here. I think I've described

it. It is a -- now that I track through it all better,
it's a series of e-mails, a string of e-mails starting

5 back Monday, October 23rd at 11 a.m. from Rachel McCrea

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Page 82

to Ray Hellwig and a group of other people, attaching a draft, notes, and then that original e-mail appears to be passed on from Tom Luster to others.

And then that Tom Luster e-mail is passed on by e-mail from Joan to me.

- Q. Okay. And the Tom Luster memo was one that you ultimately ordered the Department to release, didn't you, after the public protested that it was being withheld?
- A. Let me refresh -- may I think just a moment to just sort of refresh my memory around this?
- Q. Sure. Do you recall you were actually called by some legislators who wanted to know why the memorandum was being withheld?
 - A. I do recall that.

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I do not specifically recall if this is one of the memos that they were talking about. It would take me a few more minutes to get this recollection back in my mind.

19 Q. Well, I pulled the next document. If you 20 want to keep on looking, that's fine. 21

MR. MANNING: I'm going to take this opportunity to leave the room for just a second. Back 23 in a moment. Go ahead. 24

A. (Witness reviewing document.)

Page 84

- other things, discussions with the Port concerning its 401 application?
- A. Yes, it does. 3

(Deposition Exhibit No. 171 was marked for identification.)

- 5 Q. (BY MR. EGLICK) Showing you what's been 6 marked as Exhibit 171 to your deposition, can you 7 8 identify it?
 - A. It is a legal document. I'm not an attorney, so I'm not sure what the name of this is, but --
 - Q. Why don't you read the title?
- 11 A. Pollution Control Hearing Board for the State 12 of Washington --13
- Q. Now, look at the bottom, the right there --14 there you go. 15
- A. There we go, ACC's Interrogatories. So it is 16 I guess ACC's interrogatories to the Department of 17
- Ecology in this ACC versus the State on the Port of 18 Seattle permit. 19
- Q. And it's DOE's response as well, isn't it? 20
- 21 A. Yes, it is.
- Q. Take a look at Page 9, if you would, second 22
- line from the bottom. Do you see your name there? 23
 - A. I do.
- 24 Q. And you're listed as someone, quote, who 25

Page 83

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Yes, I think this is -- now that I look at it, I think this is the document, if there weren't more 2 than one, but I think this is one of the documents that were -- that the legislators called me about suggesting that there was a document that we are withholding that would, under this deliberative review choice, so we were withholding it from immediate review -- I mean, immediate disclosure. And they, as I recall, wanted -claimed that it had something in it that proved that Tom was removed from the project or that the project is already inappropriately decided upon or something like

12 that, as I recall. And in response to that request, I just 14 simply said, Fine, if you don't trust us, as I recall I, on the phone, I said, We'll just release the document. And then had it released.

Q. (BY MR. EGLICK) Okay. And who had ordered it withheld?

18 A. I think it was one of a number of documents 19 that were held back in timing from public release under 20 this need for an opportunity for our staff to be deliberative in -- and not have to have their written 22 documents reviewed by the public before we had an 23 opportunity to deliberate them -- on them.

Q. The document concerns, doesn't it, among

supplied information in answer to these

interrogatories, quote.

Do you see that?

A. I do see that.

Q. Is that correct?

A. Yes, I believe I -- well, I was -- I recall

being a party to the preparation of these -- of this 7 interrogatory. 8

Q. And how were you a party to the preparation 9 of the responses? 10

A. My attorneys and staff interacted with me, 11 either in supplying records or -- let me see, if you

12 might, if there's actually a direct statement from me 13 in the interrogatories here. 14

Q. Well, let me help you out. Look at 15 Interrogatory 17, Page 34, please. And could you read 16 that interrogatory into the record, please. 17

A. Uh-huh. I'm sorry, Page 34?

18 Q. Interrogatory 17, Page 34. Do you have it 19 there? 20

A. I'm hoping. 21

"Describe in detail the contents of any 22

meeting or communication in which Joan Marchioro, Tom 23

Fitzsimmons and/or Port Counsel Jay Manning (or others)

participated addressing in whole or in part the need or

22 (Pages 82 to 85)

- potential use of a water right for implementation of
- 2 flow mitigation for the Third Runway Project, which
- 3 took place on April 2nd, 2001."
- 4 Q. Now, were you asked to provide information in 5 response to that interrogatory?
- A. Yes, I was.

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- 7 Q. Okay. And what information did you provide?
 - A. If I recall, I was asked about my
- 9 recollection of the conversation, and I provided that 10 recollection.
 - O. And what did you provide as a recollection?
- 12 A. The interrogatory says my answer -- on 17, is 13 that what we're --
- Q. Right, but I'm asking what information youprovided, not what this piece of paper says.
- 16 A. Oh, I'm sorry.
- 17 Well, I provided my recollection of the
- 18 conversation which was a three-party conversation,
- 19 Joan, myself and Jay Manning, and an opportunity for
- 20 Mr. Manning, representing the project applicant, to
- 21 share the project applicant's view of whether or not
- 22 the water -- whether or not the stormwater facility as
- 23 part of the project needed a water right.
- 24 Q. Okay. And what was the means by which -- was
- 25 this a telephone call?

- Page 88
- 1 Manning wants to talk to the director; is that correct?
- A. I imagine it is, yes. I'm not absolutely
- 3 certain of the facts.
- 4 Q. And so you were at, you said, someplace in 5 Eastern Washington?
- 6 A. Yes.
 - Q. Then made the arrangements to get on the
- 8 phone with Jay Manning and Joan Marchioro; is that
- 9 right?

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- 10 A. Yes, that's right.
 - Q. And when you got on the phone did you know
- 12 what the topic was?
- 13 A. I recall, yes, that Diane told me -- let me 14 just see if I'm -- may I, I'm sorry to interrupt. My
- 15 pager is going off like crazy here --
- pager is going off like crazy here (Interruption.)
- 17 A. Back to the question. My recall is that my
- 18 secretary told me that the topic of the conversation
- 19 was the Port's water right.
- 20 Q. (BY MR. EGLICK) And which members of the
- 21 401 -- or do you call it a "team" now, the folks who
- were reviewing the Port's 401, is that what you call
- 23 it, a "team"?

24

- A. Yeah, I've used that term. It's in my head
- 25 in terms of a team of people.

Page 87

A. Yes, it was.

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- Q. Okay. And did Jay Manning just happen to
- 3 call you up and catch you on the phone with Joan in
- 4 your office, Joan Marchioro?
 - A. No, I was at an airport in Eastern
- 6 Washington, Joan was someplace else and Jay was
- 7 someplace else, and my secretary arranged -- it's not
- 8 too extraordinary -- an opportunity while I was waiting
- 9 for a plane to make a phone call. Or I can't remember
- 10 whether he called me or I called him.
- 11 Q. So for some reason on April 2nd you decided
- 12 you wanted to talk with Jay Manning about whether the
- 13 Port needed a water right?
- 14 A. As I said, I can't remember whether I called
- 15 him or he called me. I do recall that my secretary
- 16 said that the Port wanted to talk to me, and I can't
- 17 recall whether I dialed the phone or he dialed the
- 18 phone to me. That's what I meant by whether I called
- 19 him or he called me.
- Q. So had the meeting -- excuse me, had the
- 21 telephone call been arranged a day in advance or a week
- 22 or anytime in advance?
- 23 A. I think that morning, if I'm not mistaken.
- 24 Q. In other words, that morning someone called
- 25 your secretary from Jay Manning's office and said, Jay

- Q. Which members of the 401 team were on the 2 call?
- 3 A. Well, if you want to consider Joan on the
- 4 team, I could suggest that, but Joan and Jay and I were 5 on the call. That's the fact.
- Q. Is Joan on the team or is Joan the attorney general who advises the team?
- A. Is the answer to that really that important?
- 9 I mean, is it really that important, because we could
- get into this, okay? My consideration of what the team
- 11 is versus your point. I mean, is it really that
- 12 important? If it is, I'll answer it as I understand
- 13 it.
 - Q. Why don't you answer it, Mr. Fitzsimmons.
- 15 A. I consider Joan Marchioro part of the team,
- 16 yes
- Q. So she's not just the attorney general
- 18 advising Ecology, she's part of the 401 decisionmaking
 - team; is that correct?
- A. Yes. In my view, yes.
- Q. Okay, thank you.
- Now, how long did the phone call last?
- A. Rough recollection, ten minutes maybe, at the most.
 - Q. Okay. And what did Mr. Manning say?

Page 89

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Page 90

A. As I recall, he laid out the Port's and his views about the issue at hand, and the issue was whether the -- a water right permit was required for the stormwater aspects of the Water Quality Certification.

Q. And are you particularly expert in water rights law?

A. I know a lot about it. I don't claim to be an expert.

9 Q. Okay. Are there people on the 401 team who 10 know a lot about it? 11

A. Yes.

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Q. Okay. Why not have them on the call? 13

A. One of them was.

14 Q. Oh, okay. Joan Marchioro again? 15

A. Yes.

16 Q. Why not have somebody from your department on 17 the call, other than you? I understand you are from 18 your department, but you're the director. 19

A. Well, because a project proponent wanted 20 access to the director to share their views over a 21

critical matter, and that's a very frequent occurrence. 22

Q. So in those circumstances you don't include 23 24

A. Sometimes I do --25

Page 92

team meeting that was scheduled for two days later to discuss this very issue?

A. Yes, there was. So one of the issues is the 3 timing of it, as I suggested previously. 4

Q. And didn't Mr. Manning want you to weigh in on the issue before the senior management team meeting?

A. I don't understand your question. Didn't -didn't ---

Q. Let me ask a different question.

A. Are you asking me a question or putting a 10 statement in my mouth? 11

Q. Well, did Mr. Manning ask you to weigh in on 12 the issue with your staff before the senior management 13 team meeting? 14

A. To the best of my recollection, the 15 conversation was Mr. Manning expressed his views about 16 what decision the Department of Ecology should make 17 relative to the water right. 18

Q. And what did you do with regard to that topic 19 after you spoke with Mr. Manning at any time?

20 MR. EGLICK: I'm sorry, no notes passed to 21 22 the witness.

MS. MARCHIORO: I'm not passing it to the 23 24 witness.

MR. MANNING: This note was just slipped

Page 91

- Q. I'm sorry, you have to let me finish the 2 question.
- 3 A. I'm sorry.

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- Q. You don't include staff who's actually 4 working on the application? 5
 - A. In those circumstances, sometimes staff are included, sometimes they're not. It depends on the issue, it depends on my accessibility. It depends on my knowledge of the issue at hand.
- Q. Now, what did Mr. Manning want out of you in 10 this call; in other words, maybe to explain my 11 question, he's calling you, you're in an airport in 12 Eastern Washington. What did he expect you to do as a 13 result of that call?
- 14 A. I think Mr. Manning's only expectations were 15 for me to listen and to take his views into 16 17 consideration.
- Q. And why was it necessary to conduct a call from an airport in Eastern Washington as opposed to 19 say, Well, you know, at some point we'll get together, 20 we'll have a meeting and we'll talk about it?
- 21 A. It could be I was unavailable for meetings 22 for days or for the week before. It could be the issue 23 just came up. 24 25
 - Q. In fact, wasn't there a senior management

Page 93

under the door by a secretary.

A. That probably relates to my beeper going off. Help me -- ask again, please.

Q. (BY MR. EGLICK) What did you do with relation in any way to the topic of the phone call you had with Mr. Manning after the phone call?

A. I pondered his view, I took that view into the conversation and decisionmaking that occurred at the senior management team meeting several days later, and I weighed and balanced his suggestions against other, both legal and political and what to do, opinions on this matter. That's it.

Q. So you were actually an attendee at the senior management team meeting?

A. Yes, I was.

15 And you participated in the deliberations Q. 16 there? 17

A. Yes, I did.

18 Q. And that's where the decision was made then, 19 two days later after your call with Mr. Manning, to not 20 require a water right for the Port; is that correct? 21

A. Actually, that's not exactly correct. It is 22 the place where the decision on whether or not a 23 stormwater facility requires a water right, and then 24 second to that is the application of that water right 25

24 (Pages 90 to 93)

decision to the Port project.

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I guess the difference I'm trying to say is that it was a decision on both the policy and a legal question about whether or not stormwater facilities relative to 401 Certifications needed a water right.

- O. Okay. Could you look at the interrogatories exhibit which is Exhibit 171, Page 35, Interrogatory No. 18, second sentence of the answer.
 - A. Here it is.
- 10 Q. Page 35, Interrogatory 18, second sentence of the answer. Could you read that second sentence into 11 the record, please. 12
- A. "Ecology's senior management team decided on 13 14 April 4, 2001 that a water right was not required for the low flow mitigation portion of the Third Runway 15 16 Project."
- 17 O. Okay. Is that an accurate statement?
 - A. Yes.
- Q. Now, at some point -- and by the way, you're 19 20 aware that the Pollution Control Hearing Board in its stay decision has addressed that topic, aren't you? 21
- 22 A. Yes.
- 23 Q. And what action is Ecology taking in
- 24 response -- if any, in response to the Pollution
- Control Hearing Board's stay decision?

that it's a possibility that the Port needs a water

2 right?

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- 3 A. Yes. Yes.
- Q. Who has suggested that? 4
- 5 A. By my descriptions our legal counsel as part of the team and as part of the deliberations, we talked 6
- 7 about the law and how to interpret the law. And one
- interpretation of the law is that they might need one. 8
- 9 Another interpretation of the law is that they might
- 10 not. The law is very unclear on it.
- Q. Please focus on my question, 11
- 12 Mr. Fitzsimmons --
- 13 A. I'm answering --
 - Q. For your sake, I had asked for --
- A. The last sentence is where I varied. Beyond 15 16 that I think I'm within clearly the scope of your 17 question.
- Q. I asked you who had suggested that they might 18 need a water right. And I'm really happy to hear the 19 rest of your answer, it's just I know you're on a tight time frame, so I'm trying to accommodate you. 21
- MS. MARCHIORO: And when we conclude this, 22 23 can we take a break, please, so I can give him this 24 phone message?
 - MR. EGLICK: Sure.

Page 95

- A. We are appealing that decision.
- Q. Any other action being considered or taken?
- 3 A. It's such a broad -- we've had discussions 4 about whether that should be the legal framework for 5 other projects.
- Q. Any other actions or decisions being considered with regard to the Third Runway Project? 7
- A. I have considered through conversations with others about the possibility of having the legislature 10 clarify whether this should or should not be the policy of the state. I think we talked previously about
- 11 actions related to instructions to the Port, et cetera. 12
- 13 That's my answer.
- 14 Q. Has the Ecology department advised the Port 15 to go get a water right?
- 16 A. No.
- 17 Q. To your knowledge, is the Port taking any 18 steps to obtain a water right?
- A. No, because I don't believe they need one. 19
- Q. Okay. And do you know whether anyone on the 20
- 21 401 team has ever suggested that the Port does need 22 one?
- 23 A. No, I'm not aware that someone has ever 24 suggested that they do need a water right.
 - Q. Has anyone on the 401 team ever suggested

Page 97

Page 96

- A. Well, I don't know that I need to answer the
- question. And the reason for it is because I don't
- know whether I am violating attorney-client privilege
- by answering your question or not.
 - Q. (BY MR. EGLICK) Well, I think you've already given me that answer, but what I'm asking is anyone
- else other than legal counsel because you've already 8 answered that.
- Q A. Well, that's -- to the best of my knowledge, 10 that's the extent of -- no, I take it back. There
- are -- well, I don't know. 12 Q. What about Bob Barwin, do you know him?
- 13 A. I was going to just say, there are people in
- the program in the course of the discussion about 14 15 whether a water right is needed or not, who -- that
- argued on behalf of a water right needing to be
- required and there are others who argued that it's not 17
- required. 18 19
 - Q. So Bob Barwin is one who argued that it was?
- A. I vaguely recollect that, yes. 20
- Q. Who else? I'm asking this because we may
- 22 want to do discovery with these folks, but I'm entitled
- to know who they are first. 23 A. Well, I think Bob -- I don't know who else, 24 25
 - and the reason being is because at the program level.

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Page 98

his -- I wasn't involved in the program water manager/staff discussion on this. So there may be 2 others, but I don't know. 3

It was characterized to me that there are 4 some staff who, on balance, believe that it's best to 5 require a right. There were other staff who, on 6 balance, believed it was not required. And 7 specifically who, I don't know. I do recall Bob 8 Barwin's name on the side of they're not requiring a 9 water right. 10

Q. They're not or they do require it?

11 A. That in his judgment we should require a 12 13 water right.

MR. EGLICK: Okay. Thanks.

(Recess taken.) 15

MR. EGLICK: Back on the record.

Q. (BY MR. EGLICK) Mr. Fitzsimmons, who was the 17 lead -- well, strike that. 18

Did you have someone who was team leader for 19 20 the 401 team?

A. Ray Hellwig, I would characterize as the team 21

22 leader.

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Q. So what -- and once again, because you seem 23

to be very sensitive about words, if there's a better

term for it, pick it, but what I'm trying to find out,

interacting with the governor's office?

A. Actually I think I was interacting with the governor's office without him being a lead assistant. I was doing that directly myself.

Page 100

Q. Okay. Now, was he supposed to have a substantive role also in terms of deciding which way in particular an environmental issue would be resolved?

A. He did have a substantive role in the form of him -- his opinion being an opinion. The ultimate 9 decision on 401 permits as well as others is -- was actually in the hands of Gordon White. 11

Q. Now, was the 401 -- to your knowledge, was the 401 decision drafted under Gordon White's 13 supervision? 14

A. Gordon White had a role in the drafting, to 15 the best of my knowledge, and Gordon White is the 16 direct supervisor of several of the staff that are 17 involved in the -- on the team. 18

Q. My question, though, was, and I'm not trying 19 to interrupt you, but I just -- it will save time. 20

A. I'm thinking out loud which obviously is not 21 something of value to you or what you want out of me. 22

Q. No, it's neither of that. It's just that 23 24 it's your -- I've been told several times your time is

short and I think my question was more concise perhaps

Page 99

what Ray Hellwig's role was if he was team leader. 1

A. To oversee that the project elements were 2 on -- that were, you know, activities that were occurring were done in a timely manner to ensure that there was an opportunity and coordination between all 5 of the parties internal to the agency to voice concerns, play their role to sort of manage some staff 7 resources which is not a unique role to him -- not to digress, but all of the regional managers in big

projects are -- have the role of helping to manage the 10 resource allocation in the form of staff, in the form 11 of meeting time and those sorts of issues. 12 13

I believe he managed the contract or at least 14 oversaw a contract related to outside consultants. He 15 interacted with the Port of Seattle at his level in 16 terms of team management and issue dealings and schedulings. So those are the things I would say characterize his role.

