

LINN GOULD

AR 016419

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POLLUTION CONTROL HEARINGS BOARD  
FOR THE STATE OF WASHINGTON

AIRPORT COMMUNITIES COALITION,  
Appellant,  
  
v.  
  
STATE OF WASHINGTON  
DEPARTMENT OF ECOLOGY, and THE  
PORT OF SEATTLE,  
  
Respondents.

PCHB No. 01-160  
  
**PREFILED DIRECT TESTIMONY  
OF C. LINN GOULD**

**AR 016420**

Outline of Testimony

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**AR 016421**

1  
2 **INTRODUCTION**

3 1. I am over the age of 18, am competent to testify, and have personal knowledge  
4 of the facts stated herein.

5 2. I am a Risk Assessor and soil scientist by training, having received my BA in  
6 geology and an MS in soil science. I have additional post-graduate training in risk assessment,  
7 toxicology, and wetland evaluation. For the past 10 years I have been focusing my expertise  
8 on the application of the Model Toxics Control Act (“MTCA”), Chapter 70.105D RCW, to  
9 contaminated sites. I recently participated in the MTCA Policy Advisory Committee  
10 process, which prioritized risk assessment in the development of the new MTCA regulations.  
11 More specifically, I was technical project manager and facilitator for the Department of  
12 Ecology and other Washington State stakeholders in the development of a new risk-based  
13 strategy for Total Petroleum Hydrocarbon (“TPH”) remediation in Washington State, which is  
14 now a part of the newly issued MTCA regulation, chapter 173-340 WAC (August, 2001).  
15 Insuring protection of water quality has been a routine aspect of all risk assessment projects  
16 that I have been involved in. A copy of my *curriculum vitae* is attached as Attachment 1.

17 3. Since 1993 I have worked on numerous Port of Seattle projects as a risk  
18 assessment specialist and project manager, primarily focusing on the assessment and  
19 remediation of contaminated sites. Since January, 2001, my work for the Port has  
20 concentrated on Third Runway issues, principally a risk analysis of the potential for imported  
21 fill to impact aquatic and other receptors and the subsequent strategy and generation of  
22 appropriate fill criteria for the embankment.

23 4. In the following testimony, I explain how the embankment for the Third  
24 Runway will be constructed. I then explain how water flows through the embankment fill.  
25 Next, I explain the development of numeric criteria designed to ensure that fill used in the  
26 embankment will protect water quality. As explained further below, the U.S. Fish and  
27 Wildlife Service (FWS) first developed fill criteria as part of the Biological Opinion it issued  
28 for the Third Runway project. The Department of Ecology (Ecology) reviewed the

1 methodology developed for deriving the fill criteria in the Biological Opinion when it  
2 developed fill criteria for the 401 Certification. I explain the differences between the August  
3 2001 and the September 2001 401 Certifications issued by Ecology as they relate to fill  
4 criteria. Finally, I respond to some of Dr. Patrick Lucia's criticisms of the fill criteria in the  
5 401 Certification.

## 6 **DESIGN OF EMBANKMENT**

7 5. The embankment is designed to create an elevated, relatively flat surface upon  
8 which the Third Runway will be built. The total length of the embankment will be  
9 approximately 8,700 feet, bounded by the relocated S. 154th Street to the north and extending  
10 beyond S. 176th Street to the south. The width of the fill ranges from 40 feet at its narrowest  
11 point in the south end to approximately 1,400 feet at the widest point. The east margin of the  
12 fill will abut the existing airfield; the west margin of the fill will either be sloped or bounded by  
13 a mechanically stabilized earth (MSE) wall, depending on the location. The fill thickness will  
14 range from several feet to 165 feet. The volume of the fill that is required for the construction  
15 of the Third Runway embankment is approximately 17 million cubic yards. Embankment soil  
16 placement is designed to be both geotechnically suitable as foundation material for the Third  
17 Runway and to accommodate infiltration of water through the fill in all seasons. Fill will  
18 consist of approximately 40 percent sand and gravel that is relatively silt-free and about 60  
19 percent silty sand and gravel mixtures.

