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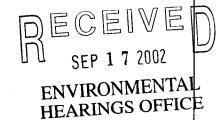
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SUPERIOR COURT OF THE STATE OF WASHINGTON IN AND FOR KING COUNTY

PORT OF SEATTLE, a port district of the State of Washington,

Petitioner,

v.

THE POLLUTION CONTROL HEARINGS BOARD, an agency of the State of Washington; AIRPORT COMMUNITIES COALITION; and CITIZENS AGAINST SEATAC EXPANSION;

Respondents,

v.

STATE OF WASHINGTON, DEPARTMENT OF ECOLOGY, an agency of the State of Washington,

Respondent Below.

Honorable Bruce Hilyer

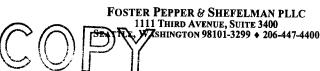
NO. 02-2-25658-9 SEA

DECLARATION OF ROGER PEARCE SUPPORTING PORT'S APPLICATION FOR DIRECT REVIEW AND REQUEST FOR CERTIFICATE OF APPEALABILITY

Roger A. Pearce declares as follows:

- 1. <u>Identity of Declarant</u>. I am one of the attorneys representing petitioner Port of Seattle in this action. I am over the age of eighteen, have personal knowledge of the facts stated in this declaration, and am competent to testify to those facts.
- 2. <u>Declaration of Gina Marie Lindsay</u>. Attached as Exhibit A to this declaration is the Declaration Of Gina Marie Lindsay, the Director of the Seattle-Tacoma International Airport.

DECLARATION OF ROGER PEARCE - 1



That declaration was filed in the underlying quasi-judicial administrative action before the Pollution Control Hearings Board and is a part of the administrative record from that administrative proceeding. The exhibits to the Lindsay declaration have not been included.

3. <u>Partial Verbatim Report of Proceedings</u>. Attached as Exhibit B to this declaration is a portion of the Verbatim Report of Proceedings before Hon. Richard S. Hicks, Superior Court Judge, in Thurston County Case No. 01-2-02386-9.

I declare under penalty of perjury under the laws of the state of Washington that the foregoing is true and correct.

Executed at Seattle, Washington, this 16th day of September 2002.

Roger A. Pearce

POLLUTION CONTROL HEARINGS BOARD FOR THE STATE OF WASHINGTON

AIRPORT COMMUNITIES COALITION

Appellant,

Respondents.

No. PCHB 01-0133

LINDSEY

DECLARATION OF GINA MARIE

DEPARTMENT OF ECOLOGY and THE PORT OF SEATTLE,

v.

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GINA MARIE LINDSEY declares as follows:

- I am the Director of Seattle-Tacoma International Airport ("STIA") and have served 1... in that capacity since September 1993. I am over the age of 18, have personal knowledge of the facts set forth in this declaration, and would be competent to testify to them if necessary.
- 2. Part of my current job responsibilities include evaluating the ability of STIA to meet the needs of the Puget Sound region in terms of air freight and commercial airline capacity in a timely and effective manner. Where deficiencies are identified, my job is to assemble and present the Commissioners of the Port of Seattle with a plan to correct the deficiencies and to prepare an implementation strategy and timetable for the necessary facility improvement. The Master Plan Update process conducted by the Port has served as a principal means to identify and correct deficiencies at STIA. AR 000358

DECLARATION OF GINA MARIE LINDSEY - 1

- 3. STIA currently faces immense challenges and deficiencies. It plays a crucial role in the region's transportation infrastructure, namely to provide the needed capacity for individuals to travel and for goods to move to and from this region. STIA thus serves an indispensable role for the travelling public and region's businesses.
- 4. STIA's current deficiencies urgently require immediate corrective action. These deficiencies include, but are not limited to:
 - delays in aircraft arrivals and departures that occur in poor weather conditions when only one runway can be used;
 - inadequate parking facilities to address existing and projected demand;
 - inadequate road access for south airport traffic; and
 - inadequate terminal facilities to accommodate existing and projected passengers.

The Master Plan Update Projects

5. The purpose of the Port's Master Plan Update projects was succinctly stated by the Federal Aviation Administration (FAA) in its 1997 Record of Decision on this project:

"As documented in ... the Final Environmental Impact Statement, ... the present runway configuration, with two closely-spaced runways, is currently responsible for significant airside delays, particularly during poor weather conditions, and is forecast to be responsible for increasing such delays in the future."

As approved by both the Puget Sound regional planning authorities and by the FAA, the Port is proposing to reduce existing and future airport delays by constructing improvements pursuant to a Master Plan Update adopted by the Port and the FAA in 1997. These improvements include the following: a new 8,500-foot parallel air-carrier runway located west of the existing runways; a 600-foot extension of Runway 34R; extension of runway safety areas ("RSAs") at the ends of the existing runways; terminal improvements and expansion including the development of a new terminal, parking, and access improvements north of the existing terminal; the South Aviation Support Area (SASA) to accommodate aircraft line maintenance and air cargo facilities; and relocation, redevelopment, and expansion of support facilities.