O. Was he also lead in interacting with you as the director?

A. Yes.

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O. Was he also lead in assisting you in interacting with the Port of Seattle?

A. Yes.

Q. And what about lead in assisting you in 25

Page 101

than the answer you're giving. And the question was, was the 401 decision 2 drafted under Gordon White's supervision? 3

A. Yes.

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Q. Well, you're gesturing. Do you want to reconsider your answer or -- let me ask you another question.

A. Yes, it was --

O. Go ahead.

A. -- but not in total.

10 Q. Okay. Well, who else supervised drafting of 11 12 the 401 decision?

A. Ray Hellwig.

Q. Who had the more direct role in supervising 14 drafting of the 401 decision? 15

A. Ray Hellwig.

Q. And who did the actual drafting, if you know?

17 A. I don't know. In fact, actually I do know, 18

Ann Kenny. 19

Q. And she works in the Northwest Regional 20 Office? 21

A. Yes, she does. 22

Q. Okay. Now, did you review the 401 decision 23 that was issued in August 2001 before it was issued? 24

26 (Pages 98 to 101)

Page 104 Page 102 A. Yes. O. And how did it look to you? 1 O. So if the 401 decision that was issued in 2 A. It looked like a 401 decision. 2 August was, you thought -- you used the word Q. Did it look pretty solid? 3 4 "perfectly" in there somewhere, didn't you? MS. MARCHIORO: Objection, vague. 4 Q. (BY MR. EGLICK) Did it look like a competent 5 A. Uh-huh. 5 Q. When did it become imperfect in some way? 401 decision to you, Mr. Fitzsimmons? 6 6 A. When information about the project became 7 A. Are you referring to the decision as 7 known that was not known to our staff in reviewing the 8 8 finalized or are you just referring to a draft 9 project. 9 decision? Q. Now, let me ask you this, if you can recall. Q. Well, I guess what I was assuming, and I 10 10 How many years has the Department of Ecology been appreciate your pointing this out, that you actually 11 11 reviewing the Port's project? saw the final decision when it was in final draft form 12 A. Probably this review has taken place over 13 and before it was issued. 13 about a five-year period of time, I think. 14 A. That's an incorrect assumption. 14 Q. And would you agree there are literally tens 15 Q. Okay. Then let me ask --15 of thousands of pages of documents relating to that A. I reviewed the 401 decision in draft and in 16 16 17 review? 17 final. A. I would accept that, yes. 18 18 Q. Okay. Q. And thousands of hours of staff time? 19 A. When I reviewed it in final -- to get to your 19 A. Definitely. 20 20 question --Q. And your testimony is that in August you 21 Q. Go ahead. 21 issued a decision that you thought was a perfectly 22 A. -- I unequivocally think it's a competent 401 22 acceptable 401 decision --23 23 24 A. Yes. O. And you're talking about the August 2001 24 Q. -- and then at some point between August 10th 25 decision? Page 105 Page 103 and -- wasn't the second decision September 21, I A. Yes. think? O. And you felt that way when you reviewed it in 2 3 A. September 21 of 2000. 3 a draft? Q. 2001? 4 A. In a draft, there were changes made, I added 5 A. Yeah, of 2001. Okay. value in my review of that draft, and it was improved 5 O. Your staff became aware of new information as a decision in clarity, in other aspects. And then 6 the final was perfectly -- I'm perfectly satisfied with about the project that had not been known before that 7 -- I was perfectly satisfied with the final. justified revoking the August decision and issuing a 8 new one; is that your testimony? And I'll have it read Q. Okay. And you expected the Port to be as 9 10 back if you like. 10 well, didn't you? A. Perhaps I'm confused here. So I'm not sure 11 A. No, I did not. 11 12 what my testimony is. Q. You did not? 12 Q. All right. Well, let's go through it again 13 A. No. 13 because maybe you're not aware of this chronology. Q. So you anticipated when the August 401 14 14 Let me show you what's been marked in all the decision was issued that the Port would not be 15 15 depositions we've been taking as Exhibit 2, and can you 16 16 satisfied with it? identify that? 17 17 A. Yes, I did. A. (Witness reviewing document.) Q. And nonetheless, in your judgment as director 18 18 of the Department, it was the appropriate decision to 19 I now know where my own confusion lies. 19 20 20 issue; is that correct? A. You were using -- you in several of your 21 21 A. Yes. questions, or at least I heard you to say, in August of 22 O. When did you change your mind about that? 22 A. So you presume I changed my mind about that? 2000. 23 23

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Q. Well, are you aware that the Department

withdrew that August 401 decision and issued a new one?

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Q. Oh, I apologize for that if I did.

A. If I might explain, where I was confused was,

I think about August of 2000, some time frame in there, we issued a 401, the Port -- maybe it was 1999, maybe I'm confused, but my recollection is we issued a 401, 3 the Port withdrew from the 401, and that 401 had to do 4 with an assumption about the acreage of wetland. And 5 we found out later that there was additional wetlands 6 that had not been considered and so we started the 401 7 process over again with a resubmittal. 8

So I was thinking you were referring to that series of 401 submissions and withdrawals.

Q. And I understand what you're talking about, and I apologize if I used the wrong year. Let's start

You've got in your hand now what's Exhibit 2 to all of the depositions we've been taking here which is, I'll represent to you, and I'd like you to confirm if I'm right, the August 10, 2001 401 decision.

A. Right. I did review this, this 401 as well 18 in draft, as it was brought to fruition in terms of 19 close to being final. And then I reviewed it in final. And on the August 2001 401, I believed at the 21

time and still do believe that it is a very 22

appropriate, I used the term "perfectly acceptable" and 23

I'll stick with that term, 401 decision. 24

Q. Okay. And then you know what the questions

Page 108

Page 109

Q. All right. So you put it out the door and you knew the Port -- there might be things the Port would quibble about, but you were going to stand by it; 3 is that right? 4

A. And I still to this day stand by it. 5

O. But your Department did, a little over a

month later, withdraw it and issue a modified decision?

A. They certainly did. 8

Q. Now, between --

A. We certainly did. 10

Q. Right. And between August and September when 11 you did that, how many times were you contacted by the governor's chief of staff?

MS. MARCHIORO: Objection, vague.

14 Q. (BY MR. EGLICK) Well, what's vague about it, 15 Mr. Fitzsimmons, to you? Do you know who the 16 governor's chief of staff is? 17

18 A. I do.

Q. Do you know what the word "contact" means? 19

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Q. Do you know what "how many times" means? 21

22 A. I do.

Q. Is there something that I can clarify for 23

24 you?

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25 A. No.

Page 107

are going to be now. 1

A. I do.

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Q. Then what happened?

A. What occurred, which is, in my experience, something that occurs on other projects as well, is -one question you asked, I'll just ask it and answer it, is, did I anticipate the Port to be perfectly happy and my answer was no, something to that effect.

Q. Right. And I said --

A. There are conditions in here that I thought the Port would have concerns about.

Q. And you were prepared to state that that was 12 a perfectly acceptable 401 decision? 13

A. That's correct.

Q. Despite concerns the Port would raise? 15

A. Correct. 16

Q. And was there any provision in there, in that 17

August 2001, 401 decision that you looked at and said, 18 Well, you know, it's, to use that old -- and I don't

19 particularly agree with it, perjorative -- it's good 20

enough for government work, I'm just sending it out the 21

A. Absolutely not. 23

door?

Q. So you were proud of that? 24

Absolutely proud of this decision.

Q. Okay.

A. I would say I -- he contacted me --

Q. "Contact" means any form of communication. 3

So we don't quibble about that. E-mail, pony express, 4

carrier pigeon, in person, meeting, whatever. 5

A. Fine. Then I'd say it was probably five

or -- between five and seven times.

7 Q. And that's between August 10th when the 401 8

was originally issued, and September 21 when you issued 9 the revised 401? 10

A. Yes.

And the governor's chief of staff is Paul Q.

13 Isaki?

A. Yes.

O. And he was contacting you, among other 15 things, wasn't he, to let you know that the Port was 16 not happy with the August decision; is that correct?

17 A. Actually, no, because I already knew that, 18

because the Port contacted me directly. Q. Okay. But he was contacting you to tell you

20 that as well, wasn't he? 21

A. He was contacting me to say, How do we deal 22

with this, Tom? The Port's dissatisfied, they're 23 raising concerns about clarity, they're raising 24

concerns about conditions. Are we willing to -- what

28 (Pages 106 to 109)

is the appropriate thing to do here? What have we done in the past? And then over a series of subsequent 2 contacts and meetings, as you well know by the record, 3 we engaged in a series of meetings. 4 5

- O. I don't well know that, by the way. There's very little record of it, oddly enough. 6
- A. Okay. Well, we, in sticking with this 7 contact theme here, at times Paul Isaki was involved, 8 at other times he was not. As we understood, worked 10 through the Port's concerns about the 401 decision and 11 we clarified elements of those concerns.
- 12 Q. Now, you said the Port had already told you or you already knew the Port was unhappy with it. So 13 the Port had told you that after August 10 when the 14 15 first 401 was issued?
- 16 A. Yeah. Actually I think the, if I'm not -- I 17 think I have this correct, we issued the August 10th 401 decision publicly and the Port got it at exactly 18 the same time. That afternoon or the next day Ray told me they had got it, reviewed it, expressed some 21 concerns about it.
- Q. Now, the Port had already gone to the 22 23 director of the Department, which is over the head of 24 the team, isn't it, the 401 team?
 - A. If you want to quibble, I consider the

1 A. Correct.

> 2 O. Now, did you carefully examine for yourself the changes that were made between the August 401 and 4 the September modification, and what we're talking

5 about --

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A. Yes. 6

Q. -- for the deposition, Exhibit 1 is the

- September 21, and the August one I think is Exhibit 2.
 - A. Right.
- 10 O. I'm not going to give the reporter new copies of it, but we're all agreed on that. 11
- A. Yes, I did. I was involved in understanding 12 13 a list of issues that the Port was raising. I was involved in giving guidance and interpreting our 14 choices back to the governor's office. I was involved 15 in a meeting with the Port at the Mic Dinsmore, Gina Marie Lindsey, Mike Leavitt level, at which I and Paul Isaki and Ray Hellwig met with them. 18
- 19 O. Who's Mike Leavitt? I know Elizabeth 20 Leavitt.
- 21 A. Michael Cheyne. It's Michael -- Michael 22 Chevne. I'm sorry.
- 23 Q. And he's the person from the Port you 24 mentioned earlier?
- 25 A. Yes. That meeting listed out their concerns.

Page 111

- Department director to be part of the team, too.
- Q. Okay. 2

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- A. We can play those word games. 3
- Q. But you're the director? 4
- 5
- Q. The Port had already let you know they were 7 unhappy; is that right?
 - A. Yes.
- Q. They already let Ray Hellwig know they were 9 10 unhappy; is that right?
 - A. Yes.
- Q. Was Paul Isaki called by you to say, I've 12
- heard from the Port they're unhappy? 13 14
- A. Actually I think Paul Isaki heard from the governor who had -- somebody associated with the Port 15 mentioned to the governor that, and this is maybe
- several days after this, that they have got it and 17 there are conditions in it that they're concerned 18
- about. So it kind of went through that process. 19
- Q. From the Port to the governor to Paul Isaki 20 21 and then to you?
 - A. Yes.
- 23 Q. And then from there the chronology flowed, as
- you've described it, resulting in the issuance of a
- 25 September modification; is that right?

Page 113

Page 112

- We had our staff at the staff level first understand
- what the differences -- what their concerns are and --
- around words, around possible interpretation of words 3
- and all of those issues. I believe they -- at legal
- 5 and staff levels, there were discussions, resolutions 6
 - to those issues.
- 7 Then came the question of, is the 401 8 substantially changed. I believed it was not in terms
- 9 of its environmental outcome and in terms of the requirements placed on the Port through it. Was it 10
- improved? Yes, because it was clarified, people 11
- understood it better. And it is that month or so of 12
- activity that led to the withdrawal of the 401 by the 13
- 14 Department and the resubmission of the 401 by the 15 Department.
- Q. Okay. Let me ask you a few questions about 16 that, and I'm going to try to ask you focused questions 17 because this is really my last line of questioning. 18
 - A. Great.
- 20 Q. So the light's at the end of the tunnel, 21 maybe.
- 22 First of all, did you give any consideration 23 in providing an opportunity for public notice and comment on the change in the 401 Certification? 24 25
 - A. I recall that question being asked, and we

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- determined that legally it was not required and that
- the public had ample opportunity through the PCHB 2
- processes, et cetera. I believe that the -- then it 3
- was answered and I can't remember whether it was by the
- PCHB or our own conclusions, that it --5
- Q. Are you answering my question now or are you 6 going on to bigger things? 7
 - A. Okay. I'll go back. I'm sorry.
 - Q. Well, let me ask you another question.
- 9 A. I'm apparently trying to be more helpful than 10 you're wanting me to be. 11
 - Q. It's not the helpfulness that I --
- 12 A. The answer is yes, we did consider whether or 13 14 not public needed an opportunity to be -- give comment
- on the changed 401. 15

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- Q. And by the way, I'm happy to have your help, but then I'm concerned that you're going to complain 17
- about the time. So it's kind of a, you know, a 18
- 19 conundrum. Let's move ahead.
- Ultimately no public notice and opportunity 20 for comment was given before the September 21 amended 21
- 401 was issued, was it? 22
- A. I recall that to be the case. 23 Q. And in fact, you were saying a minute ago, 24
- well, it was determined that legally there was no

- 401; is that correct? 1
- A. Perhaps -- I'd like to withdraw that 2 statement, okay? Because I'm not sure that's what I 3
- meant. So I withdraw that statement.
- Q. Okay. Now, you said something about the 5 amended 401 September one is clearer than the August one. Am I right on that?
- A. You are -- that's one characterization I 8 placed on it, yes. 9
- Q. And is the amended 401 clearer in terms of 10 the scope of projects that are covered by its -- by the 11 scope of the projects that are covered by its 12 conditions? 13
- A. That was, as I recall, one of the issues on 14 this list of six or eight issues. And so thus I recall 15 that the question of what was the Department's intent in a series of items in the August 10th 401 relative to 17 the scope, and that was clarified in the September 21st 18 version, yes.
- 19 Q. Well, wasn't it in fact clarified in this 20 way, that is, that the original 401 said all of the 21
- Port's master plan update projects are covered, whereas
- the amended 401 said, some are covered, some are not,
- and we'll decide later which ones are in and which ones 24
- are out? Isn't that correct?

Page 115

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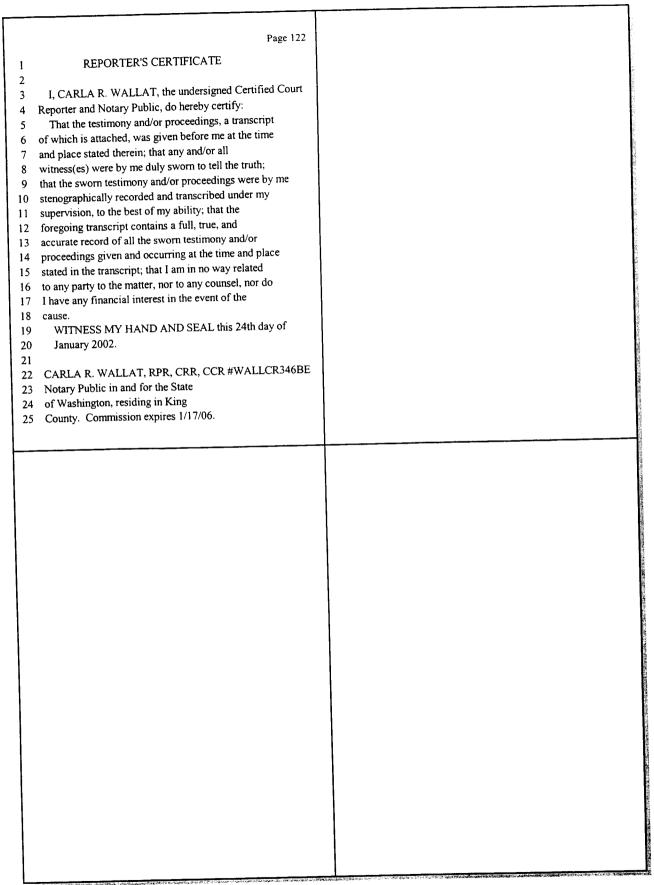
- requirement in the Department's view to give public
- notice an opportunity for comment. Didn't you say 2 3 that?
- A. That's -- my recollection was that the 4 balance of the law said we are not required to do it. 5
- Q. Was there anything in the law that said you 6 were required to amend the 401? 7
 - A. No.
- 8 Q. So the Port asked for something that Ecology 9
- did not have to do, that is, amend the 401 that had 10 already been issued, and Ecology went ahead, going
- through a process to consider doing that; is that 12
- correct? 13
- A. Correct. 14
- Q. And ultimately did do that? 15
- A. Correct. 16
- Q. But at the same time, Ecology, because there 17 was no legal requirement to do so, did not give public
- notice and comment of that process that Ecology had
- allowed the Port; is that correct? 20 A. Yes, that is correct.
- 21
- Q. Now, I believe you said something about the 22 determination was in part that the public had ample 23
- opportunity for review in the PCHB. Presumably you
- were saying it didn't like what came out of the amended