20 6. A bottom drainage layer, consisting of an approximate 3-foot thickness of free-  
21 draining sand and gravel, has been included in the fill embankment design (Attachment 2).  
22 This drainage layer will generally be laid on the existing ground surface. It will prevent  
23 groundwater pressures from building up within the embankment when the groundwater table  
24 rises from below during winter months. The drainage layer will also direct groundwater flow  
25 away from the embankment fill to prevent geotechnical instability. Water may enter the  
26 drainage layer from above, due to infiltration through the embankment fill, and from below as  
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1 groundwater inflow in the form of seepage from the existing slope or existing shallow  
2 groundwater discharge zones that will be buried beneath the embankment.

3 7. A “drainage layer cover,” consisting of a zone of “ultra-clean fill” will be  
4 established directly above the drainage layer as shown in Attachment 2. It will measure at  
5 least 40 feet thick at the face of the embankment and its top surface will slope downwards to  
6 the east at a rate of 2 percent. The overall thickness of the drainage layer cover will decrease  
7 away from the face of the embankment and will vary based on underlying topography. The  
8 drainage layer cover has been added as a soil layer along the edge of the embankment closest to  
9 wetlands and creeks to adsorb any chemical constituents that might be leaching through from  
10 higher up in the embankment. Adsorption occurs when constituents in solution adhere to the  
11 surfaces of soil particles.

#### 12 **FLOW PATHS THROUGH THE EMBANKMENT FILL**

13 8. I performed a risk analysis, which determined that the most sensitive receptors  
14 to protect from any potential contamination in the Third Runway embankment are organisms  
15 residing in the neighboring creeks. Thus, it is important to understand how water flows  
16 through the embankment and eventually reaches the creeks. Rainfall will infiltrate through the  
17 embankment and percolate down to the drainage layer. As water percolates through the fill,  
18 some naturally occurring minerals or other chemical constituents (if present) in the fill may  
19 pass into solution and then re-adsorb onto other soil particles.

20 9. Depending on location, the water that flows through the completed  
21 embankment fill will take one of two flow paths. First, some water will percolate down to the  
22 drainage layer and flow laterally to discharge from the embankment toe. This water may  
23 include a portion of groundwater that will emerge from below the embankment during the  
24 rainy season to mix with the embankment seepage. The water will discharge from the drainage  
25 layer and enter collection swales or replacement drainage channels that generally run along or  
26 near the toe of the embankment or re-infiltrate through the soils into ground water.

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28 **AR 016424**

1           10.     Second, some water will percolate downward through the drainage layer and  
2 into the underlying soil, entering the existing body of shallow groundwater beneath the  
3 embankment, in much the same manner as the water would flow under pre-construction  
4 conditions. Water in this second flow path will flow slowly through either the uppermost  
5 water table or the regional groundwater aquifer and most of it will discharge through or beneath  
6 wetlands to Miller and Walker creeks; a smaller portion will continue to percolate downward  
7 to recharge deeper aquifers. It is my understanding that approximately 7% of the water will  
8 follow the first flow path, and the remaining 93% will follow the second flow path. Contrary  
9 to ACC’s assertions, therefore, the drainage layer will not act as a “pipe” or “conduit” for all  
10 water passing through the embankment.

11           11.     As constituents in the embankment seepage move through soils and  
12 groundwater, they are subjected to naturally-occurring physical, chemical, and biological  
13 processes that tend to reduce the original concentration of the constituent that might be  
14 contained in the embankment fill. These natural processes (which occur as water moves  
15 through any soil or rock mass, whether an embankment is made of fill or undisturbed soil)  
16 include adsorption onto soil and aquifer media, chemical transformation, biological degradation,  
17 and dilution, all of which occur everywhere between the embankment and the neighboring  
18 creeks.

19           12.     The Port is screening the fill it imports to build the Third Runway to ensure  
20 that potential chemical constituents do not pose a risk to ecological receptors in neighboring  
21 Miller and Walker Creeks when water passes through the fill and flows into the creeks via the  
22 two flow pathways discussed above.

23                           **U.S. FISH & WILDLIFE SERVICE BIOLOGICAL OPINION**

24           13.     The U.S. Fish & Wildlife Service (FWS) performed an analysis of the potential  
25 effects that the Port’s Master Plan Update improvement projects, including the Third  
26 Runway, might have on threatened and endangered species. The FWS reported the results of  
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1 its analysis in its Biological Opinion (BO), issued in May 2001. The BO includes the  
2 following conditions for the acceptance of fill to be used in the Third Runway embankment.