Page 117

Page 116

- A. I'd have to do more review to be able to
- answer one way or the other. I gave you my recollection of the higher level understanding of this,
- and you've taken me to a level of detail that I'd have
- to either refresh my memory or get more understanding 5 6
 - Q. Well, who would be someone you would rely on to explain the difference? Would Ray Hellwig?
 - A. Ray Hellwig, Gordon White.
 - Q. So that's something to ask Ray Hellwig about?
 - A. If you wish to, whatever, yes.
- 11 Q. Okay. Did you understand that any changes 12
- were made between the August 401 and the September 401 13 14
- in terms of the conditions for monitoring of wetland hydrology? 15
- A. Yes, I do. Again, that -- I recall that that 16
- was one of the issues on this issues list, and I 17 engaged in staff discussions with me, with our 18
- attorneys on that topic. 19 20
 - Q. And is it your understanding that the monitoring condition for wetland hydrology was
- 21 clarified, as you put it, in the September 401? 22
- A. That's an issue where my understanding is 23 that it was improved to the better of the -- in terms 24
 - of the certainty and the methodology. So I would say

Page 118 Page 120 1 that was an improvement to the August 10th 401. that they didn't originally intend to preclude November 2 Q. Well, would you agree that it is important to 2 through May, meaning that some construction couldn't 3 have preconstruction monitoring of wetland hydrology? 3 happen. I think that's the substance of the change 4 A. It's all dependent on a -- on the facts of 4 here 5 5 the case, et cetera. So as a global statement I Q. In other words, the way the condition was wouldn't necessarily approve -- agree with that. 6 originally written might inhibit commencement of 6 7 7 construction? Q. Okay. 8 8 A. And I'm not thinking of exactly what it is we A. And if they changed it, they must not have 9 9 did here. I'm just reacting to a general statement. meant that in the original 401. 10 Q. Well, what did the August 401 do with regard 10 Q. The one that you said was -- how did you put 11 to monitoring of wetland hydrology, do you recall? it, "perfectly" what? 11 12 A. Roughly, I recall it requiring -- the intent 12 A. You have my words. You can use them as you 13 of it was to get data prior to construction. It 13 wish. presumed that there was no data available, and it was 14 MR. EGLICK: Okay. Thanks. I have no other 15 unclear as to whether or not monitoring had to happen 15 questions. 16 during and up to a specific season or period of time. 16 (Deposition concluded at 1:20 P.M.) 17 Q. And did the August 401 require monitoring for 17 (Signature reserved.) 18 18 wetland hydrology before construction? 19 19 A. My recollection is that it required it over a 20 period of time. 20 21 O. Why don't you take a look at --21 22 A. And I don't know when construction was 22 23 related to that period of time. 23 24 O. Why don't you take a look at Exhibit 2, 24 Page 6, Section G. Do you have the August one there? 25 Page 119 Page 121 A. I do. Exhibit 2. (Witness reviewing CORRECTION & SIGNATURE PAGE 2 2 document.) RE: ACC V. STATE OF WASHINGTON 3 Okay. I've read it. 3 PCHB NO. 01-160 Q. Okay. Now, the September one takes out 4 DEPOSITION OF: THOMAS FITZSIMMONS, 5 before construction, doesn't it? JANUARY 18, 2002 A. If I can look at the September one. 6 I, THOMAS FITZSIMMONS, have read the within transcript taken JANUARY 18, 2002, and the same 7 Q. Sure. is true and accurate except for any changes and/or 8 A. Do you know where that is? corrections, if any, as follows: Q Q. I think it's actually Page -- what page is 10 this one on? Page 6? It's on Page 7 probably in the PAGE LINE CORRECTION 11 September one. I think the pagination changed a bit. 9 12 A. (Witness reviewing document.) 10 13 It does take the term "before construction" 11 14 out. I don't see this -- it says, "The Port shall 12 conduct bimonthly hydrologic monitoring during the wet 15 13 16 season, November through May, before construction." 14 15 That's the August. And this one says, "The 17 16 18 Port shall immediately begin conducting twice-monthly 17 19 hydrologic monitoring during the wet season, November 18 20 through May, and shall continue such monitoring for at 19 21 least three years after completion." 20 Q. Why the change? Do you know? 21 22 22 Signed at 23 A. I don't know why, other than our staff in --. 2002. 23 on the 24 I guess suggesting or accepting, recommending to this 24 change, believed that the monitoring was adequate and 25 THOMAS FITZSIMMONS



A	9:12	97:1,6 101:1,6 107:6	asked 6:9 16:18 33:1	12:21 85:11 117:19
ability 57:15 122:11	affiliated 62:25 64:23	107:8 114:13 117:2	33:25 43:6 44:9,17	attorney-client 51:1
	affirm 56:15	answered 6:10 13:10	47:12,13 48:5 57:10	97:3
able 46:16 117:1	afternoon 110:19	14:9 15:4 22:7 33:25	57:14,25 71:14,16	August 101:24 102:24
absolutely 37:12 51:3	agencies 31:14	43:7 65:16 71:14	72:13,19 73:7 86:4,8	103:14,25 104:3,21
78:5 88:2 107:23,25	agency 7:22 16:3,6	72:13 97:8 114:4	96:14,18 107:6	104:25 105:8,22
ACC 84:18 121:2	30:21 32:10 34:4,10	answering 6:23 10:1	113:25 115:9	106:1,17,21 107:18
accept 77:2 104:18	35:12 53:24 99:6	24:17 47:17 80:15	asking 10:2 11:21 20:2	108:11 109:8,17
acceptable 104:23		96:13 97:4 114:6	20:12 34:18 49:2	110:14,17 112:3,8
106:23 107:13	agency's 69:4 agenda 38:22 43:7,8	anticipate 107:7	54:14,15 56:13,14,16	116:6,17 117:13
accepting 119:24			59:5 60:25 65:14	118:1,10,17,25
access 90:21	46:19 48:6,7 49:16	anticipated 59:20 103:14	72:24 77:14 78:7	119:17
accessibility 91:8	49:17,22,23,24	anybody 19:7 41:22	86:14 92:10 97:6,21	authority 31:3
accommodate 96:21	ago 6:18 11:22 12:6		aspect 8:20	available 118:14
account 33:8,22 36:6	14:16 15:16 17:14,14	anymore 79:7	aspect 8.20 aspects 54:21 90:4	Avenue 2:9
accounting 9:2	58:2 70:25 114:24	anytime 87:22	l -	
accurate 47:6,14 48:13	agree 40:1 81:6 104:15	apologize 24:17 76:24	103:6	aware 12:3,7 14:17
48:16 49:16 94:17	107:20 118:2,6	78:12 105:24 106:12	assessing 23:16	16:17 19:15 20:16,16
121:6 122:13	agreed 112:11	apparently 52:4 114:10	assessment 34:12,13	20:18,20,24 25:22
ccurately 47:8 67:4	agreement 76:10,14,16	appeal 22:25 69:7	assign 67:10	26:6,8,12 27:16 34:1
ACC's 3:25 84:16,17	agreements 78:25	appealing 95:1	assigned 59:22,25 60:5	41:21 56:6,8,10 61:3
achieving 56:7	ahead 6:1 11:13 34:9	appears 40:9 82:2	assignment 54:8 60:20	62:6,8,11 70:23
acreage 106:5	35:6 36:12 61:6	Appellant 1:5	66:20 67:1,7,8,15	94:20 95:23 103:24
Act 3:21 16:16 32:5	82:24 101:9 102:21	applicant 27:3 41:14	68:18 70:6 72:4,10	105:6,14
33:21 53:5	114:19 115:11	86:20	74:3,10,11,19 75:11	a.m 1:16 5:2 81:25
action 19:11 25:22	airport 1:4 2:3 5:13,22	applicants 41:16	76:2	
26:19 28:15 94:23	5:23 63:10 87:5	applicant's 86:21	assignments 59:19,20	<u>B</u>
95:2	91:12,19	application 14:12,22	59:22 60:16 70:15	bachelor 9:15,16
actions 19:3 95:6,12	akin 58:22	58:12,17 59:25 60:21	71:4 75:23	bachelor's 9:17
activities 26:1,3 30:24	Alaska 8:24	62:21 67:16 68:14,25	assist 31:10,11	back 11:21 13:14 14:5
31:12 34:12 46:13	Alkire 3:7,11 30:11,12	70:10,13 75:8 76:11	assistance 8:22 31:4	14:13 22:4,6 27:1
55:6 59:23,24 63:7	allocation 99:11	84:2 91:5 93:25	assistant 2:15 8:10	35:10 36:11,13 41:25
63:16 70:23 99:3	allowed 47:1 115:20	applications 39:7	11:10 14:25 30:5,10	51:19 58:5 60:3 61:7
activity 26:20 59:2,18	amend 115:7,10	apply 54:16	100:3	61:8 69:18 71:3,8,10
59:19 113:13	amended 114:21	appointed 15:18	assisting 30:24 99:22	72:12,15,16,23 77:7
actual 101:17	115:25 116:6,10,23	appointing 55:24	99:25	78:10 79:25 80:22
adamancy 65:9	American 8:18,19	appreciate 40:6 73:12	associated 32:19 34:11	81:1,10,25 82:19,23
added 103:4	amount 75:15	102:11	75:2 111:15	83:20 88:17 97:10
addition 50:6 62:17	ample 114:2 115:23	appropriate 12:24	assume 20:16	98:16 105:10 112:15
additional 106:6	analysis 25:17 55:9,13	20:11 21:9 31:9,13	assuming 80:5 102:10	114:8
iddress 5:18 32:14	57:3 81:8	36:5 45:12 49:6	assumption 102:14	background 9:9 16:2,3
addressed 50:2 72:9	analyst 18:6	79:24 103:19 106:23	106:5	16:9 58:3,4
94:21	and/or 85:24 121:6	110:1	assumptions 13:1,5,9	backup 70:18
addressing 85:25	122:5,7,9,13	approval 13:12 14:2	assured 50:25 51:2	Bacon 16:21
	angry 73:16	approve 118:6	attached 81:19 122:6	balance 98:5,7 115:5
adequate 119:25	Ann 101:19	approximately 6:12	attaching 82:1	balanced 93:10
administered 34:23	announcement 18:3,16	April 86:3 87:11 94:14	attend 37:14 39:5	Barwin 97:12,19
administers 31:25	answer 7:14 11:14,15	area 36:17 50:8,23	attendance 39:9	Barwin's 98:9
32:10	13:20,20 16:19 24:8	56:18 57:2	attended 64:11 78:2,2	based 13:1 22:8,13
administration 15:7,24	24:25 26:24 32:12,25	areas 43:9 46:20 48:8	78:16 79:4	55:24 58:4
administrator 8:7	33:16 34:15,16,18,19	argued 97:16,17,19	attendee 93:13	basic 9:15
adopted 34:10	35:6,9,20 47:16 54:6	arrange 31:7	attention 60:24 65:12	basis 11:18 56:20
advance 87:21,22		arranged 87:7,21	attorney 2:14,15 7:3	Bay 9:4,5
advise 25:23	54:18 56:14 61:9		11:10,18 12:15,21	bear 32:23 35:2,3
	62:24 72:23 74:12,21	arrangements 88:7 arrived 67:3	13:15 14:6 19:6 73:4	55:10
	1 00.17 01.7 05.1	LAFFIVEO O/:5	1 15:15 14:0 19:0 /5:4	1 22:10
advises 89:7	80:13 81:3 85:1	1	1	bearing 25.17
advised 95:14 advises 89:7 advising 89:18 affairs 8:17,18,19 9:11	80:13 81:3 85:1 86:12 89:8,12,14 94:8,11 95:13 96:20	arts 9:15 aside 25:7	84:9 89:6,17 attorneys 2:7 5:13	bearing 35:17 becoming 7:25 55:22

	eeper 93:2
h	eginning 13:17 73:7
h	ehalf 97:16
	elief 49:22,23
	elieve 7:4,6 10:21
"	17:22 18:19 19:6
1	21:2 23:2,23,24
	24:15 32:24 36:20
	37:8,12 38:11 40:9
1	41:2 44:8,11 51:18
ŀ	57:11 62:12 71:1
	81:4 85:6 95:19 98:5
1	99:13 106:22 113:4
1	114:3 115:22
l	elieved 42:7 98:7
1	106:21 113:8 119:25
I	Bellevue 30:6 45:18,24
1	enefit 79:8 81:8
1	pest 10:20 19:8 37:17
	39:4 40:9,20 50:11
1	53:21 57:14 65:20
1	74:20 92:15 97:9
	98:5 100:16 122:11
- I i	better 64:10 67:3 73:3
	77:3 81:23 98:24
	113:12 117:24
	Beyond 14:7 96:15
. '	big 53:13,13 99:9
	bigger 114:7
	Bill 30:11
ļ	bimonthly 119:15
	biological 9:14
1	bit 20:21 51:5 119:11
	Board 1:1 20:21 24:6
-	24:11 25:9 27:6
	84:12 94:20
1	Board's 19:4,13 22:2
- [22:25 25:6,9 94:25
1	Bob 97:12,19,24 98:8
- 1	bottom 84:14,23
-	Box 2:17
- 1	break 10:10 16:24
١	43:22 96:23
	brief 22:10
	briefed 22:14,18
	briefing 22:1
- 1	briefings 40:21
-	briefly 43:9 46:20 48:8
1	bring 35:1
	Bristol 1:18 2:16
	broad 95:3
	brought 35:3 106:19
	Brown 2:22
	budget 38:2
	budgetary 56:8
1	business 15:1,1 30:24

31:11 34:12,13 35:25 36:2,8	c
C	"
C 2:1	
call 53:1,11 64:3,4	
86:25 87:3,9,21	
88:21,22 89:2,5,22	C
90:13,18 91:11,14,18	
93:5,6,20	1
called 27:17,21 82:12	l c
83:4 87:10,10,14,15	
87:18,19,24 111:12	0
calling 91:12	0
calls 31:21 32:7 33:24	1
64:8 65:23 66:20	-
campaign 38:5,10,18	1
38:19,20	
capacity 31:15	
Capitol 2:23	
career 13:2	- 1
carefully 112:2	
CARLA 1:25 122:3,22	- 1
Carol 29:5	
carrier 109:5	
carrying 63:4	
case 31:13 35:3 37:8	
46:8 51:3,23 52:5,8	
62:14 114:23 118:5	ı
cases 11:20 63:19	
catch 87:3	
cause 122:18	
cc 77:20 CCR 1:25 122:22	
cc'd 39:23	
center 8:14	
certain 37:13 39:5 64:	5 l
78:5 79:19 80:19	
88:3	
certainly 11:19 43:4	1
108:8,10	
certainty 41:17 117:2	5
CERTIFICATE 122:	
Certification 17:2,9	
19:13 32:5,11 33:7	
33:21 34:3.6 35:2,1	8
35:21 30:4,19 33:10	, ,
55:1 58:12,17 62:21	l
69:5 77:23 90:5	
113:24	
Certifications 30:20	
31:19 52:13 53:2,5	
54:10 94:5	
Certified 122:3	
certify 122:4	10
cetera 11:21 25:3 28:	10

54:23 59:3 75:2	
95:12 114:3 118:5	cl
hange 66:20 67:1,7,8	c
68:18 70:6 71:2 72:3	١,
72:10 74:3,10,19	c
76:1 103:22 113:24	c
119:22,25 120:3 changed 59:19 67:15	c
103:23 113:8 114:15	C
119:11 120:8	c
changes 103:4 112:3	c
117:12 121:6	c
changing 59:20 70:17	c
characteristic 58:25	1
characterization 46:24 48:15 52:22,24 116:8	6
characterize 15:25	
39:17 43:1 51:10,11	1
53:4,6 58:14 69:8	(
77:14 98:21 99:18	
characterized 58:15	(
98:4	19
characterizing 75:9	1
charges 61:20	1
Cheyne 64:13,15 112:21,22	'
chief 15:4,11,18,20	١,
16:6 108:13,17	١,
109:12	1
children 8:14	1
Choe 30:14 36:15,16	1
36:25	
Choe's 35:12 choice 55:23 71:18	١
83:6	1
choices 24:2 112:15	1
Christmas 43:6 44:3,21	1
44:22	١
chronology 105:14	
111:23	
circumstance 54:17 circumstances 23:14	١
28:11 63:8 90:23	-
91:6	1
citizens 65:24	
claim 90:8	-
claimed 83:9	
clarification 20:10	- [
clarified 52:25 110:11	- {
113:11 116:18,20	
117:22 clarify 43:10 46:21	
48:9 60:4 72:24	
95:10 108:23	
clarity 103:6 109:24	

34:14 53:5 lear 34:18 73:25 74:5 learer 7:18 75:4 116:6 116:10 learly 36:1 55:6,8 96:16 lients 7:4 lose 106:20 Coalition 1:4 2:3 5:14 oincidence 41:23 ollar 73:5 college 9:10,12,14 ome 24:23 27:14 44:8 51:23 57:1 63:7 70:5 74:4.11 78:21 comes 23:20 66:12 coming 65:12 78:25 commencement 120:6 comment 66:11 113:24 114:14,21 115:2,19 commenting 40:14 comments 47:3 79:8 Commission 122:25 commit 41:15 commitment 41:19 71:1 commitments 78:25 communicate 66:25 communicated 19:3,10 communication 72:7 85:23 109:3 communications 20:15 42:10 70:4 communique 20:19 communities 1:4 2:3 5:14 65:25 compared 57:13 competent 102:5,22 competitive 55:24 complain 114:17 complaints 62:19 completion 119:21 compliance 23:16 **composition** 70:17 75:6 77:1 conceive 23:14 concern 33:20 43:10 46:21 48:8 49:13 63:23 66:13 68:21 concerned 31:20 71:7 71:17 74:17 111:18 114:17 concerning 12:4,10 14:15,21 17:2,9 20:22 27:25 28:14

44:3,5 54:13 62:20

68:17 75:6 84:1 concerns 33:5,8,23 63:3,19 65:5,18 75:12,13,16 83:25 99:7 107:11,15 109:24,25 110:10,11 110:21 112:25 113:2 **concise** 100:25 conclude 96:22 concluded 76:9 120:16 conclusion 22:3,12,15 27:14 31:22 32:8 33:25 conclusions 25:16 114:5 condition 117:21 120:5 conditions 16:11 107:10 109:25 111:18 116:13 117:14 conduct 39:6 53:22 91:18 119:15 conducting 119:18 confidence 25:13 confident 45:13 confirm 106:16 conflict 13:4,4 confused 105:11,25 106:3 confusion 105:19 connect 32:16,17 connecting 17:25 cons 76:4 consequential 21:25 consider 14:1 32:4 33:16 34:4,14 35:24 52:12 89:3,15 110:25 114:13 115:12 consideration 24:23 26:10,12 32:14 33:5 75:17 89:10 91:17 113:22 considerations 32:19 **considered** 12:23 80:7 95:2,7,8 106:7 constituting 76:5 constitution 75:1 constructing 23:21 construction 20:5,13 26:1 118:13,18,22 119:5,13,16 120:2,7 consultants 99:14 consulting 8:15,16 contact 28:14 60:14 108:19 109:3 110:8 contacted 28:8 108:12

clean 16:15 32:5 33:21

109:2,19	county 8:3,7,8,10 40:10	43:10 46:21 48:9	deposition 1:12 7:8	30:15,17 31:24 32:10
contacting 109:15,20	122:25	53:8 55:1 63:20 69:4	28:20 29:17 36:21	36:25 37:20 48:4
109:22	couple 46:14	70:10 76:13 80:6	39:11,14 42:16,18,19	55:2,22 57:17 62:22
contacts 60:14 64:9	course 7:1 11:8 18:1	92:17 93:19,23 94:1	42:24 43:5,12 44:3,7	77:20 88:1 90:19,21
110:3	45:25 46:17 56:10,24	94:3,21,25 95:1	44:8,10,11,18 46:8	99:20 103:18 110:23
contain 32:18 33:5	60:18 61:20 63:15,17	100:10,13 101:2,12	46:23 47:4,22 48:11	111:1,4
contains 122:12	64:5 70:2 73:23	101:15,23 102:2,6,7	49:20,25 50:10 51:8	dirt 20:4,13 25:25
content 42:18	97:14	102:9,12,16,23,25	51:14,16,20 57:6	disagree 46:24
contents 77:25 78:14	court 1:18 2:16 27:6	103:6,15,19,25 104:2	61:16 66:17 73:7	Discharged 23:11
78:18,23 85:22	43:23 61:6 122:3	104:22,23 105:1,8	77:8,11 79:11 81:13	disclose 45:12
context 29:7 47:2,8	covered 49:19,21	106:17,24 107:13,18	81:16 84:4,7 112:7	disclosed 80:8,12,18
59:20 65:11,11 70:8	116:11,12,22,23	107:25 108:7 109:17	120:16 121:3	disclosure 3:21 45:6,13
continually 66:24	Craig 5:16	110:10,18	depositions 46:11	71:1 79:20 83:8
continue 119:20	crazy 88:15	decisionmaking 39:19	74:13 105:16 106:15	discovery 97:22
contract 8:21 99:13,14	critical 41:14 90:22	40:7,15,24 41:13	deputy 16:5 29:9	discuss 41:8 60:10
Control 1:1 20:21	CRR 1:25 122:22	53:12,21 54:20 55:7	describe 5:24 38:24	61:11 92:2
84:12 94:20,25	CTED 35:11 36:16,16	57:12 89:18 93:8	74:24 75:18 85:22	discussed 46:5 60:7
conundrum 114:19	cultural 9:5	decisions 40:22 50:21	described 23:3 50:1,8	discussion 17:10,18,21
conversation 6:7,21	currently 14:25	53:19,23,25 55:10,11	70:3 71:21 74:1	18:15 58:9,13 70:9
10:8,22,24 13:17	C-H-E-Y-N-E 64:15	95:6	76:19 81:22 111:24	71:11 72:7 77:6
17:24 18:2 46:17	C-R-A-I-G 5:16	define 6:1	describing 73:23	79:25 97:14 98:2
52:6 63:6 86:9,18,18		definite 27:15,18	description 49:16,16	discussions 18:23
88:18 92:16 93:8	D	Definitely 104:20	descriptions 96:5	40:21 71:20 72:2
conversations 6:14,15	D 3:1	degree 9:10,11,12,14	Despite 107:15	75:5 76:8,18,19 84:1
10:12,16 11:1,4	darndest 74:9	9:15,17,19 56:7	detail 85:22 117:4	95:3 113:5 117:18
14:21 15:3 19:6	data 55:9,13 118:13,14	57:25 58:1	determination 115:23	dissatisfied 109:23
37:24 38:22 41:21	date 9:21 41:20 42:12	degrees 56:3	determinations 71:3	disturbed 8:14
62:12 63:2,8 70:3	58:6 64:4	deliberate 83:24	determine 12:8 13:8	division 11:11 12:15
1 95:8	dated 3:6,9,14,17,19,22	deliberation 80:19	determined 21:8 114:1	13:15
coordinated 53:20	29:21 39:17 77:19	deliberations 93:16	114:25	document 29:1 43:18
coordination 99:5	81:19	96:6	development 9:3,3,7	51:1,4 77:13,18 78:8
coordinator 52:18	dates 14:13	deliberative 80:7,17	30:16,22,24 31:3,11	78:22 79:23 80:4
53:12,16	day 17:22 18:21 45:25	83:6,22	31:11,16 32:6 33:16	82:20,25 83:2,5,16
copies 112:10	57:6 58:22 87:21	demeanor 73:20	33:22 34:5,14,24	83:25 84:9 105:18
copy 43:15	108:5 110:19 121:23	denial 69:1,7,8	35:1 36:1,7,18	119:2,12
correct 13:6 22:19,22	122:19	denotes 59:17	devoted 70:15	documents 28:19 59:9
28:16,17 46:1 53:16	days 40:2 41:1 91:23	deny 69:5	dialed 87:17,17	69:24 74:3 78:13
53:17,19 60:1,2 66:5	92:1 93:9,20 111:17	department 1:8 2:12	Diane 30:9 88:13	79:9,20 80:6,16,17
67:17,18,18,25 69:1	deal 49:13 109:22	4:2 6:20 7:20 12:17	difference 28:4,6 53:13	81:11,21,21 83:3,19
69:10,11,13,14,16,19	dealing 11:24	13:24 14:2 23:13	53:14 94:2 117:8	83:23 104:16
76:12,22 85:5 88:1	dealings 99:16	25:5,22 26:12,19	differences 113:2	DOE's 84:20
89:19 93:21,22	Dear 15:15,16,22 16:3	27:1 30:13,17,19	different 72:19 92:9	doing 27:3,7,10 42:4
103:20 107:14,16	Dear's 15:19	31:24 33:7,13 35:19	differently 74:14 76:5	45:4,5 46:10 70:24
109:17 110:17 112:1	decade 52:15	36:1,6,9 38:3 39:8,9	digress 99:9	100:4 115:12
115:13,14,16,20,21	December 17:20 18:21	52:14 55:3,15 56:23	Dinsmore 3:12,17	door 93:1 107:22 108:1
116:1,25	decide 19:1 27:19	57:2 59:9,10 65:10	29:11 36:24 62:19,21	draft 81:20 82:2 102:8
CORRECTION 121:1	116:24	66:1 82:7 84:17	62:24 68:1 77:20	102:12,16 103:3,4,5
121:7	decided 41:4 76:17,18	90:17,19 92:17 95:14	78:2,16 79:4 112:16	106:19
corrections 121:6	79:6 80:11 83:11	103:19,24 104:11	dipped 14:5	drafted 100:13 101:3
correctly 44:23	87:11 94:13	108:6 110:23 111:1	direct 85:13 100:17	drafting 100:15 101:11
cough 61:4 62:16	deciding 25:4 100:6	113:14,15	101:14	101:15,17
counsel 18:17 19:1	decision 18:1,2,21,24	Department's 52:17	direction 33:6,10	drafts 69:24 74:2
22:14,18 45:9 47:5	19:5 20:20,25 21:3	53:9,12,15 115:1	directly 100:4 109:19	draw 25:16
47:11,18,19 49:14,14	21:14,20 22:2,9,12	116:16	director 7:22,23 8:1,3	drew 22:3,12,14
85:24 96:5 97:7	22:14,21,25 25:6,10	dependent 118:4	16:4 19:16,17,18	drop 20:8 62:16
122:16	26:8,25 27:5,6,6 36:4	depends 91:7,8,8	23:13 26:15 29:9,15	duly 122:8
Control March Control Control Control			AND THE PARTY OF T	CONTRACTOR OF THE PROPERTY OF

50.2 (0.16.22	70:21 85:12 117:5	62:22 77:20	07.571.55 101.10	formalized 76:20
luties 59:2 60:16,22	elected 65:24	exhibit 28:20,24 29:17	117.21110.20	former 12:15 37:3
10.5	electronic 72:8	36:21,23 37:11 39:11	factors 31:20 35:2	49:14
luty 8:5	elements 99:2 110:11	39:14 40:2 77:8,11		forth 50:15
	Elizabeth 64:12,14	79:11,14 81:13,16	88:3 118:4	forward 23:5 79:21
		84:4,7 94:7,7 105:16	Factually 14:6	fostering 32:6
E 2:1,1 3:1	112:19	106:14 112:7,8	fall 67:16	found 22:15 106:6
earlier 14:16 41:1	embodied 6:3 38:12	118:24 119:1	falls 19:7	four 64:5
57:16 74:24 112:24	emitted 23:9	EXHIBITS 3:5	familiar 54:4,5,7 55:25	Fourth 2:9
easier 10:11	emotionally 8:14	expect 27:4 45:7 91:13	57:18,20 58:3 61:20	frame 27:13,15,18
Eastern 87:5 88:5	employ 10:23 11:6,7	expect 27:4 45.7 91.15	far 19:23 35:15 53:23	28:15 40:8,15,25
91:13,19	employed 61:14	expectations 91:15	federal 8:17,21 16:5,15	41:5,17,22 42:2,5,8,8
Ecology 1:8 2:12 4:2	enforcement 55:8	expected 46:8 103:9	32:5	65:13 80:19 96:21
7:21 11:10 13:12,14	engage 35:23 63:20	experience 16:20 55:8	feet 23:19 24:12	106:1
13:24 14:2 15:7	engaged 110:4 117:18	55:12 56:25 107:4		frames 39:18 40:22
18:24 19:2,7,10,15	ensure 99:4	experienced 13:18	felt 103:2	41:12,12,15 64:21
19:23 23:14 27:10,13	entitled 97:22	experiences 13:1	Fetterman 2:8	framework 32:18 95:4
28:14 30:13 32:4	entry 19:13	expert 52:9,11,13,20	field 8:16	frankly 46:15
35:19 36:6 38:3 39:8	environment 23:10	53:1,3,9 61:16 90:6,9	final 80:6 81:20 102:12	free 70:18
39:9 41:14 52:15	environmental 16:2	expertise 15:6,23 16:1	102:12,17,19 103:7,8	
55:3 56:23 57:2	33:4 55:4,7 56:12,18	16:18 35:14 36:2,17	106:20,21	frequent 90:22
65:10 66:2 71:3 78:8	57:3,12 100:7 113:9	53:5,7,25 54:3,9,13	finalized 102:8	frequently 45:23 64:4
	err 22:15	54:19,22,24 55:7	financial 122:17	Friday 11:19
79:6 80:11 84:18	especially 35:24	56:1,12,14,17,22,22	find 49:1 98:25	front 12:16 30:2
89:18 92:17 94:23	essentially 20:25	57:12,13 58:3	fine 43:19 66:17 80:19	fruition 106:19
95:14 104:11 115:9	establish 35:22	expires 122:25	82:21 83:14 109:6	frustration 51:5 52:5
115:11,17,19	establish 55.22 et 11:20 25:3 28:10	explain 9:25 16:24 21:4	finish 26:2 34:8 91:1	full 5:15 122:12
Ecology's 12:15 15:23	54:23 59:3 75:2	40:19 49:2 91:11	first 12:3 15:9 18:13	fully 56:10
21:8 94:13		105:25 117:8	20:11 26:25 29:5,20	fun 60:24
economic 30:16,22,24	95:12 114:3 118:5	explained 48:19 73:11	38:8 40:5 97:23	funny 48:23 49:1
31:2,10,16 32:6,15	ethics 12:22 13:3	explanation 59:14	110:15 113:1,22	furtherance 19:12
33:4,5,8,16,22 34:4	Europe 68:3,5	explicitly 56:24	Fitzsimmons 1:14 3:7	F-I-T-Z-S-I-M-M-O-
34:14,24 35:1,24	event 51:4 58:8,9 73:21	exposure 55:18	3:15,18,20,23 5:5,12	5:17
36:1,6,18	122:17	exposure 33.16	5:17 22:11 34:19	
economics 32:19	events 43:11 46:22	express 109:4	40:5 42:1 43:9 44:1	G
economy 31:12 32:15	48:10 50:18,19 58:10	expressed 49:15 51:5	47:21 49:12 71:6,13	G 118:25
education 56:3	60:17	65:5,8,17 75:12,13	73:2,8,18 81:6 85:24	gained 56:22
educational 9:9	evolved 50:23	92:16 110:20	89:14 96:12 98:17	games 111:3
effect 20:15 24:2,21	exact 24:18 25:13	expressing 65:25	102:6 108:16 121:3,5	general 2:15 11:10
107:8	exactly 6:6,11,21 9:20	expressions 68:20,21		12:15 16:12 24:20
effluent 23:9	9:21 15:2 25:1 55:14	extends 13:13	121:25	30:25 31:12 51:12
Eglick 2:4 3:3 5:11,13	58:1 80:15 93:22	extent 97:10	five 7:24 11:17,22 64:5	60:19 61:10,12 63:2
21:23 22:4,10 28:23	110:18 118:8	extraordinary 87:8	109:6,7	89:7,17 118:9
29:20 31:23 32:9	EXAMINATION 1:12	e-mail 3:6,9,14,19,22	five-year 104:14	
34:7 35:6 36:15,23	3:2 5:9	3:24 29:20 30:1 31:7	fix 74:9,18	generals 11:18
39:13 44:1 47:5,11	examine 112:2	39:21,22 40:13 41:5	flew 68:3,4	general's 12:21 13:15
47:13,17,20 48:21	example 9:4 12:9 23:11		Floor 1:19 2:16	14:6
49:6,11 61:6,11 71:6		81:18 82:2,4,5 109:4	flow 86:2 94:15	generated 59:10
49:0,11 01:0,11 /1:0	•	e-mails 81:24,24	flowed 111:23	gesturing 101:5
71:12 72:17 73:13,19	exception 21:6		focus 50:7 96:11	getting 45:8 73:5
73:21 77:7,10 79:13	exchanged 69:25 72:9	F	_ focused 113:17	Gina 63:13,14 64:2
80:24 81:2,5,15		face 61:1 67:2	folks 73:22 88:21 97:22	67:12 112:16
83:17 84:6 88:20	exchanges 70:4	facilities 94:4	followed 65:3	give 40:8 43:15,23
92:21 93:4 96:25	exchanging 74:2	facility 86:22 93:24	follows 5:7 121:6	56:19 96:23 112:10
97:5 98:14,16,17	exclusively 70:16		foregoing 122:12	113:22 114:14 115
N .	excuse 9:16 42:1 49:11	fact 10:10 11:9 13:9	form 60:7 77:19 99:11	115:18
102:5 108:15 120:14			- 1 1401 411 LN.L. 1 / / L.L.2 / / / L.L.	
102:5 108:15 120:14 Ehlers 3:10	67:14 68:19 70:7	24:5 41:24 42:19		given 25:20 28:11
102:5 108:15 120:14 Ehlers 3:10 eight 40:2 41:1 116:15 either 10:10 46:11 64:	67:14 68:19 70:7 73:2 87:20	44:7 48:24 52:4	99:11 100:8 102:12 109:3	given 25:20 28:11 70:12 97:6 114:21