3 **Drainage Layer Cover**

4 14. The BO established the drainage layer cover as a zone of “ultra clean” fill as  
5 described above and shown in Attachment 2. The FWS required screening of fill for 8 metals  
6 (arsenic, barium, cadmium, total chromium, lead, inorganic mercury, selenium, silver) according  
7 to numeric criteria set forth in Table 1 in Attachment E of the 401 Certification. These  
8 numeric fill criteria were developed for the drainage layer cover to be protective of aquatic  
9 receptors. In developing the numeric criteria for this “ultra clean” fill, FWS borrowed and  
10 adapted some accepted methodologies outlined in Ecology’s Model Toxics Control Act  
11 (MTCA) regulation, chapter 173-340 WAC, as described in the following paragraphs. In the  
12 process of developing a regulatory system for assessing contaminated sites, the MTCA  
13 program has developed technical protocols and tools for evaluating the behavior of  
14 contaminants and naturally-occurring constituents in soil and groundwater. The applicability  
15 of these technical protocols and tools is not strictly limited to contaminated sites.

16 **Backcalculated Fill Criteria**

17 15. MTCA provides a conservative calculation method known as a “fixed  
18 parameter three-phase partitioning model,” whose purpose is to establish soil concentrations  
19 that will be protective of applicable ground water concentrations. (WAC 173-340-747)(4)).  
20 The three-phase partitioning model performs what is often referred to as a “back-calculation”  
21 because it starts with the numeric water quality criteria for the receiving water and works  
22 backwards to derive a soil concentration that is protective of water quality. In other words, it  
23 determines how much of a particular constituent can exist in the soil without causing an  
24 exceedance of the appropriate standard in the receiving water. This “back-calculation” model  
25 was adapted for the Third Runway embankment by substituting applicable surface water  
26 standards in place of groundwater standards. The FWS used the criteria in Chapter 173-201A  
27 WAC (Water Quality Standards for Surface Waters of the State of Washington) as the  
28



1 backcalculation starting point. In the cases where surface water quality criteria were not  
2 available (barium and total chromium), drinking water concentrations were used in the back-  
3 calculation model, in accordance with WAC 173-340-747, to derive a protective soil  
4 concentration for the fill.

### 5 **Background Concentrations**

6 16. Where sufficient data were available to select 90<sup>th</sup> percentile background  
7 concentrations of constituents in soil (arsenic, cadmium, total chromium, lead, inorganic  
8 mercury), the FWS used Puget Sound Background concentrations (Natural Background Soil  
9 Metals Concentrations in Washington State, Ecology, 1994, Pub. # 94-115) as numeric criteria  
10 for fill to be placed in the drainage layer cover instead of the backcalculation concentrations  
11 described above. Substitution of background concentrations resulted in raising the criteria for  
12 some constituents and lowering criteria for others.

### 13 **Practical Quantitation Limits**

14 17. The fill criteria for two constituents in the drainage layer cover (selenium and  
15 silver) were set at the Practical Quantitation Limits (“PQL”) because their backcalculated  
16 values were lower than the PQL. The PQL is the concentration below which a particular  
17 constituent cannot be reliably measured in a laboratory. As a practical matter, therefore, it  
18 would not make sense to set criteria below the PQL because the Port could not measure with  
19 certainty whether the criteria were being met. For that reason, MTCA regulations state that  
20 when a calculated constituent level is lower than a level that can be reliably measured, the  
21 concentration “shall be established at a concentration equal to the practical quantitation limit  
22 (PQL) or natural background concentration whichever is higher.” WAC 173-340-700(6)(d).

### 23 **Synthetic Precipitation Leaching Procedure**

24 18. The BO allows use of the Synthetic Precipitation Leaching Procedure (SPLP)  
25 to confirm suitability of fill that exceeds the screening criteria described above. The SPLP  
26 test, EPA SW-846 Method 1312, is an accepted laboratory leaching test, as discussed in  
27 MTCA, WAC 173-340-747(7). It was designed to simulate the leaching of chemicals from  
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1 soils by acid rain. It therefore determines the potential for mobility of both organic and  
2 inorganic constituents from soils into ground water under conditions in which constituents are  
3 most likely to be mobilized. The SPLP test uses site-specific information to test the potential  
4 for constituents to leach from fill. While the backcalculation method described above is a  
5 theoretical approach to determining whether fill is protective of water quality, the SPLP  
6 procedure is an empirical approach involving a direct measurement to answer the same  
7 question.

8  
9 19. When the SPLP is performed, material to be used as fill is collected, then  
10 exposed to water simulating acid rain, and the concentrations of any leaching constituents are  
11 measured. If the SPLP results for a specific fill sample, analyzed in accordance with the BO  
12 requirements, exceed water quality criteria, the fill will be rejected for use in the embankment.  
13 However, if the SPLP results for a fill sample meet water quality criteria, that fill may be  
14 acceptable for use in the embankment. This is appropriate because the constituent(s) at issue  
15 cannot leach from that fill soil at a rate sufficient to cause or even threaten to cause violation of  
16 applicable water quality standards.

17 20. In short, the SPLP can show not only that existing fill criteria are conservative  
18 but also that constituent concentrations exceeding the fill criteria are protective of water  
19 quality. In my opinion, the site-specific SPLP test does not represent a relaxation of the  
20 numeric criteria contained in the 401 certification. To the contrary, SPLP is a safe and  
21 conservative option for evaluating the protectiveness of proposed fill material.

22 21. The FWS adopted use of the SPLP test for two reasons. First, the three-phase  
23 backcalculation model uses default assumptions that are very conservative. The three-phase  
24 model frequently yields criteria in concentrations that are lower than normal Puget Sound  
25 Background concentrations. As a result, even “pristine” soils, soils that have never been  
26 exposed to human “contamination,” could be rejected as potential fill sources. The SPLP test  
27 is used to determine if a fill source that exceeds backcalculated criteria could, in fact, cause a  
28 water quality problem.

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2 22. Second, although ACC contends that only background soils should be used in  
3 the embankment, use of background levels as screening criteria is not as simple a solution as it  
4 sounds. In fact, use of criteria based solely on background concentration levels will lead to  
5 pristine soils from Puget Sound being rejected as potential fill sources. As mentioned above,  
6 the 401 Certification's fill criteria for some constituents are based on Puget Sound Background  
7 concentrations. These background concentrations were set at the 90<sup>th</sup> percentile of  
8 concentration for each constituent from all samples used to calculate the value. This means  
9 that 90% of the samples used to calculate the background value had concentrations lower than  
10 the established concentration. It also means that 10% of the samples had concentrations  
11 higher. Stated another way, when evaluating a single soil constituent, 10% of the soils that  
12 have not been influenced by human activities will exceed the constituent value established as  
13 the Puget Sound Background concentration. For example, in the Puget Sound Basin, total  
14 chromium ranges naturally from 12 to 235 mg/kg (Natural Background Soil Metals  
15 Concentrations in Washington State, Ecology, 1994, Pub. # 94-115). If the 90th percentile (48  
16 mg/kg) is used as a criterion, soil with natural background concentrations of chromium between  
17 49 and 235 mg/kg – 10% of the sample set -- will fail. If the same soil is tested for multiple  
18 constituents, any one of which can disqualify the soil for use as fill, the probability of that soil  
19 being excluded goes up significantly, even though it is "naturally-occurring" soil unaffected by  
20 human activities. Use of the SPLP test is scientifically justified, since it allows a site-specific  
21 assessment by accepted methodologies of whether a potential fill source that exceeded the  
22 criteria set at natural background actually poses a risk to water quality.