	_ 			
122:6,14	102:10 119:24	helpful 50:13 76:23	include 38:23 90:23	involved 6:14 12:22
giving 101:1 112:14	guidance 112:14	114:10	91:4	14:11 17:18 31:14
glad 44:19	guide 34:2	helpfulness 114:12	included 79:2 91:7	55:5 56:7 72:1 75:5
Glenn 64:20	guidelines 6:18	helping 99:10	including 55:17	98:1 100:18 110:8
global 118:5	guy 62:22	Helsell 2:8	inconsequential 21:13	112:12,14,15
go 6:1 11:13 23:5 29:2		high 19:18	21:19	involvement 55:19
34:9 35:6,10 36:12	H	higher 56:2 117:3	incorrect 102:14	60:17
39:3 43:9 46:20 48:8	half 12:6 14:14,16	hired 55:23 57:16 58:4	incredible 75:15	Isaki 14:21,24 15:18,19
61:6 71:3,4,12,19	15:16 17:14 46:4	hiring 57:19	independent 25:17	109:13 110:8 111:12
72:12,15,22 79:25	halt 26:20	historical 9:5	individually 11:2	111:14,20 112:18
82:24 84:15,16 95:15	hand 43:18 90:2 91:9	hold 63:18	Industries 16:8	issuance 111:24
101:9 102:21 105:13	106:14 122:19	holidays 17:16	inference 10:7	issue 14:11 22:15,16
114:8	hands 100:11	honest 74:13	inform 27:3	25:14 38:13 59:12
goals 32:14	happen 28:3 42:13	hope 45:8	information 22:3,8	60:12 64:19,21 68:25 90:2,2 91:8,9,23 92:2
goes 38:23 47:25	48:3 63:5 66:16 87:2	hoping 85:21	23:4 54:21 85:1 86:4	90:2,2 91:8,9,23 92:2
going 5:25 24:13 25:5,8	118:15 120:3	hot 73:5	86:7,14 104:7 105:6	103:20 108:7 117:23
26:13 27:14 40:8	happened 28:4 59:1	hour 43:23 46:4	informational 39:18	issued 20:21 101:24,24
41:5 42:9,9 43:23	107:3	hours 104:19	informed 26:9,14 28:8	102:13 103:15,25
46:25 62:14,15 71:7	happening 28:5 76:4	hydrologic 119:15,19	42:20,21 69:3,4 infrastructure 9:3	102:13 103:13,23
72:12 74:25 82:22	happens 28:10	hydrology 117:15,21	inhibit 120:6	109:9,9 110:15,17
88:15 93:2 97:13	happy 67:6 73:13 77:2	118:3,11,18	initiated 45:16,17	114:22 115:11
107:1 108:3 112:10	96:19 107:7 109:17	I	instructed 73:8	issues 6:19 10:6 11:20
113:17 114:7,17	114:16	Idaho 8:23	instructions 26:6 95:12	14:15 27:25 36:7
115:11	hard 6:13,20 10:7	ideas 72:9	integrity 51:6	39:18 41:9 44:7
good 5:12 20:12 29:2	54:23 70:14	identification 3:5 21:7	intend 120:1	45:22 46:15 47:10
107:20	Hart 3:10 head 12:15 13:14 31:8	21:12,18,24 23:6	intent 59:18 116:16	49:19 50:12 55:17,18
Gordon 17:1 18:8,17		28:21 29:18 36:22	118:12	55:18,19 61:25 62:3
62:13,14,18 100:11	56:4 67:2 88:24	39:12 77:9 79:12	intention 14:3	62:4 63:18 65:12
100:13,15,16 101:3	110:23 hear 18:16 96:19	81:14 84:5	intentions 32:14,18	76:6 92:3 99:12
117:9	heard 105:22 111:13	identified 24:5	interact 11:18	112:13 113:4,6
gotten 22:9 52:25 66:8	111:14	identified 24.5	interacted 85:11 99:15	116:14,15 117:17,17
govern 35:18,21	Hearing 20:21 84:12	77:12 79:14 81:17	interacting 99:19,23	issuing 105:8
government 8:17,17,22	94:20,25	84:8 105:17	100:1,2	items 116:17
107:21 governor 3:13 8:4 15:1	Hearings 1:1 27:5	imagination 53:7	interaction 27:8 73:24	It'll 73:2
15:5,12,20 17:25	heart 75:17	imagine 88:2	74:1	
18:6 29:8 31:8 36:25	held 53:18 55:21 83:20	immediate 83:7,8	interest 30:23 80:3	J
37:1 38:25 39:6	Hellwig 3:7,10,15,20	immediately 119:18	122:17	J 2:4,21
41:22 77:21 111:15	26:15 29:21 30:7,8	impact 32:15 34:12,13	interested 30:22 79:16	January 1:17 5:1 15:17
111:16,20	37:19,19,23 38:21	35:24,25 36:2,8	internal 80:6,16 99:6	51:21 121:4,5 122:20
governor's 8:2 17:24	39:16,24 40:4,13	imparted 33:12	interpret 96:7	Jay 2:21 5:21 6:7,15,16
18:5,10 27:17,24	41:4 42:1,15 44:2,5	imperfect 104:6	interpretation 22:2	6:17,19,21,24 7:2
28:14 29:8,9 38:20	44:10 46:19 47:3,9	implementation 86:1	96:8,9 113:3	9:22 10:2,9,12,16
41:20 100:1,3 108:13		implies 76:16	interpreting 112:14	11:23,25 12:3,24
108:17 109:12	52:1 54:10 55:23,24	imply 64:8	interrogatories 3:25	14:5 85:24 86:19
112:15	56:11,17 57:11 58:5	important 23:16,19	84:16,17 85:2,14	87:2,6,12,25,25 88:8
granted 22:17	60:8,10 61:12 62:11	80:20 89:8,9,12	94:6	89:4
granting 21:8	62:13,17 64:18 82:1	118:2	interrogatory 85:8,16	Jerry 37:24
great 25:12 113:19	98:21 101:13,16	imposed 40:25	85:17,19 86:5,12	Joan 2:13 79:18 81:18
group 10:5 11:2 65:7	111:9 112:18 117:8,9	impression 21:14,23	94:7,10	82:5 85:23 86:19
82:1	117:10	22:8 24:10,16 37:9	interrupt 62:2 88:14	87:3,4,6 88:8 89:3,4
groups 37:6	Hellwig's 40:5 43:5	improper 48:23	100:20	89:6,6,15 90:15
Groves 3:11 30:4	48:15 49:15 54:25	improved 103:5 113:11	Interruption 88:16	job 54:7,8 56:25 61:19
guess 16:13,21 29:5	55:12 99:1	117:24	investigation 12:8 13:8	62:4 63:4
49:8,14 66:12,13	help 20:2 33:17 85:15	improvement 118:1	invite 73:14,15	Joe 15:15,16,19,22
72:12 84:17 94:2	93:3 114:16	inappropriately 83:11	invited 37:16,18	16:3
	1			