### 23 **Ecological Criteria for the Top 3 Feet of the Embankment**

24 23. The BO established more stringent numeric criteria for fill to be used in the top  
25 three feet of the embankment, which is the biologically active zone. The criteria are drawn  
26 from Table 749-2 of MTCA's Terrestrial Ecological Procedures section (WAC 173-340-7490)  
27 and are meant to protect terrestrial ecological receptors residing in surficial soils (i.e., soil  
28 biota, plants, and wildlife such as burrowing animals) from exposure to potentially

1 contaminated soil. It was determined that the depth of the biologically active zone would not  
2 extend beyond 3 feet for two reasons: 1) FAA regulations require hazing of animals within a  
3 10,000 foot radius of the airport, which would prevent significant burrowing and/or residence  
4 on top of the runway; and 2) the opportunity for significant plant growth in the same area is  
5 limited by the nature of airport operations (i.e., paved runway, grass strips, etc). These  
6 criteria are not designed to protect aquatic organisms, have very little to do with the quality of  
7 water in nearby wetlands or streams, and are not applicable in the bottom of the embankment.  
8

### 9 **DEVELOPMENT OF FILL CRITERIA FOR THE 401 CERTIFICATION**

#### 10 **August 10, 2001 401 Certification**

11 24. Ecology issued a 401 Certification to the Port on August 10, 2001 (August 401  
12 Certification). Conditions relating to the acceptance of fill are contained in Section E of the  
13 August 401 Certification.

14 25. Ecology's numeric fill criteria apply to all of the metals listed in the BO (except  
15 barium), plus 7 constituents (antimony, beryllium, copper, nickel, thallium, zinc and total  
16 petroleum hydrocarbons) not addressed by the BO. To the best of my knowledge, Ecology  
17 developed metals fill criteria for the Third Runway Embankment using an approach that  
18 started with the three phase backcalculation model described above in Paragraph 15. Ecology  
19 then compared the three phase backcalculation model results to other available criteria,  
20 including the MTCA terrestrial ecological soil concentrations in Table 749-2 (WAC 173-340-  
21 900), 90<sup>th</sup> percentile natural soil background concentrations, MTCA Method A unrestricted  
22 land use soil cleanup levels in Table 740-1 (WAC 173-340-900), and PQLs.

23 26. The fill criteria in the 401 Certification for total petroleum hydrocarbons  
24 (TPH) are set at the MTCA Method A concentrations from Table 740-1 (WAC 173-340-  
25 900). The Method A TPH soil concentration of 2000 mg/kg for diesel range organics and  
26 heavy oils in this table is the most conservative (lowest) concentration that was calculated for  
27 TPH after considering multiple pathways of exposure (soil ingestion, dermal contact, leaching  
28 to ground water, residual saturation, etc). The lowest concentration determined to be

1 protective of a variety of pathways was based on residual saturation, which is defined as the  
2 concentration of TPH in soil where no free drainage to groundwater and/or accumulation on  
3 groundwater will occur at equilibrium conditions (WAC 173-340-747 (10)) in gravelly or  
4 coarse sand soils. The MTCA Method A concentration of 2000 mg/kg for diesel range  
5 organics and heavy oils is intended to be protective of ground water, and would also be  
6 protective of surface water quality since Method A ground water and surface water cleanup  
7 levels for TPH are the same, as described in WAC 173-340-730(C).

8  
9 **September 21, 2001 401 Certification**

10 27. The Port noted a series of inconsistencies between the August 401 Certification  
11 and the FWS BO that were difficult to reconcile. The Port brought these inconsistencies to  
12 Ecology's attention. On September 21, 2001, Ecology withdrew the August 401 Certification  
13 and reissued a new 401 Certification (September 401 Certification).

14 28. The September 401 Certification resulted in a more stringent screening process  
15 and numerical criteria for fill than was established in the August 401 or the BO. The  
16 September 401 Certification incorporated several components of the BO, including the  
17 drainage layer cover concept, the ecological criteria applicable to the top three feet of fill, and  
18 use of the SPLP procedure, as explained above in Paragraph 15. Attachment E of the  
19 September 401 Certification is the SPLP Work Plan. It requires that all SPLP test results be  
20 submitted to Ecology and, even where a fill constituent has satisfied the SPLP test, Ecology  
21 has reserved the right to disapprove of the use of that fill. *See* 401 Certification, Condition  
22 E(1)(b). In my opinion, the new provisions of the September 401 Certification provide more  
23 protection than the original August 401 Certification.

24 29. As explained above, most of the fill criteria are set either at concentrations that  
25 have been backcalculated from water quality criteria, or at 90<sup>th</sup> percentile Puget Sound  
26 background concentrations. The backcalculated fill criteria are very conservative for the  
27 following reasons. First, they have been derived assuming that the receptor point is  
28 immediately underneath the embankment. However, Miller and Walker Creeks are over one

1 hundred feet away from the embankment at its closest location. In other words, the  
2 backcalculated criteria are conservative because the Port has applied the surface water quality  
3 criteria directly underneath the embankment where surface water receptors do not reside.  
4

5 30. Second, the most sensitive variable in the backcalculation equation is called the  
6 Kd or the distribution coefficient (or the soil-water partitioning coefficient). The Kd describes  
7 the relationship (ratio) between the concentration of a constituent in soil and the concentration  
8 of the same constituent in water. The higher the Kd, the more likely it is that the constituent  
9 will remain in soil versus mobilizing to water. The Kds used in the backcalculations were  
10 default values taken from MTCA, and are generally applicable to contaminated soils.  
11 However, since the fill soils that the Port is importing for the Third Runway embankment are  
12 uncontaminated, their ability to adsorb chemical constituents is extremely high (i.e., chemical  
13 constituents will remain adhered to these soils rather than mobilizing in groundwater).  
14 Consequently, site-specific Kd values within the embankment are significantly higher, and  
15 therefore are able to attenuate any chemical constituents that might be introduced into the  
16 embankment.

17 31. Third, the backcalculated criteria have not accounted for the significant dilution  
18 and attenuation that will occur between the embankment and the neighboring creeks.

#### 19 **RESPONSE TO TESTIMONY OF DR. PATRICK LUCIA**

20 32. Dr. Lucia states in his prefiled testimony that “the requirements of the Fish  
21 and Wildlife Service (FWS) Biological Opinion are not being fully adhered to in the September  
22 21, 2001 401 Certification.” Lucia Testimony at ¶ 13. Specifically, Dr. Lucia states that the  
23 BO requirement for “more stringent control over the surficial three feet is not clearly  
24 incorporated” in the September 401 Certification. *Id.* Dr. Lucia has misunderstood Table 1 of  
25 Attachment E, the SPLP Work Plan. The BO ecological criteria that apply to the surficial  
26 three feet of the embankment are not mentioned in the SPLP Work Plan because it is not  
27 appropriate to apply the SPLP to soils to be placed in the surficial three feet of the  
28 embankment. This does not mean that the Port will not adhere to the ecological requirements

1 from the FWS BO. As Elizabeth Leavitt explains in her testimony, the Port fully intends to  
2 meet all requirements of the BO.

3 33. Dr. Lucia also states that because the Port is not required to use Attachment E  
4 to the September 401 Certification, “the drainage layer cover can consist of materials that are  
5 more ‘contaminated’ than the naturally occurring area soils. Lucia Testimony at ¶ 14. As  
6 explained above, Attachment E states that “Because the FWS and Ecology soil criteria differ,  
7 the Port will use the most stringent criteria of the two for the drainage layer cover (shown in  
8 column 4) and for the remainder of the Embankment (shown in column 5).” Since issuance of  
9 the September 401 Certification, the Port has been using Attachment E for the fill screening  
10 process and adhering to its requirement that the most stringent of the two sets of fill criteria be  
11 met. Thus, Dr. Lucia’s concern that the Port will not be adhering to the BO drainage layer  
12 criteria is unfounded. In the same paragraph, Dr. Lucia testifies that some of the fill criteria in  
13 the 401 Certification exceed the Puget Sound Background levels for the constituents in  
14 question, and suggests that the fill criteria are therefore not protective. Since the Port is  
15 meeting the FWS’s numeric fill criteria for the drainage layer cover, his argument is not valid.

16 34. Dr. Lucia presents a PQL table in paragraph 14 of his testimony and states that  
17 “none of the constituents are set at the Practical Quantitation Limits (PQL) identified in DOE  
18 Technical Memorandum #3 PQLs as Cleanup Standards (November 23, 1993).” He also  
19 states that “none of the contaminants listed in the 401 certification are set to the lowest PQL  
20 identified in Ecology Memorandum #3.” Lucia Testimony at ¶ 15. Dr. Lucia’s criticism is not  
21 valid. First, Ecology’s Implementation Memo #3 is a guidance document intended for project  
22 managers, not a regulatory standard. The Implementation Memo provided a range of PQLs  
23 that labs in Washington State could routinely achieve, according to a survey conducted by  
24 Ecology. I am not aware of any expectation or requirement in MTCA or anywhere else that a  
25 party must achieve the lowest PQLs in the memorandum. More importantly, it is irrelevant  
26 whether some of the fill criteria could have been set at a lower PQL. This is because site-  
27 specific modeling has shown that all of the fill criteria, including those set at higher PQLs, are  
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fully protective of water quality standards. Dr. Michael Riley explains these modeling results in his prefiled direct testimony.