John 64:19	:9 44:2 5,10 11,8 13,22 44:6 9 5,7,19 ,19 1:6,9 ,10 0 72:7 85:23 1,6 9:12 5 5 12:1
Joly 29:6 labor 16:8.10 laid 90:1 laughing 66:21 law 2:7,14 12:22 35:24 80:18 90:7 96:7,7,8,9 96:10 115:5,6 laws 32:12 33:1,3,4,15 lawging 69:10,12 ladder 98:19,22 99:1 lead 98:18 99:19,22,25 load 88:22 33 leader 98:19,22 99:1 lead 98:18 899:19,22,25 loads 88:23 leader 98:19,22 99:1 lead 98:18 899:19,22,25 loads 88:23 leader 98:19,22 99:1 leave 82:23 leader 98:19,22 99:1 leave 82:23 leader 98:19,22 99:1 leave 82:23 lead 98:18 13:13 location 21:2 33:13,415 destroyed for the first of	44:2 5,10 11,8 13,22 44:6 9 5,7,19 11:6,9 10 0 72:7 85:23 1,6 9:12 5 5 12:1
Judgment 54:11,12,15 34:16 98:12 103:18 Judy 40:7,14,24 41:5,7 42:2,5,8 jurisdiction 35:14 justified 105:8	5,10 :1,8 13,22 ; 44:6 9 ;,7,19 ;19 1:6,9 ;10 0 72:7 85:23 1,6 9:12 5 5 12:1
Sci-16 98:12 103:18 July 407;14,24 41:5,7 Laughing 66:21 Law 2:7,14 12:22 35:24 80:18 90:7 96:7,78,9 96:10 115:5,6 Law 32:12 33:1,3,4,15 34:23 35:1,17,20 Lead 98:18 99:19,22,25 100:3 Leader 98:19,22 99:1 Leave 82:23 Leavitt 64:12,14,17 112:17,19,20 Lead 13:13 Leavitt 64:12,14,17 Leave 82:25 Leavitt 64:12,14,17 Listen one of the control	5,10 11,8 13,22 5,44:6 9 5,7,19 1:6,9 10 0 72:7 85:23 1,6 9:12 5 5 12:1
July 40:7,14,24 41:5,7 42:2,5,8 jurisdiction 35:14 justified 105:8 KC 40:9 keep 82:21 keep 82:21 keep 13:11 keep 13:11 key 41:9 43:9 46:20 48:8 34:23 52:25 61:4 66:15,21 111:19 14:18 kinds 13:2 kinds	5,10 11,8 13,22 5,44:6 9 5,7,19 1:6,9 10 0 72:7 85:23 1,6 9:12 5 5 12:1
42:2.5.8 jurisdiction 35:14 justified 105:8 KC 40:9	11,8 13,22 3,44:6 9 5,7,19 11:6,9 ,10 0 72:7 85:23 1,6 9:12 5 5 12:1
jurisdiction 35:14 justified 105:8	13,22 444:6 9 5,7,19 1:6,9 ,10 0 72:7 85:23 1,6 9:12 5 5 12:1
Distified 105:8 Castons 71:23 Castons 71	3 44:6 9 5,7,19 1:6,9 ,10 0 72:7 85:23 1,6 9:12 5
Laws 32:12 33:1,3,4,15 34:23 35:1,17,20 laying 69:10,12 lead 98:18 99:19,22,25 long 7:23 14:10 46:3 48:27 70:25 89:22 long 7:23 14:10 46:3 48:27 70:25 89:22 long 65:4 48:17,21 49:1,8 49:21,25 0:35 49:20 49:3,5,17 49:2,12 50:35	9 5,7,19 1,19 1:6,9 10 0 72:7 85:23 1,6 9:12 5 5 12:1
SKC 40:9 laying 69:10,12 lead 98:18 99:19,22,25 long 7:23 14:10 46:3 48:22 70:25 89:22 long 65:4 look 25:8,9 28:25 43:14 48:17,21 49:11,8 leave 82:23 leave 112:17,19,20 led 113:13 left 10:23 14:6 15:16 18:27 31:21 45:8, 38:1 84:14,22 looking 42:12 43:17 st. 21:19 looking 42:12 43:17 looking 42:12 43:17 st. 22:24 look 10:22 look 10:23 looking 42:12 43:17 look 10:24 look 10:25 look 10:	5,7,19 ,19 1:6,9 ,10 0 72:7 85:23 1,6 9:12 5 5 12:1
KC 40:9 laying 69:10,12 lead 98:18 99:19,22,25 longer 65:4 48:27 70:25 89:22 longer 65:4 48:17,21 49:1,8 48:20 49:3,5,17 49:21,22 50:3 5 18:27 65:4 48:14,22 85:15 94:6 102:1,3,5 18:21,24 119:6 look 25:8,9 28:25 43:14 45:8 83:1 84:14,22 85:15 94:6 102:1,3,5 118:21,24 119:6 look 25:8,9 28:25 43:14 45:8 83:1 84:14,22 85:15 94:6 102:1,3,5 118:21,24 119:6 look 410:1,3 left 10:23 14:6 15:16 18:17 24:16 28:22 legal 9:2 11:20 18:16 lost 35:7 60:23 lott 16:14 31:15 37:9 76:24 90:8,11 lost 35:7 60:23 lott 16:14 31:15 37:9 76:24 90:8,11 lots 50:5 63:22 low 94:15 low 94:15 low 94:15 legislators 60:14 61:21 65:24 82:13 83:4 legislators 60:14 64:21 65:24 82:13 83:4 legislators 60:14 61:21 legislators 60:14 61	,19 1:6,9 ,10 0 72:7 85:23 1,6 9:12 5 5 12:1
keep 82:21 Kenny 101:19 kept 33:11 Kevin 2:6 16:21 key 41:9 43:9 46:20 48:8 kind 8:25 11:15 20:19 34:21 48:23 52:25 61:4 66:15,21 111:19 114:18 kinds 13:2 King 8:3,10 40:10 122:24 Knew 42:5 108:2 109:18 110:13 know 5:22 7:6,7,17 9:15 11:6 13:17 14:20 16:14 18:8,11 19:23 20:14,25 22:24 24:7,9,12,19 25:2 29:23 34:13 25:8 40:19 41:4,16 48:17 48:22 50:14 51:9,12 57:4,4,5 61:1,22 70:18 71:6 73:8,14 48:22 70:25 89:22 100:3 leader 98:19,22 99:1 leave 82:23 leave 82:23 leader 98:19,22 99:1 leave 82:23 leave 82:23 leader 98:19,22 99:1 leave 82:23 leave 82:23 leave 82:23 leave 82:23 leave 82:23 leave 82:24 leave 82:23 look 26:10:2:1,35 leoked 102:1,35 leoked 102	1:6,9 ,10 0 72:7 85:23 1,6 9:12 5 5 12:1
Renny 101:19 Rept 33:11 Revin 2:6 16:21 Rev 41:9 43:9 46:20 Rey 41:9 43:9 46:20 Rev 41:9 4:10 4:0 4:0 4:0 4:0 4:0 4:0 4:0 4:0 4:0 4:	,10 0 72:7 85:23 1,6 9:12 5 5 12:1
kept 33:11 leader 98:19,22 99:1 leave 82:23 leave 82:24 leave 82:24 leave 82:24 leave 82:24 <td>0 72:7 85:23 1,6 9:12 5 5 12:1</td>	0 72:7 85:23 1,6 9:12 5 5 12:1
Leavit 26 16:21	72:7 85:23 1,6 9:12 5 5 12:1
key 41:9 43:9 46:20 48:8 kind 8:25 11:15 20:19 34:21 48:23 52:25 61:4 66:15,21 111:19 114:18 kinds 13:2 King 8:3,10 40:10 122:24 knew 42:5 108:2 109:18 110:13 know 5:22 7:67,17 9:15 11:6 13:17 14:20 16:14 18:8,11 19:23 20:14,25 22:24 24:7,9,12,19 25:2 29:2 34:15 35:8 40:19 41:4,16 48:17 48:22 50:14 51:9,12 57:4,4,5 61:1,22 70:18 71:6 73:8,14 73:19 77:7 79:24 73:19 77:7 79:24 73:19 77:7 79:24 73:19 77:7 79:24 73:19 77:7 79:24 73:19 77:7 79:24 73:19 77:7 79:24 73:19 77:7 79:24 73:19 77:7 79:24 73:19 77:7 79:24 73:19 77:7 79:24 73:19 77:7 79:24 73:19 77:7 79:24 85:15 94:6 102:1,3,5 118:21,24 119:6 85:15 94:6 102:1,3,5 118:21,24 119:6 looked 102:2 107:18 looking 42:12 43:17 85:15 94:6 102:1,3,5 118:21,24 119:6 looked 102:2 107:18 looking 42:12 43:17 82:21 look 35:7 60:23 look 10:2 107:18 looking 42:12 43:17 82:21 look 35:7 60:23 look 10:14 31:15 100 33:14 37:2 82:21 look 35:7 60:23 look 10:2 107:18 looking 42:12 43:17 82:21 look 35:7 60:23 look 10:14 31:15 82:14 43:17 82:20 46:14 31:15 82:21 look 35:7 60:23 look 10:14 31:15 82:21 look 35:7 60:23 look 10:14 31:15 82:14 43:17 85:21 43:12 44:22 46:25 47:7,12,16 73:6,17 77:5 79:18 81:18 85:23 87:48 88:8 89:15 90:15 92:23 90:12 149:3:24 85:21 12:14 31:22 47:7,12,16 73:6,17 77:5 79:18 81:18 85:23 87:48 88:	85:23 1,6 9:12 5 5 12:1
112:17,19,20	1,6 9:12 5 5 12:1
kind 8:25 11:15 20:19 34:21 48:23 52:25 61:4 66:15,21 111:19 114:18 kinds 13:2 King 8:3,10 40:10 122:24 knew 42:5 108:2 109:18 110:13 know 5:22 7:6,7,17 9:15 11:6 13:17 14:20 16:14 18:8,11 19:23 20:14,25 22:24 24:7,9,12,19 25:2 29:2 34:15 35:8 40:19 41:4,16 48:17 48:22 50:14 51:9,12 57:4,4,5 61:1,22 70:18 71:6 73:8,14 73:19 77:2 70:24 kind 8:25 11:15 20:19 led 113:13 left 10:23 14:6 15:16 18:17 24:16 28:22 legal 9:2 11:20 18:16 18:27 24:16 28:22 legal 9:2 11:20 18:16 18:25 31:21 32:7 82:21 looked 102:2 107:18 looking 42:12 43:17 82:21 look 30:20 47:7,12,16 73:6,17 77:5 79:18 81:18 85:23 87:4 88:8 85:23 87:4 88:8 85:23 87:4 88:8 85:23 87:4 88:8 87:15,10 72:21 10:31,4 85:15,10 73:21 10:31 85:15,10,12 23 40:15 12:19 32:14 32:22 deity 31:20 16:14 31:15 37:9	9:12 5 5 12:1
34:21 48:23 52:25 61:4 66:15,21 111:19 114:18 kinds 13:2 King 8:3,10 40:10 122:24 knew 42:5 108:2 109:18 110:13 know 5:22 7:6,7,17 9:15 11:6 13:17 14:20 16:14 18:8,11 19:23 20:14,25 22:24 24:7,9,12,19 25:2 29:2 34:15 35:8 40:19 41:4,16 48:17 48:22 50:14 51:9,12 57:4,4,5 61:1,22 70:18 71:6 73:8,14 77:2 79:24 100king 42:12 43:17 82:21 looking 42:12 43:17 82:21 looking 42:12 43:17 82:21 looking 42:12 43:17 82:21 looking 42:12 43:17 82:21 looking 42:12 43:17 82:21 looking 42:12 43:17 82:21 looking 42:12 43:17 82:21 looking 42:12 43:17 82:21 looking 42:12 43:17 82:21 looking 42:12 43:17 82:21 looking 42:12 43:17 82:21 looking 42:12 43:17 82:21 looking 42:12 43:17 82:21 looking 42:12 43:17 82:21 looking 42:12 43:17 82:21 looking 42:12 43:17 82:21 looking 42:12 43:17 82:21 looking 42:12 43:17 82:21 looking 42:12 43:17 82:21 looking 42:12 43:17 Racthoroo 2:13 3:23 21:21 43:22 46:25 47:7,12,16 73:6,17 77:5 79:18 81:18 85:23 87:4 88:8 89:15 90:15 92:23 96:22 102:4 108:14 Marie 63:13,14 64:2 67:13 112:17 marked 28:20,24 29:17 36:21 10:3,4 member 38:2 members 79:16 88 89:15 90:15 92:23 96:22 102:4 108:14 68:10,12,13,15,19 61:1	5 5 12:1
61:4 66:15,21 111:19 114:18 kinds 13:2 King 8:3,10 40:10 122:24 knew 42:5 108:2 109:18 110:13 know 5:22 7:6,7,17 9:15 11:6 13:17 14:20 16:14 18:8,11 19:23 20:14,25 22:24 24:7,9,12,19 25:2 29:2 34:15 35:8 40:19 41:4,16 48:17 48:22 50:14 51:9,12 57:4,4,5 61:1,22 70:18 71:6 73:8,14 73:19 77:2 79:24 18:17 24:16 28:22 legal 9: 2 11:20 18:16 18:25 31:21 32:7 33:24 54:21 84:9 93:11 94:3 95:4 96:5 10t 16:14 31:15 37:9 76:24 90:8,11 10ts 50:5 63:22 10td 10:21 10ts 50:5 63:22 11:21 43:22 46:25 47:7,12,16 73:6,17 77:5 79:18 81:18 85:23 87:4 88:8 89:15 90:15 92:23 96:22 102:4 108:14 Marie 63:13,14 64:2 67:13 112:17 marked 28:20,24 29:17 36:21 39:11,14 77:8 77:11 79:11,14 81:13 81:16 84:4,7 105:15 Marten 2:22 Martha 30:14 35:11 16:14 31:16 3:17 17:14 79:14,14 68:18 17:14 79:14,14 68:18 18:7 24:16 28:22 11:20 18:16 18:25 31:21 32:7 33:24 54:21 84:9 93:11 94:3 95:4 96:5 10t 16:14 31:15 37:9 76:24 90:8,11 10ts 50:5 63:22 12:21 43:22 46:25 47:7,12,16 73:6,17 77:5 79:18 81:18 85:23 87:4 88:8 89:15 90:15 92:23 96:22 102:4 108:14 Marie 63:13,14 64:2 67:13 112:17 marked 28:20,24 29:17 36:24 16:25 110:5 63:9,17 77:17 9:11,14 81:13 81:16 84:4,7 105:15 Marten 07:13 3:23 11:20,22 12:21 43:22 46:25 47:7,12,16 73:6,17 77:5 79:18 81:18 85:23 87:4 88:8 89:15 90:15 92:23 96:22 102:4 108:14 Marie 63:13,14 64:2 67:13 112:17 marked 28:20,24 29:17 36:24 90:8,11 10ts 50:5 63:22 10t 10:10:21 10ts 90:21 10ts 50:5 63:22 10t 10:10:21 10ts 90:15 92:23 96:22 102:4 108:14 11:14 11:15 11:14 11:15 11:15 11:15 11:15 11:15 11:15 11:15 11:15 11:15 11:15 13:15 11:15 3:15 11:15 3:15 12:17 3:12 17 12:9 39:7 45:21 12:9 39:7 45:22	5 12:1
114:18 kinds 13:2	.2
Rinds 13:2 18:25 31:21 32:7 33:24 54:21 84:9 93:11 94:3 95:4 96:5 97:7 113:4 115:18 legally 114:1,25 legislative 30:12 legislators 60:14 61:21 65:24 82:13 83:4 legislature 95:9 letter 3:17 77:18,19 78:3,4,21,23,24,24 let's 10:10 13:21 35:10 43:20 50:14 51:9,12 57:4,4,5 61:1,22 70:18 71:6 73:8,14 73:19 77:2 79:24 77:5 79:18 81:18 50:15 63:9,17,2	.2
King 8:3,10 40:10 122:24 knew 42:5 108:2 109:18 110:13 know 5:22 7:6,7,17 9:15 11:6 13:17 14:20 16:14 18:8,11 19:23 20:14,25 22:24 24:7,9,12,19 25:2 29:2 34:15 35:8 40:19 41:4,16 48:17 48:22 50:14 51:9,12 57:4,4,5 61:1,22 70:18 71:6 73:8,14 76:24 90:8,11 10ts 50:5 63:22 loud 100:21 low 94:15 Luster 3:10,20 52:1,4 52:12,14 53:1,4 54:1 54:9,22 58:14,16 59:10 60:15,18,19 61:10,12,13,15,19 63:4,24 64:24 65:3,6 65:9 66:1,14 68:18 68:19 70:6,6,24 71:2 72:4,10 74:4,11 75:10,12,23 79:15 marked 28:20,24 29:17 36:21 99:8,11 85:23 87:4 88:8 89:15 90:15 92:23 96:22 102:4 108:14 Marie 63:13,14 64:2 67:13 112:17 marked 28:20,24 29:17 36:21 39:11,14 77:8 77:11 79:11,14 81:13 81:16 84:4,7 105:15 Marten 2:22 Martha 30:14 35:11 36:15,16,25 memory 11:23 4: 46:22 48:9 82: 117:5	
122:24 knew 42:5 108:2 109:18 110:13 know 5:22 7:6,7,17 9:15 11:6 13:17 14:20 16:14 18:8,11 19:23 20:14,25 22:24 24:7,9,12,19 25:2 29:2 34:15 35:8 40:19 41:4,16 48:17 48:22 50:14 51:9,12 57:4,4,5 61:1,22 70:18 71:6 73:8,14 73:19 77:2 79:24 73:19 77:2	17 🖺
knew 42:5 108:2 109:18 110:13 know 5:22 7:6,7,17 9:15 11:6 13:17 14:20 16:14 18:8,11 19:23 20:14,25 22:24 24:7,9,12,19 25:2 29:2 34:15 35:8 40:19 41:4,16 48:17 48:22 50:14 51:9,12 57:4,4,5 61:1,22 70:18 71:6 73:8,14 73:10 77:2 79:24 70:18 71:6 73:8,14 73:10 77:2 79:24 70:18 71:6 73:8,14 73:10 77:2 79:24 70:18 71:6 73:8,14 73:10 77:2 79:24 70:18 71:6 73:8,14 73:10 77:2 79:24 70:18 71:6 73:8,14 73:10 77:2 79:24 70:18 71:6 73:8,14 73:10 77:2 79:24 70:18 71:6 73:8,14 73:10 77:2 79:24 70:18 71:6 73:8,14 73:10 77:2 79:24 70:18 71:6 73:8,14 73:10 77:2 79:24 70:18 71:6 73:8,14 73:10 77:2 79:24 70:18 71:6 73:8,14 73:10 77:2 79:24 70:18 71:6 73:8,14 73:10 77:2 79:24 70:18 71:6 73:8,14 73:10 77:2 79:24 70:18 71:6 73:8,14 73:10 77:2 79:24 70:18 71:6 73:8,14 73:10 77:2 79:24 70:18 71:6 73:8,14 73:10 77:2 79:24 70:18 71:6 73:8,14 70	
109:18 110:13 know 5:22 7:6,7,17 9:15 11:6 13:17 14:20 16:14 18:8,11 19:23 20:14,25 22:24 24:7,9,12,19 25:2 29:2 34:15 35:8 40:19 41:4,16 48:17 48:22 50:14 51:9,12 57:4,4,5 61:1,22 70:18 71:6 73:8,14 73:10 77:2 79:24 70:18 71:6 73:8,14 73:10 77:2 79:24 70:18 71:6 73:8,14 73:10 77:2 79:24 70:18 71:6 73:8,14 73:10 77:2 79:24 70:18 71:6 73:8,14 73:10 77:2 79:24 70:18 71:6 73:8,14 73:10 77:2 79:24 70:18 71:6 73:8,14 73:10 77:2 79:24 70:18 71:6 73:8,14 73:10 77:2 79:24 70:18 71:6 73:8,14 73:10 77:2 79:24 70:18 71:6 73:8,14 73:10 77:2 79:24 70:18 71:6 73:8,14 73:10 73:21 75:1 81:5 73:4,46:12 73:10 73:21 75:1 81:5 73:4,46:12 73:10 73:21 75:1 81:5 73:4,46:12 73:10 73:21 75:1 81:5 73:10 73:21 75:	
know 5:22 7:6,7,17 9:15 11:6 13:17 14:20 16:14 18:8,11 19:23 20:14,25 22:24 24:7,9,12,19 25:2 29:2 34:15 35:8 40:19 41:4,16 48:17 48:22 50:14 51:9,12 57:4,4,5 61:1,22 70:18 71:6 73:8,14 73:19 77:2 79:24 1	•
9:15 11:6 13:17 14:20 16:14 18:8,11 19:23 20:14,25 22:24 24:7,9,12,19 25:2 29:2 34:15 35:8 40:19 41:4,16 48:17 48:22 50:14 51:9,12 57:4,4,5 61:1,22 70:18 71:6 73:8,14 72:19 77:2 79:24 14:20 16:14 18:8,11 19:23 20:14,25 22:24 24:7,9,12,19 25:2 29:2 34:15 35:8 40:19 41:4,16 48:17 48:22 50:14 51:9,12 57:4,4,5 61:1,22 70:18 71:6 73:8,14 72:19 77:2 79:24 105:13 112:17 52:12,14 53:1,4 54:1 54:9,22 58:14,16 59:10 60:15,18,19 61:10,12,13,15,19 63:4,24 64:24 65:3,6 65:9 66:1,14 68:18 68:19 70:6,6,24 71:2 72:4,10 74:4,11 75:10,12,23 79:15 82:3,4,6 105:13 112:17 marked 28:20,24 29:17 36:21 39:11,14 77:8 89:1 members 79:16 8 89:1 memo 38:13,13 3 39:18,22 41:7 8 82:6 memorandum 82 82:6 17:10 77:2 79:24 105:13 10:612 17:5	F
14:20 16:14 18:8,11 19:23 20:14,25 22:24 24:7,9,12,19 25:2 29:2 34:15 35:8 40:19 41:4,16 48:17 48:22 50:14 51:9,12 57:4,4,5 61:1,22 70:18 71:6 73:8,14 72:19 77:2 79:24 14:20 16:14 18:8,11 65:24 82:13 83:4 legislature 95:9 letter 3:17 77:18,19 65:24 82:13 83:4 legislature 95:9 letter 3:17 77:18,19 63:4,24 64:24 65:3,6 65:9 66:1,14 68:18 68:19 70:6,6,24 71:2 72:4,10 74:4,11 75:10,12,23 79:15 82:3,4,6 marked 28:20,24 29:17 36:21 39:11,14 77:8 77:11 79:11,14 81:13 89:1 memo 38:13,13 3 39:18,22 41:7 8 82:6 memorandum 82 82:6 memorandum 82 72:4,10 74:4,11 75:10,12,23 79:15 82:3,4,6 memory 11:23 42 46:22 48:9 82:	0.20
19:23 20:14,25 22:24 24:7,9,12,19 25:2 29:2 34:15 35:8 40:19 41:4,16 48:17 48:22 50:14 51:9,12 57:4,4,5 61:1,22 70:18 71:6 73:8,14 70:18 77:2 79:24 105 13 106:12 105 13 106:12 105 13 106:12 105 10 60:15,18,19 61:10,12,13,15,19 63:4,24 64:24 65:3,6 65:9 66:1,14 68:18 68:19 70:6,6,24 71:2 72:4,10 74:4,11 75:10,12,23 79:15 82:3,4,6 105 11 39:11,14 77:8 77:11 79:11,14 81:13 81:16 84:4,7 105:15 82:6 106 13 19:11,14 77:8 82:6 107:11 79:11,14 81:13 81:16 84:4,7 105:15 82:6 107:11 79:11,14 81:13 81:16 84:4,7 105:15 82:6 108 13 10:10 13:21 35:11 108 13 10:10 13:21 35:10 108 13 10:10 13:2	.8:20 Iš
24:7,9,12,19 25:2 29:2 34:15 35:8 40:19 41:4,16 48:17 48:22 50:14 51:9,12 57:4,4,5 61:1,22 70:18 71:6 73:8,14 77:18,19 43:20 46:14 47:20,23 50:7 73:21 75:1 81:5 77:11,79:11,14 81:15 81:16 84:4,7 105:15 Marten 2:22 Martha 30:14 35:11 36:15,16,25 master 116:22 master's 9:10,19 77:11 79:11,14 81:15 82:6 Martha 30:14 35:11 36:15,16,25 master 116:22 master's 9:10,19	
29:2 34:15 35:8 40:19 41:4,16 48:17 48:22 50:14 51:9,12 57:4,4,5 61:1,22 70:18 71:6 73:8,14 73:19 77:2 79:24 73:19 77:2 79:24 75:10,72:2 79:24 75:10,72:2 79:24 75:10,72:2 79:24 75:10,72:2 79:24 75:10,72:2 79:24 75:10,72:2 79:25 78:3,4,21,23,24,24 63:4,24 64:24 65:3,6 65:9 66:1,14 68:18 68:19 70:6,6,24 71:2 72:4,10 74:4,11 75:10,12,23 79:15 82:3,4,6 81:16 84:4,7 103:13 82:6 Martha 30:14 35:11 36:15,16,25 master 116:22 master's 9:10,19	
40:19 41:4,16 48:17 48:22 50:14 51:9,12 57:4,4,5 61:1,22 70:18 71:6 73:8,14 73:19 77:2 79:24 10:19 41:4,16 48:17 43:20 46:14 47:20,23 50:7 73:21 75:1 81:5 72:4,10 74:4,11 75:10,12,23 79:15 82:3,4,6 65:9 66:1,14 68:18 68:19 70:6,6,24 71:2 72:4,10 74:4,11 75:10,12,23 79:15 82:3,4,6 Martha 30:14 35:11 36:15,16,25 master 116:22 master's 9:10,19	5U:14
48:22 50:14 51:9,12 57:4,4,5 61:1,22 70:18 71:6 73:8,14 72:19 77:2 79:24 48:22 50:14 51:9,12 68:19 70:6,6,24 71:2 72:4,10 74:4,11 75:10,12,23 79:15 82:3,4,6 82:3,4,6 68:19 70:6,6,24 71:2 72:4,10 74:4,11 75:10,12,23 79:15 82:3,4,6 68:19 70:6,6,24 71:2 72:4,10 74:4,11 75:10,12,23 79:15 82:3,4,6 memory 11:23 42 46:22 48:9 82: 117:5	
57:4,4,5 61:1,22 70:18 71:6 73:8,14 72:19 77:2 79:24 43:20 46:14 47:20,23 50:7 73:21 75:1 81:5 82:3,4,6 72:4,10 74:4,11 75:10,12,23 79:15 82:3,4,6 72:4,10 74:4,11 75:10,12,23 79:15 82:3,4,6 72:4,10 74:4,11 75:10,12,23 79:15 82:3,4,6 72:4,10 74:4,11 75:10,12,23 79:15 82:3,4,6	
70:18 71:6 73:8,14 50:7 73:21 75:1 81:5 75:10,12,23 79:15 master 116:22 46.22 48.3 82. 32.10 77:2 79:24 105:13 106:12 82:3,4,6 117:5	
72.10 77.2 79.24 105.12 82:3.4,6 master's 9:10,19	11
P2.12 88.11 00.8 11 Luster's 52:8,8 54:3,13 matter 11:3 21:13 memos 82.17	
91:20 95:20 96:20 1-1-27:2 65:7 21 58:11 60:20 62:20 46:16 90:22 93:12 mentioned 20:12	
07:13:11:12:23:24 07:25:00:15:112:17 63:7:65:15:66:4 122:16 31:20:36:8:32.	
09:3 9:00:3 101:17 113:1117:24 67:13 68:21 matters 50:8 111:10 112:24	
101:18 18 105:19 Levels 112:5 L&I 16:4,7 mayor 37:3 mentions 36.5	
106.25 107:19 L-E-A-V-I-T-T-64:1/ McCrea 61:25 micsage 90.24	
108:16 19 21 109:16 Head 105:19 mean 5:23 10:8,9,9 met 17:1,8 44.5,	
110:2 5 111:6 9 11:0 10:22 17.4 43:23 30:14 11	
112.10 114.18 Bight 14.10 10.12 25.23 mail 18:1/60:15,15 19:21 25:7 24:16 methodology 11	
118-22 119-8 22 23 lightle 113-20 major 20:22 21:9 22:16 53:3 56:4 58:1 62:3 Mic 3:12 29:11	
knowledge 14:10 19:2 Hight's 113.20 23:25 25:8,24 26:4 64:8 73:15 74:15 62:19,21,24 68	
Linds 10, 10, 14, 10, 22 Linds 19, 13, 14, 04, 2 27; 7, 11, 19, 28:9 83:7, 89:9, 11 77:19, 78:2, 16	79:4
23.15 18 31.23 32.9 07.15 112.17 64:21 meaning 13:21 20:4,6 112:16	_
23.13,16 31.23 32.5 line 38:8 47:24,23,23 making 36:3 40:22 120:2 Michael 64:13,1	5
53:22 54:4 55:19 46.1 64:23 113:16 55:1,10 61:17 63:21 meanings 67:9 112:21,21,21	
53:22 34.4 55.1,5 121:7 manage 99:7,10 means 23:8 26:10,11 midst 80:5	
38:4 01:13 91.9 lines 43:13,20 /1:15 managed 99:13 26:11 40:10 59:16 Mike 112:17,19	
95:17 97:9 100:12,70 list 112:13 116:15 management 6:18 72:8 8 9 86:24 mind 11:22 73:1	
knowii 104.0,0 103.7 11/:17 40:11.55:19.01.25 108:19.21.109:3 82:19.103:22	23
listed 84:25 112:25 40:11 33:18 91.23 108.19,21 109.5	