35. Finally, Dr. Lucia states that the changes to fill criteria in the September 401 Certification result in an "increased risk that state water quality standards will not be met." Lucia Testimony at ¶ 8. Dr. Lucia does not offer any evidence that fill criteria in the September 401 Certification are not protective of water quality. On the other hand, the Port has developed two models (the backcalculation model and a groundwater flow and transport model described in Dr. Michael Riley's testimony), along with multiple safeguards in the embankment fill acceptance process, which show that the 401 Certification criteria are fully protective of applicable water quality standards for surface waters of the State of Washington.

I declare under penalty of perjury under the laws of the State of Washington that the foregoing is true and correct.

DATED this 7<sup>th</sup> day of March, 2002 at Seattle, Washington.

  
C. Linn Gould

**AR 016434**



**A**

**AR 016435**

## C. LINN GOULD

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### PROFESSIONAL EXPERIENCE:

Risk Assessment/Management and Wetlands Consultant 7/91 to present

Erda Environmental Services, Inc, Seattle, WA, President

Owner and operator of environmental consulting firm since its inception in 1991.

- Assist the Port of Seattle with Third Runway project issues including risk based development of soil criteria for embankment.
- Acted as technical project manager and facilitator for Washington State stakeholders in developing a risk-based environmental policy for petroleum contamination and in re-writing petroleum regulations for the state from 1996-2000.
- Assist public and private clients in implementing cost effective remediation of contaminated sites and returning them to productive use in Washington, Oregon, and Alaska. Received Project Team of the Year Award (1996) in remediation of Southwest Harbor Project for the Port of Seattle.
- Delineate and evaluate wetlands with focus on mitigation of degraded wetlands and use of wetlands for wastewater disposal and improving water quality.

Risk Assessment Task Manager and Soil Scientist 01/90 to 7/91

CH2M Hill, Bellevue, WA

- Conducted risk assessments and developed successful strategies in remediating hazardous waste sites in the Pacific Northwest using risk-based methods.
- Delineated wetland boundaries and prepared wetland reports with focus on regulatory issues, permitting, and mitigation measures.

Research Specialist 09/85-09/88

Water Resources Center, University of Wisconsin, Madison, WI

- Studied the effects of septic systems on water quality in both the field and laboratory.
- Assisted in the preparation of water quality reports to be distributed for educational purposes in Wisconsin.

Engineering Geologist 10/81-07/82

Rittenhouse-Zeman & Associates, Bellevue, WA

- Worked in field, laboratory, and office in preparing foundation reports for airports and buildings in the Pacific Northwest.

Laboratory Technician 10/79-08/80

Geology Department, Smith College, Northampton, MA

- Assisted professor in soils laboratory on the effects of acid rain on lakes in the Adirondacks, N.Y.

### PUBLICATIONS:

- Pascoe, GA; Riley, MJ; Floyd, T.A; Gould, C.L; Use of a Risk-Based Hydrogeologic Model to Set Remedial Goals for PCBs, PAHs, and TPH in Soils during Redevelopment of an Industrial Site, Environ. Sci. Technol. 1998, 32, 813-820.
- Erda Environmental Services, Inc. Risk Assessment for Unocal Former Bulk Fuel Facility,

C. Linn Gould

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Soldotna, Alaska, February 1998.

- Erda Environmental Services, Inc; Remediation Technologies, Inc, Southwest Harbor Project: Shoreland Public Access Exposure Analysis, Pacific Sound Resources Superfund Site, December 1995
- University of Wisconsin Water Resources Center and the Wisconsin Department of Natural Resources (joint publication, Potential Sources of Pollution for Lulu Lake (Status of Beach Contamination in Wisconsin), 1986.

#### EDUCATION:

- University of Washington, Seattle, WA  
MPH candidate Public Health, 2000-
- University of Wisconsin, Madison, WI  
MS Soil Science, 1988. Thesis on the potential for detergent formulation to affect nutrient movement through septic drainfields.
- University of Washington, Seattle, WA  
Post-graduate research, 10/1982-5/1984. Graduate courses in risk assessment, soil science, and toxicology.
- Smith College, Northampton, MA  
B. A. Geology, 1981. Research and senior thesis on the movement of acid precipitation through Adirondack, NY soils.

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#### CONTINUING EDUCATION:

- French immersion program for 8 hours per day for two months - "Avance 1" in December 1999 and "Avance 2" in March 2000, Institut de Francais, Villefranche, France.
- "Wetland Vegetation of Western Washington", University of Washington, Seattle, WA, 1995
- "Hazardous Waste Site Operations", Seattle, WA, 1995
- "Creating and Using Wetlands for Wastewater Disposal and Water Quality Improvement", University of Wisconsin, Madison, WI, 1993
- "Creating Wetlands for Habitat Enhancement and Mitigation", University of Wisconsin, WI, 1993
- "On-Site Wastewater Treatment", University of Washington, Seattle, WA, 1992

#### PERSONAL:

- Memberships: Society for Risk Analysis, National Society of Consulting Soil Scientists, Society for Wetland Scientists, Soil Science Society of America
- Skills: Working knowledge of French; volunteered for two years as counselor in reproductive issues and sexually transmitted diseases at Planned Parenthood; computer literate; coaching experience
- Interests: Traveling, camping, hiking, biking, wine, reading, basketball

#### REFERENCES:

Available on request.

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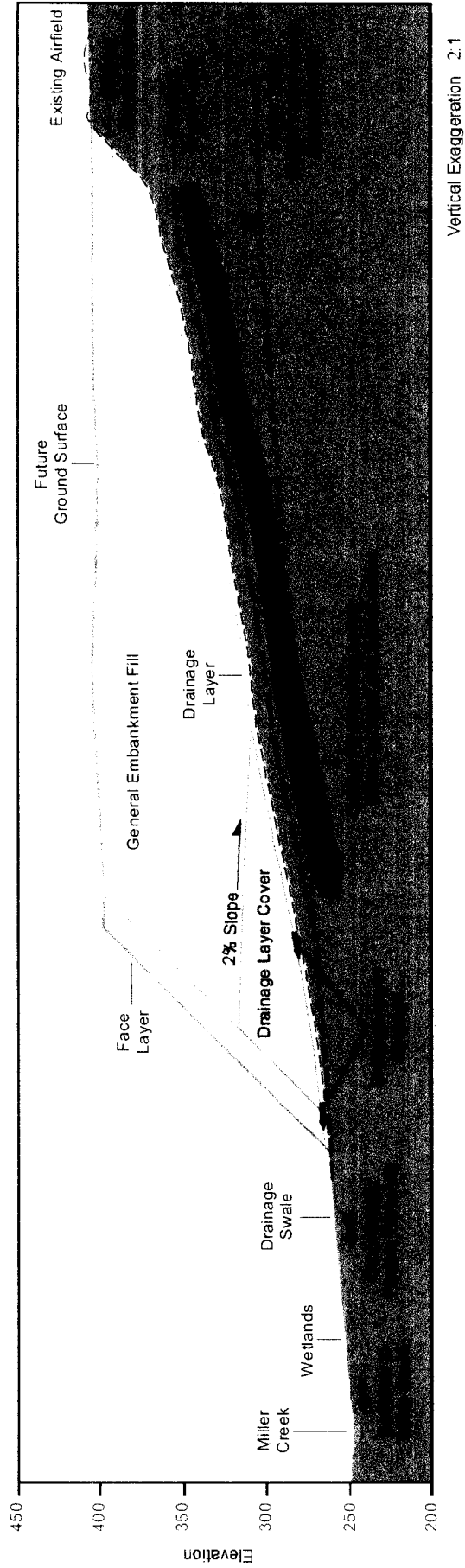


Figure 2 Typical Cross-Section Through the Embankment Fill