mine 46:9 66:18,19	95:24 96:8,19 97:1	51:22	one-on-one 10:8	participant 10:18 11:3
minute 28:24 29:4	needed 18:25 53:7	occupation 56:8	oOo 5:3	participants 10:14 11:3
49:11 50:7 62:2	86:23 87:13 94:5	occur 10:22 12:20	opinion 52:8 56:13,15	participated 12:9
81:22 114:24	97:15 114:14	occurred 10:24 13:2	56:17,21 57:10,11	85:25 93:16
minutes 82:18 89:23	needing 97:16	20:15 42:10 50:19	100:9,9	participation 54:22
mischaracterized 52:9	needs 96:1	62:9 67:20 93:8	opinions 93:12	particular 8:19 16:13
mischaracterizes 35:4	negotiated 77:25 78:14	107:4	opponents 51:3 65:8,22	25:15 28:11 32:21
73:18	78:18,18,24	occurrence 90:22	opportunity 11:23	63:25 64:19 72:3,3
mischaracterizing	negotiating 68:24 69:2	occurring 42:19,20,21	82:23 83:21,24 86:19	100:7
21:21	69:9	99:4 122:14	87:8 99:5 113:23	particularly 90:6
mission 31:2,10 32:16	neither 100:23	occurs 107:5	114:2,14,20 115:2,24	107:20
mistaken 87:23	nested 32:13,17 33:3	October 3:24 79:21	opposed 42:12 91:19	parties 99:6
misunderstood 33:2	neutral 58:25 59:2	81:19,25	option 69:6,7	party 12:16 85:7,9
76:15	never 65:20 80:13,14	oddly 110:6	options 69:5,10,13	122:16
mitigation 50:22 86:2	new 41:18,22 59:21	offer 36:17 77:1	ORAL 1:12	part's 74:8
94:15	75:8,25 76:11 103:25	office 12:22 13:15 14:6	orally 65:24	passed 82:3,4 92:21
modification 20:22	105:6,9 112:10	17:24 18:5 27:17,24	order 23:4	passing 92:23
21:9 22:17 23:25	nexuses 16:14	28:14 29:8 30:5,15	ordered 82:7 83:17	Pastore 3:11 30:9
25:8,24 26:5 27:7,11	nitpick 13:16	37:21 44:24 48:4	Oregon 8:23	patterns 70:17
27:20 28:9 64:21	nodding 26:1	55:3,22 57:17 87:4	original 60:3 82:2	Paul 15:10,17,19
111:25 112:4	Northwest 37:20 55:2	87:25 100:1,3 101:21	116:21 120:9	109:12 110:8 111:12
modified 108:7	55:22 57:17 101:20	112:15	originally 109:9 120:1	111:14,20 112:17
moment 14:19 82:10	Nos 3:25 4:1	offices 67:23 78:1,15	120:6	paying 60:24
82:24	Notary 5:6 122:4,23	79:3	OSHA 16:5,15	PCHB 1:6 17:22 18:19
moments 45:21	note 51:2 92:25	officials 65:24	outcome 113:9	21:8,11 22:13,17
Monday 81:25	notes 45:3,10,14,15	oftentime 23:20	outfall 23:10,15,25	26:8,25 27:5 114:2,5
monitoring 117:14,21	51:6 82:2 92:21	Oh 34:9 86:16 90:15	24:13	115:24 121:3 PCHB's 21:19
118:3,11,15,17	notice 113:23 114:20	105:24	outfalls 21:8,12,19,24	pending 39:7 46:11
119:15,19,20,25	115:2,19	okay 7:2,8,13 10:1 11:1 13:11,21 15:11 16:9	23:7,18 24:1,4,18,21 25:6,13	pending 39:7 40:11 people 24:24 53:24
month 17:5,9,13 64:7	November 119:16,19	16:24 17:8 23:6	outside 99:14	63:3 72:8 74:20 75:1
108:7 113:12	120:1 NPDES 20:23 25:24	25:20 28:18 29:3,19	outstanding 41:10	82:1 88:25 90:10
morning 5:12 87:23,24 mouth 92:11	26:4	30:14 36:15 38:4,21	overall 46:7	97:13 113:11
move 20:4 73:22 81:5	number 6:13,14 37:6	39:21 40:4 41:25	oversaw 99:14	perfectly 12:24 103:7,7
114:19	54:19,22 55:5,6,15	50:5 54:3 56:2 57:24	oversee 99:2	103:8 104:4,22
moved 58:24	55:16 58:2 83:19	62:6 65:19 66:7	O'Keefe 37:24	106:23 107:7,13
moving 25:25	numerous 11:18	68:10 69:21 74:25		120:11
museum 9:4,5		76:8,23 81:5,12 82:6	P	perform 12:8
	O	83:17 86:7,24 87:2	P 2:1,1	performance 62:20
N	oath 7:14	89:10,21,25 90:10,13	page 3:5 43:13,20	performed 55:21
N 2:1 3:1	object 46:25	90:15 94:6,17 95:20	47:23,23,24 48:1	performing 25:18
name 5:15 15:9 18:12	objection 21:21 31:21	98:14 100:5 101:11	84:22 85:16,18,19	period 8:8,11 13:13
18:13 37:5 54:14	32:7 33:24 35:4	101:23 102:15,18	94:7,10 118:25 119:9	65:6 104:14 118:16
63:12 64:13 84:10,23	48:17,22 49:6 73:17	103:9 105:5,20	119:9,10,10 121:1,7	118:20,23
98:9	102:4 108:14	106:25 109:1,20	pager 88:15	Periodic 63:9
named 15:14	objections 73:4	110:7 111:2 113:16	pages 104:16	periodically 63:18,21
names 79:17	objective 14:4	114:8 116:3,5 117:12	PAGE(S) 3:2	perjorative 107:20
naming 54:15	objectives 31:17	118:7 119:3,4 120:14	pagination 119:11	permit 13:25 20:23
Nancy 30:4	objectivity 63:3,24	old 107:19	paper 48:14 86:15	22:24 23:5,25 24:5
Native 8:17,19	65:6,10,18 66:2	Oliva 3:20	paragraph 37:24 38:8	24:11,18,20 25:15
Neah 9:4,5	67:13 68:22	Olympia 1:20 2:18,24	paragraphs 49:7	26:18,21 28:9 46:13
necessarily 118:6	obtain 95:18	5:1 45:23	Pardon 29:24	84:19 90:3
necessary 91:18	obviously 31:13 63:22	once 25:25 45:23 64:7	part 38:15 43:11 46:22	permits 24:18 28:1
need 41:9,16 43:3	100:21	98:23	48:10 66:3 85:25	100:10
59:13 80:7 81:21	occasion 64:18	ones 36:17 41:10	86:23 89:15,18 96:5	permitting 55:6 57:13
83:21 85:25 95:19,21	occasions 10:5 11:19	116:24,24	96:6 111:1 115:23	60:13
L		L		

			20.00.24.1	47:9 49:19 76:6
rson 18:7,8,9,9 54:15	pony 109:4	problem 10:6	provisions 33:20 34:1	Ray 26:15 29:21 30:7,8
1 0022 2011 3-7-7	portion 94·15	procedure 7:13		39:24 44:2,5,10,11
0112 0012	Port's 19:24 40:10	proceed 20:4 25:25	public 3:21 5:7 9:11,12	45:17 47:22 48:18,19
107.5 112.20	67:23 69:15 76:10	71:18	54:21,21 66:15 79:7	
ersonal 60:17	78:1,15 88:19,22	proceeding 26:20	80:12,13,21 81:7	52:3,23 54:10,19,25
ersonnel 33:7,13		proceedings 28:22	82:8 83:20,23 113:23	55:12,14,23,24 56:11
46:16	JULI 10 112 - 1	30:25 122:5,9,14	114:2,14,20 115:1,18	56:13,17,21 57:11
ersons 64:14	110:10 116:22	process 35:23 39:19	115:23 122:4,23	58:3 60:10 61:17
erson's 49:3	POS 3:12	53:13,21 55:25,25	publicly 51:2 110:18	62:11,12,17 64:18
erspective 49:3,18	position 7:20 8:3 11:17	57:19 60:13 70:2	pulled 82:20	74:23 79:15 82:1
52:10	18:4 25:4	74:1 106:8 111:19	purpose 44:6 48:19,20	98:21 99:1 101:13,16
eter 2:4 5:12 61:1	positions 55:21 56:22		49:2,4 59:17	110:19 111:9 112:18
hone 18:7,10,18 60:15	positive 70:20	115:12,19	purposes 23:2 43:11	117:8,9,10
83:15 87:3,9,17,18	possibility 12:2 95:9	processes 35:22 54:20	46:22 48:10	Ray's 30:5 49:22 52:8
88:8,11 89:22 93:5,6	96:1	54:23 64:22 75:2	pursue 19:25 20:3,8	56:1
96:24	possible 58:13 66:9	114:3	put 28:13 33:9 43:4	reached 76:9,13,16
hrase 75:4	113:3	Production 4:1	52:23 60:20,21 108:1	reacting 118:9
physical 72:8	possibly 56:23	profile 19:18	117:22 120:10	read 21:16 22:4,6,21
oick 98:25	potential 24:23 86:1	program 15:7,24 24:24	117:22 120:10	36:10,13 40:4,5,16
niece 86:15	potentially 23:24	32:11 34:23 55:17	putting 66:16 92:10 P-R-O-S-P-E-C-T-O	43:3,17,17 46:18,18
pier 67:24 68:7,9	practice 7:3 27:24 28:2	97:14,25 98:1	· ·	47:2,21,24 48:1,16
Pierce 18:10,13,18	28:5,13,17 41:14	programs 55:5,16	5:20	50:2 61:7,8 71:8,10
Pierce 18:10,13,10	practicing 12:22	progress 46:7 63:19	p.m 29:22 42:13 120:16	72:16 78:10 79:17
pigeon 109:5	precise 23:19	project 5:22,23 6:2,8	P.O 2:17	80:22 81:1,10 84:11
piled 73:9	precisely 23:12 30:18	6:22,25 9:24 10:4,13		85:16 94:11 105:9
pinpoint 74:8	31:9	10:17 11:5 13:13	Q	119:3 121:5
place 5:20 37:11 41:1	preclude 120:1	14:5 17:11 19:12,18	quadruple 13:21	reads 40:7
44:20 68:13 71:21	preconstruction 118:3	20:1,3,5,8,9 26:11	qualifications 54:25	reads 40.7
86:3 93:23 104:13	prefer 58:20	27:3,9 28:12 31:4,14	57:18,20	realistic 41:15
122:7,14	preparation 51:8,11	36:5 38:25 41:13	quality 23:17 24:3,21	really 61:1 71:18 74:11
placed 113:10 116:9	preparation 51.8,11	58:23 59:3 63:17	31:18,25 32:1,2,12	74:15 76:23 89:8,9
places 71:22,23	85:7,9	64:6 65:4,8,11,22,23	32:21,24 33:1,3	89:11 96:19 113:18
plaintiffs 61:17,18	prepared 107:12	69:8 70:16 83:10,10	34:22 77:22 90:4	reason 17:21 23:22
plaintiff's 52:5	preparing 50:9	86:2,20,21,23 90:20	questioned 67:14	38:11 41:3 58:24
plan 23:25 40:11 50:22	present 2:25 71:24	94:1,16 95:7 99:2	questioning 78:11	66:22,23 87:11 97:2
116:22	72:6	104:7,9,12 105:7	113:18	97:25
plane 87:9	presented 13:3	projects 9:6,7 95:5	questions 7:14 13:20	reasoning 50:20
planning 25:18	press 18:10	99:10 107:5 116:11	29:19 47:17 73:3,10	reassigned 59:4,6,8,11
play 99:7 111:3	Presumably 115:24	116:12,22	105:22 106:25	59:16,18 60:5 64:25
please 5:15 11:13,16	presume 41:18 103:23	proponent 27:9 90:20	1	66:15,24 67:1
21:5 22:5 33:17	presumed 118:14	proposal 14:4 40:23	quibble 108:3 109:4	reassignment 59:2 62:8
36:12 38:7 40:6 48:2	pretending 73:19		110:25	62:9 66:5 68:18 70:5
61:7 71:9 72:15	pretty 39:5 45:11 102:.	proposed 20:9 36:24	quite 51:5	recall 6:6,11,12 10:15
73:11 80:23 85:16,17	7 previous 32:25 33:15		quote 38:22,23 40:14	10:21 11:22 17:21
93:3 94:12 96:11,23	40:21 44:9,12,14	63:17	40:15 43:7,12,18	18:9 30:1,3 38:14
PM 3:9,14,22	56:25 74:21 79:25	pros 76:4	46:20,23 47:6,14	42:4 44:22 45:4,5,14
point 32:22 46:9 58:2	80:10,15,21 81:7	Prospector 5:19	84:25 85:2	46:4,9 50:13 55:14
70:21 71:13 76:9	previously 61:16 75:18	protecting 32:2	quoting 47:8	56:5,24 58:1 61:13
79:20,21 80:20,20	75:20 92:4 95:11	protested 82:8	quoting 47.0	61:14,17 64:20 66:19
89:11 91:20 94:19	prior 7:25 8:6,9,12	proud 107:24,25	R	68:11 70:9 78:23
104:25	35:5 55:21 66:4,20	proved 83:9		80:11 82:12,15,16
pointing 102:11	68:13 118:13	provide 8:22 31:16	R 1:25 2:1 122:3,22	83:8,12,14 85:6 86:8
pointing 102.11	private 7:3 8:15,16	34:16 43:16 86:4,7	Rachel 81:25	87:15,17 88:13,17
policy 18:6 29:7,8,9	privately 46:1	86:11	raise 107:15	90:1 98:8 104:10
38:2 94:3 95:10	privilege 51:1 97:3	provided 26:6 56:15	raised 63:3	
political 93:11	probably 14:7,13 38:2		raising 109:24,24	113:25 114:23
1 Th 11-42-4 1.1 (1/1/1/1	probably 17.7,15 50.2	providing 113:23	112:13	116:14,15 117:16
Pollution 1:1 20:21	1 57.11 61.7 0 03.7	1 101/07/10115 112:42	•	
84:12 94:20,24 pondered 93:7	57:14 64:7,9 93:2 104:13 109:6 119:1		range 9:1 23:22 45:22	118:11,12

ecalling 17:19 57:21	regulatory 15:2 16:3	72:16 81:1	102:16,19 103:2	save 100:20
received 62:19	30:25 55:7,8	requests 4:1 27:25 45:6	106:20 110:20	saved 76:24
Recess 43:25 98:15	reiterate 73:6	45:13 68:17	reviewing 13:25 29:1	saw 14:3,4 67:2 102:12
recollect 97:20	relate 34:2,3	require 34:4,12 35:21	33:7 65:4 77:13	saying 24:10,14 34:25
recollecting 10:24	related 6:3,19 16:19	40:11 93:21 98:6,11	82:25 88:22 104:8,12	39:3 47:5,7,8 52:12
recollection 6:7 10:20	31:12 36:2,18 38:5	98:12 118:17	105:18 119:1,12	65:21 67:12 114:24
37:17 39:4 40:20	38:10,18 39:19 40:23	required 35:24 50:22	revised 109:10	115:25
41:11 47:3 50:6,11	43:10 44:7 46:21	80:18 90:3 94:14	revoking 105:8	says 37:24 38:7,9,21
50:12 65:14,20 71:2	48:8 53:5,20 54:19	97:17,18 98:7 114:1	reword 26:23	41:7 48:14 80:4
74:20 80:15 82:18	54:23 59:2 60:18,19	115:5,7 118:19	right 17:17 20:1 26:13	86:12,15 119:14,17
86:9,10,11,17 89:23	60:19 61:9,10 63:16	requirement 50:21	27:7,10 29:22 37:7	scheduled 46:9 70:25
92:15 106:3 115:4	64:19 70:4 72:18	115:1,18	50:22 52:15,18 58:7	92:1
117:3 118:19	75:22 95:12 99:14	requirements 113:10	62:23 67:19 69:22	schedulings 99:17
recommendation 63:20	118:23 122:15	requires 93:24	81:9 84:14 86:1,14	Schultz 17:23
recommending 119:24	relates 93:2	requiring 98:9 118:12	86:23 87:13 88:9,10	Schultz's 18:4
recommit 70:19	relating 50:9 104:16	reserved 120:17	88:19 90:3 92:18	science 9:16 55:9,12
reconsider 101:6	relation 93:5	residential 8:13	93:21,24,25 94:5,14	56:12,14,18
reconstitute 71:4	relations 15:1	residing 122:24	95:15,18,24 96:2,19	sciences 9:15
reconstituting 76:5	relative 20:5 26:7 59:1	resist 13:19	97:15,16 98:6,10,13	scientific 56:11,17,21
record 5:15 40:6 43:4	92:18 94:5 116:17	resistant 10:1	105:13 106:17,18	57:2,11
44:13,16 47:21,24	release 82:7 83:15,20	resolutions 113:5	107:9 108:1,4,11	scope 96:16 116:11,12
48:2 49:10 50:2 66:4	released 83:16	resolve 41:10	111:7,10,25 112:9	116:18
66:7,10,13 71:11	relevant 80:6	resolved 100:7	116:7	SEAL 122:19
72:22 77:5,6 79:17	reliance 26:4	resource 99:11	rights 14:11,15 90:7	season 118:16 119:16
85:17 94:12 98:16	rely 53:24 117:7	resources 99:8	riparian 55:17	119:19
110:3,6 122:13	remand 25:24	responded 69:15,18	role 30:19,23 31:1,5,6	SeaTac 3:13,16 39:19
recorded 26:3 122:10	remanded 23:1,2 24:6	Respondents 1:10	31:9 99:1,7,8,10,18	60:21
records 80:12,14,22	24:12 25:9 26:19,21	responding 69:12	100:6,8,15 101:14	Seattle 1:9 2:10,20 6:2
81:8 85:12	remarks 61:17	response 18:24 19:4,24	Ron 17:23 18:4,9,18	6:8,25 7:5 9:23 10:3
reelection 38:20	remember 18:11 87:9	32:23 69:16 83:13	room 82:23	10:13,17 11:5 12:4
reference 38:19 40:18	87:14 114:4	84:20 86:5 94:24,24	Rough 89:23	12:10 13:12,25 14:12
referred 33:23 37:10	removal 58:11 62:7	responses 4:2 85:10	Roughly 44:21 118:12	14:22 17:3 19:25
81:8	65:15,17	responsibility 12:25	rounds 69:21	25:23 29:16 30:6
referring 11:9 40:21	Remove 65:21	76:25	routine 12:19	36:4,19 37:4 41:8
52:14,22 102:7,8	removed 58:15,17 60:4	responsible 11:10	RPR 1:25 122:22	58:12,18 59:25 62:23
106:9	61:19 62:4 66:24,25	rest 43:24 96:20	rules 34:10	63:1,6,10 71:24 72:1
reflect 44:13	67:14 83:10	resubmission 76:11	rule-making 34:11	72:6 74:23 75:3,6
reflecting 26:24	renew 70:20	113:14	35:22,23	84:19 99:15,23
reflects 66:13 67:4	repeat 35:8	resubmit 69:6 70:13	ruling 17:22 18:19	Seattle's 20:23 77:22
78:24	report 22:9	74:25	run 77:4	79:3
reform 15:2	reporter 22:6 26:3	resubmittal 106:8	runway 3:8,16 6:2,8,22	Sea-tac 3:8
refresh 11:23 44:15	36:13 43:24 61:6,8	resubmitted 76:1	6:25 9:24 10:3,13,17	second 1:19 25:2 27:2
82:10,11 117:5	71:8,9,10 72:16 78:9	result 23:21 40:25	11:5,24 12:5,10	37:23 38:8 54:6
regard 19:24 27:25	81:1 112:10 122:4	91:14	13:13 14:1,12,22	82:23 84:22 93:25
36:18 52:13 92:19	REPORTER'S 122:1	resulted 65:3	19:12 20:1,3 31:14	94:8,10,11 105:1
95:7 118:10	represent 106:16	resulting 111:24	36:5 38:25 39:20	secretary 18:10 87:7
regards 77:21	representative 11:25	results 22:1	40:23 43:10 46:21	87:15,25 88:18 93:1
regional 26:15 37:20	representatives 71:24	resume 54:4,6	48:9 60:21 70:16	Section 33:21 118:25
37:20 55:3,22 57:17	represented 30:22	review 14:4 31:4 34:5	81:20 86:2 94:15	see 12:14 29:4,11,21
99:9 101:20	representing 12:4,16	40:10 57:3 62:21	95:7	30:2 37:19,23 38:4,5
regular 28:13,17 64:1,3		63:16 64:6 66:13	S	38:9 39:1 40:15
67:12	represents 6:19 67:3	75:7,11,25 79:8 83:6		43:20 46:14 47:23
regularity 28:7	request 3:21 64:24	83:7 101:23 103:5	S 2:1	80:4,9,10 81:22
Regulation 16:12	65:1 83:13	104:13,17 106:18	safety 16:13	84:23 85:3,4,12
regulations 16:10,15	requested 22:6 36:13	115:24 117:1	sake 96:14	88:14 119:14
16:16 32:3 35:1,18	52:1 61:8 71:10	reviewed 55:20 83:23	satisfied 103:7,8,16	seeing 43:17
A CONTRACTOR OF THE PROPERTY O				

seeking 13:12	s
seen 77:15	s
sending 107:21	
senior 52:17 53:15	5
91:25 92:6,13 93:9	s
93:14 94:13	5
sense 16:21 30:25	,
31:10 34:15 73:5	9
sensitive 41:16 74:14	
98:24	1
sent 40:13 66:4 78:4	1
sent 40:13 00:4 78:4 sentence 40:6 94:8,10	
94:11 96:15	
separate 75:19	1
September 77:19 78:1	١
78:15 79:3 105:1,3	1
108:11 109:9 111:25	1
112:4,8 114:21 116:6	1
116:18 117:13,22	1
110:18 117:13,22	١
sequence 50:18 58:10	1
sequencing 50:12 58:6	I
58:8,9 66:9,11	١
series 33:4 41:15 60:17	1
70:23 79:1 81:24	-
106:10 110:2,4	١
116:17	١
served 8:2	١
services 8:23,25 9:1	
set 25:7 27:18 32:13	
35:21 59:23,24	
settings 10:6	
seven 109:7	
share 14:18 28:18	
46:16 79:7 86:21	
90:21	
shared 50:20 52:3,5	
sharing 52:6	
shed 14:19	
sheet 24:5	
shifts 13:2	
shop 29:9 38:3	
shoreland 6:18 55:17	
Shoreline 27:5	
short 100:25	
shorthand 21:10	
shortly 43:6 70:22	
shot 40:9	
show 105:15	
showing 28:23 39:13	
77:10 79:13 81:15	
84:6	
side 98:9	
sides 74:21	
Signature 120:17 12	1:1
signed 78:3 121:22	

sig	mificance 28:9 mificant 23:23 24:2 25:14	sp st
	gnificantly 53:13	
siı	milar 68:20	
Si	milarly 65:7	
si	mply 57:14 83:14	
	ngle 45:12	
si	tting 61:4	
si	tuation 20:18 67:5	
	x 8:11 116:15 cillful 49:8	
	ipped 92:25	
51	nall 35:25 36:2	
	mile 67:2	
	miling 48:23 66:21	s
SI	mirk 60:25	S
	mirking 61:3	5
S	olely 44:6	1
s	olid 102:3	
S	olving 10:6	
s	omebody 90:17	
	111:15	
s	omeplace 87:6,7 88:4	
S	soon 77:3 sorry 6:22 29:25 39:22	1
S	42:11 50:25 60:23	١
١	64:8 78:11 80:1	
	85:18 86:16 88:14	1
١	91:1,3 92:21 112:22	1
	114:8	-
1	sort 13:16,22 20:18	-
	46:7 57:7 70:19	
1	82:11 99:7	-
1	sorts 13:3 99:12	-
١	sound 61:18	
١	sounds 16:9	
١	South 2:23	
١	Southwest 5:20	
١	so-called 52:9,11,20 speak 32:5	
1	special 14:25 15:6,23	
-	16:1,18	
-	specific 9:4 23:8 24:1	
l	34:1 35:9 54:16	
- 1	118:16	
١	specifically 24:19 34:3	3
	42:17 75:10 82:16	
1	98:8	_
	specificity 11:16 23:1	9
	23:22 54:7	
	spell 5:14 64:16	
	spent 45:25	
1	spin 61:23 spoke 5:21 6:10,16,17	7
1	92:20	,
	72.20	

spoken 6:18,24 staff 9:2 15:4,11,18,20 16:6 19:9 25:12 26:8 27:2 29:7 33:12 38:2 46:10 63:24 64:12,13 64:19 70:14,14 71:4 74:23 75:13,14,14,21 75:22 79:8,16 81:8 83:21 85:11 90:24 91:4,6 92:13 98:5,6 99:7,11 100:17 104:8 104:19 105:6 108:13 108:17 109:12 113:1 113:1,5 117:18 119:23 staffing 70:17 stand 108:3,5 standard 32:17,22,25 standards 23:17 31:19 31:25 32:1,3,15 34:2 34:22 35:22 standpoint 47:1 start 28:19 47:23 106:12 started 80:24 106:7 starting 81:24 state 1:2,7 5:14 16:4 30:16 31:12,15,18,25 32:1,2,10,13,20 33:2 33:3,15 73:18,20 84:12,18 95:11 107:12 121:2 122:23 stated 22:23 47:9 122:7 122:15 statement 85:13 92:11 94:17 116:3,4 118:5 118:9 state's 10:23 11:6,7	\$1 \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$
standpoint 47:1	
106:12 started 80:24 106:7	
state 1:2,7 5:14 16:4	
32:1,2,10,13,20 33:2	
84:12.18 95:11	
stated 22:23 47:9 122:7 122:15	'
94:17 116:3,4 118:5	
state's 10:23 11:6,7 status 17:11 41:9 46:7 61:14	
statutes 34:2 statutorily 34:4	
statutory 32:18 stay 17:22 19:4,13,24	
94:21,25 stenographically 122:10	
step 26:25 27:1,2 70:1	2
steps 41:9 95:18 stick 78:11 106:24	
sticking 110:7 Stock 2:6 28:22 stole 45:21	
stop 69:8 stormwater 23:9 40:1	1
1	

50:22 86:22 90:4 93:24 94:4 stream 23:11 streamside 55:18 strength 26:20 stretch 53:6 strike 25:20 98:18 string 81:24 strongly 65:25 subject 3:8,11,16,21,24 22:25 62:13 63:23 70:5 subjects 50:1,2 63:22 63:22 submissions 106:10 submit 75:7,8 subsequent 15:18 70:11 110:2 subsequently 70:11 substance 18:15,19 120:3 substantially 113:8 substantive 22:16 41:12 53:22 100:6,8 successor 15:19 suggest 15:8 20:17 35:25 41:23 64:24 65:1,17 89:4 suggested 25:12 75:20 92:4 95:21,24,25 96:4.18 suggesting 32:25 34:16 65:14 67:4,6 83:4 119:24 suggestions 65:2 68:17 93:10 suggests 79:19 80:14 **Suite** 2:9,23 supervised 101:11 supervising 101:14 supervision 100:14 101:3 122:11 supervisor 100:17 supplied 23:4 85:1 supplying 85:12 support 31:2 63:20 supported 22:17 supportive 31:2 supposed 32:4 100:5 suppress 61:4 sure 9:20,21 14:8 15:3 24:7 34:9 43:20 47:20 68:4 73:13 82:12 84:10 96:25 105:11 111:5 116:3 119:7

surprise 57:5 surprised 12:14 57:9 surrounding 58:11 suspect 45:10 SW 1:18 2:16 sworn 5:6 122:8,9,13 synonym 77:3 table 42:9 43:17 take 12:24 19:11 25:5 26:19 28:24 33:8,21 36:6 37:11 38:7 43:14,22 44:20 45:3 51:19 69:7,7 75:16 82:18,22 84:22 91:16 96:23 97:10 118:21 118:24 119:13 taken 7:9 19:4 24:23 25:23 26:4 41:1 43:25 46:12 51:17,20 59:18 95:2 98:15 104:13 117:4 121:5 takes 119:4 talk 10:2,9 45:21 50:9 51:12 58:6 63:18 73:3 75:1,10 76:6 87:12,16 88:1 91:21 talked 9:22 17:23 42:15,17 50:12,14,16 50:19 51:7,13,16,19 58:6 61:15,25 62:1,3 70:12,14,16 74:19,25 75:3,5,21,24 95:11 96:6 talking 24:19,20 42:3,6 43:5 61:14 82:17 102:24 106:11 112:4 tasks 55:21 team 71:4 74:20 75:7 75:11,22,25 76:5 88:21,23,25 89:1,4,6 89:7,10,15,19 90:10 92:1,6,14 93:9,14 94:13 95:21,25 96:6 98:19,20,21 99:1,16 100:18 110:24,24 111:1 teams 75:1 technical 8:22 21:7

25:6 31:4 53:23,25

telephone 64:8 65:23

tell 29:5 38:24 56:2

66:20 86:25 87:21

59:15 60:25 74:17

technically 23:4

107.20 122.0	18 63:12 66:25 10 74:12 94:2	use 5:25 59:12,13,14
A-Wing 10.25 61.12 100.2 25 102.22 titled 81.21 73.1	10 74·12 04·2	
		62:7 64:25 67:7 69:2
ten 7:12 40:11 89:23 104:14 105:2 106:1 told 21:18 50:5 88:13 96:2	21 98:25 100:19	74:15 86:1 107:19
tens 104:15 110:16,17 111:14 88:18 100:24 110:12 114		120:12
tension 70:19 75:16	day 11:19 42:11	usually 27:2 45:22
tenure 13:14 thinking 6:20 26:9 Tom 40:7 52:1,4,8,8,12 42:1		47:14
	water 5:19	
[toring 3.25 0.4 15.7] 27.12 70.20 200.20	el 113:20	V
52:20 50:25 by:0,11 (100:3 110:3		V 121:2
39.12,13,14,21 02:/ till d 3:0 0:2,0,22,20		vague 102:4 108:14,15
1 04.23 00.24 07.3		vaguely 97:20
		value 54:11,12 100:22
	7:13 20:11 63:15	103:5
terms 21.19 22.9 25.10		variation 24:22 25:3
25.21.2 (120.25.1		varied 96:15
	,	varies 23:20,21
67:6 88:25 99:16 Thomas 1:14 5:5,16 85:23 109:23 93:2		variety 71:22
1 07.0 00.25 55.10 2110.1110 111.1 110.111		vary 24:22,22
	· · · · · · · · · · · · · · · · · · ·	verb 58:20
	,	verbs 60:7
100111111111111111111111111111111111111		version 116:19
57:6,8,9 104:3,22 107:10 topic 36:17 50:16 51:7 testify 47:11 48:18 thoughts 72:9 74:2 51:9,12 52:7 60:6		versus 28:7 84:18
	uh 9:8 29:23	89:11
49.25		view 25:14 32:16,23
testifying 47.10	an 3:12 37:3	86:21 89:20 93:7,7
testimony 21:22 55:5	nate 60:20 100:9	115:1
50.5,14 52.5,11,21 times months		views 90:2,21 91:16
50:10;15 10 1.21	4:20 115:15	92:16
105.5,12 122.5,5,15		violating 97:3
		vis-a-vis 54:13
		voice 18:17 60:15 99:6
111111111111111111111111111111111111111	1	vs 1:6
	ergraduate 56:24	
	ersigned 122:3	W
		waiting 87:8
1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1		walk 13:22
	:8 16:22 18:2 20:2	WALLACR346BE
things 20.7,11 30.2	:14 22:13 24:24	1:25
47.20,24 50.5 51.15	t in the second	WALLAT 1:25 122:3
00:10 / 1:15 / 5:22	:9,14 89:12 90:18	122:22
	:7 106:11 113:1	WALLCR346BE
105.10 114.7	7:12	122:22
	erstanding 6:16	want 26:22 27:18 43:14
	0:8 18:1 21:2,5,6,11	43:15,18 61:23,24
1 1,12,12,12,120,120 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1	:3,24 31:24 49:24	67:9 71:18 80:22
	0:20 67:5 78:25	82:21 89:3 91:10
	2:12 117:3,5,20,23	92:5 97:22 100:22
30.7 50.12 10.12	erstood 75:20	101:5 110:25
1 11,12,17,22 1	0:9 113:12	wanted 14:20 50:13
10,11,15 1,11 1,120 0222221, 2211	quivocally 102:22	70:13 71:13 77:1
	appy 110:13 111:7	82:13 83:8 87:12,16
	1:10,13	90:20
	jue 99:8	wanting 13:18 34:15
	rofessional 48:24	114:11
	urprised 57:9	wants 38:24 88:1
	ate 116:22	warranted 13:9
05.17 07.25 71.15 tillings 50.15 tillings 50.15 tillings 50.15		

T			151 2 25 04.4 7 04.7	5/10/2000 2:14
, , tel 2	White 3:10 17:1 62:13	X	171 3:25 84:4,7 94:7	5/19/2000 3:14 5917 5:19
2:10,18,24 5:1 8:23	62:14,18 100:11,15	X 3:1	18 1:17 5:1 94:8,10	371 / J.17
16:4 30:16 84:13	100:16 117:9		121:4,5	6
87:6 88:5 91:13,19	White's 100:13 101:3	Y	18th 17:20 18:20,21	6 118:25 119:10
121:2 122:24	wholly 48:22	yards 23:20	19 39:17	U 110.43 117.10
wasn't 11:11 37:17	willing 13:20 109:25	yeah 8:21 17:17 18:14	19th 41:3	7
38:11,15,17 49:21	wish 51:10 117:11	19:21 20:14 21:14	1972 9:18	7 43:13 47:25 48:1
53.10 62:15 67:14.15	120:13	39:22 58:8 64:3 68:8	1999 106:2	
67:24 73:25 76:14	withdraw 68:24 69:6	88:24 105:5 110:16		119:10
78:6 91:25 98:1	70:10 75:7 76:14,17	year 12:6 14:13,13,16	2	7:26 3:6
105:1 109:16,21	76:18 108:7 116:2,4	14:16 15:16,17 63:15	2 105:16 106:14 112:8	7:29 3:19
116:20	withdrawal 67:20	63:15 64:6,6 70:15	118:24 119:1	73 9:20
Watchful 31:1	68:13 76:10,16,20	75:15 106:12	2nd 2:16 86:3 87:11	75 9:21
water 14:11,15 16:15	77:22 113:13	years 6:15 7:24 8:8,11	2000 3:24 29:21 39:17	76 9:21
23:16 24:3,21 31:18	withdrawals 106:10	9:20 11:17,22 12:17	40:14,24 67:16 77:19	77 3:17
31:25 32:1,2,5,12,21	withdrawing 76:15	55:5,14,16 56:6 58:2	78:1,15 79:3,22	79 3:19
32:24 33:1,3,21	withdrew 67:16 103:25	104:11 119:21	81:19 105:3,23 106:1	
34:22 50:22 53:5	106:4	yesterday 6:17 7:24	2001 15:17 86:3 94:14	8
77:22 86:1,22,23	withheld 79:20 80:14	51:20	101:24 102:24 105:4	8 43:21
87:13 88:19 90:3,4,6	82:9,14 83:18	J1.20	105:5 106:17,21	8th 51:21
	withholding 83:5,7	Z	107:18	81 3:22
92:18 93:21,24,25	witness 5:6 21:22 29:1	zone 55:17	2002 1:17 5:1 121:4,5	84 3:25
94:5,14 95:15,18,24	47:1 48:18 49:2 52:4	ZUHC JJ.17	121:23 122:20	
96:1,19 97:15,16	61:16 77:13 81:4	0	21 105:1,3 109:9 112:8	9
98:1,10,13	82:25 92:22,24	00 40:7	114:21	9 84:22
way 2:23 11:7 12:14	105:18 119:1,12	01-160 1:6 121:3	21st 116:18	9/17/99 3:6
13:22 30:4 38:4	122:19	01-100 1.0 121.5	22 71:15	9/28/2000 3:17
42:15 47:20 64:10,24	witness's 35:5 81:2	1	23 3:24	98111-3846 2:10
70:5,20 71:16 75:4	witness(es) 122:8		23rd 81:19,25	98501 2:24
93:5 94:19 100:6	wondering 73:20 78:3	1 112:7	24th 122:19	98504-0117 2:18
103:2 104:6 110:5	word 25:7 77:1 81:21	1-18 3:25	2425 1:18 2:16	
114:16 116:21 117:2	104:3 108:19 111:3	1-64:1	25 47:24,25	
120:5 122:15	words 39:24 41:23 49:7	1/17/06 122:25	28 3:6	
week 17:5,6 45:23	74:14,17 87:24 91:11	1:10 3:14 39:17	28th 77:19	1
87:21 91:23	98:24 113:3,3 120:5	1:20 120:16	29 3:9	
weekly 11:17	1	10 106:17 110:14		
weeks 6:17 17:14,14	120:12	10th 104:25 109:8	3	_
40:12	work 24:24 56:25	110:17 116:17 118:1	3 43:13	
weigh 92:5,12	58:24 73:2 74:5	10/3/2000 3:19	3rd 3:16 79:21	
weighed 93:10	107:21	10:04 1:16 5:2	303 2:23	
went 50:6 58:23 65:20	worked 8:13 52:14	100 11:3	32 8:23	
71:15 111:19 115:11	55:4,15 70:14 110:9	11 8:8 29:21 81:25	34 85:16,18,19	
weren't 37:16 68:23	worker 16:13	11th 41:7,19 42:10	35 94:7,10	
69:25 83:2	working 58:23 75:14	11/20/2000 3:22	39 3:14	
Wes 3:12 37:3	80:5,17 91:5	1325 2:9		-
wet 119:15,19	workload 46:12	14 47:23,25	4	_
wetland 106:5 117:14	workplace 16:10,12	15 43:13,20 47:24 48:1	4 42:13 94:14	
117:21 118:3,11,18	works 37:6 77:3 101:20	1	4:35 3:22	
wetlands 106:6	wouldn't 15:8,25 39:10		4:48 3:9 29:22	
we'll 16:24 40:8 71:12	43:1 51:11 53:11	165 3:6 28:20,24	40117 2:17	
74:18 83:15 91:20,21	64:3 69:2,8 118:6	166 3:9 29:17 36:21,23	4017 2.17	
91:21 116:24	write 41:4,25	40:2	· ·	
we're 27:7 44:19 52:13	writing 65:23	167 3:14 39:11,14	421 2:23	
80:5 86:13 112:4,11	written 49:21 83:22	168 3:17 77:8,11	5	-
we've 43:23 45:6 52:25	120:6	169 3:19 79:11,14		-
95:3 105:16 106:15	wrong 18:20 66:9	17 85:16,19 86:12	5 3:3 5/11/2000 3:9	
	106:12	170 3:22 81:13,16	1.5/3.17/1000 5°9	i