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DECLARATION OF GINA MARIE LINDSEY - 2

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206-447-4400

- 6. Some of the Master Plan Update projects will involve the discharge of fill material into waters of the U.S., which requires a §404 permit from the U.S. Army Corps of Engineers. This, in turn, triggered the need for a §401 certification from Washington State Department Ecology. It is important to note that the Port's planned improvements at STIA include a wide range of projects, only some of which involve discharges into waters of the U.S. For example, the Port is implementing extensive terminal, ground transportation, and other improvements that involve no discharge of fill material into waters of the U.S., and thus do not require §404 approval or §401 certification.
- 7. Pursuant to the FAA-approved Master Plan Update, the Port has begun improvements at STIA in upland areas where \$404 permit or \$401 approvals are not required. Some of these improvements, such as expansion of the parking garage, are unrelated to any projects that require \$404 approval. Other improvements, such as the placement of fill in upland areas for the Third Runway, are related to projects that require \$404/401 approval. In beginning these improvements, the Port recognizes that this construction is being done at the Port's risk. The need for these improvements is so great, and the time constraints so severe, that the Port concluded that construction must begin without delay.
- 8. With regard to those aspects of its improvements that do involve discharges of fill material into waters of the U.S., the Port has proposed extensive mitigation to restore and address impacts to existing wetlands, to protect streams, to develop new wetlands, and to construct stormwater facilities that will detain and treat stormwater. For example, the Port proposes to restore wetlands at the Vacca Farm site just west of the new runway and at the Tyee Valley Golf Course just south of the runways, and to establish and preserve vegetated riparian buffers on Miller and Des Moines Creeks to protect instream habitat and water quality. Mitigation actions at the Vacca Farm site are designed to provide approx. 17 acres of aquatic and riparian habitats, including 6.60 acres in wetland restoration; 5.70 acres in wetland mitigation; and 4.85 acres of buffer mitigation. Projects in

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DECLARATION OF GINA MARIE LINDSEY - 4

the Des Moines Creek basin are designed to restore wetlands and stream functions. Approx. 4.5 acres of wetland mitigation will occur in the Tyee Valley mitigation area and approx. 1.0 acres will occur in the west branch Des Moines buffer. Approximately 5 acres of buffers will be established along Des Moines Creek at the Tyee Valley site.

- 9. The Port will provide mitigation to the Miller Creek aquatic habitat, by providing instream habitat and increased channel length, and will create a trust fund for improvements to the Miller and Des Moines Creek watersheds. In addition, the Port will eliminate residential, commercial, and agricultural uses in the Miller, Walker, and Des Moines Creek basins that are currently contributing pollutants to those creeks.
- 10. The Port will also construct wetland mitigation off-site on a 67-acre parcel in the City of Auburn, especially for mitigation of wildlife habitat functions. Approximately 17.2 acres of forested wetlands, 6 acres of shrub wetlands, 6.2 acres of emergent wetlands, 0.6 acres of open water, and 19.5 acres of emergent wetland habitat will be created or restored. Overall habitat functions of these wetlands will be protected by providing approximately 11.9 acres of forested buffers around the perimeter of the site and approximately 4.0 acres of upland habitat within the inner portion of the Auburn site.
- 11. In addition, the Port proposes to replace the water storage function of the impacted wetlands, as well as replace the water quality treatment functions of those wetlands. The Port also proposes to construct the third runway embankment in a manner that includes an internal drainage layer to maintain recharge and natural groundwater flow. The Port will maintain existing low stream flows using stored stormwater and provide new floodplain storage to replace any storage eliminated for construction of the third runway embankment.

Prior Litigation Upholds Master Plan Projects and Port's Extensive Mitigation.

12. In addition to the extensive stormwater, water quality and wetland mitigation discussed above in connection with the §401 Certification and §404 permit process, and as

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DECLARATION OF GINA MARIE LINDSEY - 5

specifically recognized in the earlier court decisions regarding the Port's overall Master Plan Update projects, the Port is providing extensive mitigation for noise impacts, air quality impacts, construction impacts, land use impacts, transportation impacts, and other mitigation for the impacts of the planned development at STIA.

- 13. The Airport Communities Coalition (ACC) has brought a string of lawsuits challenging every agency and Port decision related to the third runway and Master Plan Update improvements at STIA. Not surprisingly, the goal of the ACC, as stated in the Interlocal Agreement forming the ACC, is "To stop the construction of any additional runways at Seattle Tacoma International Airport." A copy of the Interlocal Agreement forming ACC is attached as Exhibit A to this declaration.
- 14. In one action, the ACC challenged the decision of the Puget Sound Regional Council. The PSRC is the regional transportation planning body for the Puget Sound region. As described in more detail below, the PSRC had decided, by overwhelming majority vote, to include plans for a third runway in the Regional Transportation Plan. That decision was appealed by ACC. The PSRC decision was upheld by the King County Superior Court, and was further upheld on appeal by the Washington State Court of Appeals Division One in Case No. 42306-1-I. A copy of the Division One opinion is attached as Exhibit B to this declaration.
- 15. The ACC also challenged the Port's decision to proceed with the Master Plan Update projects, the Port/FAA environmental review for that decision, and the decision of the Central Puget Sound Growth Management Hearings Board (the Board has determined that STIA was an essential public facility and that ACC member Des Moines could not attempt to prohibit STIA expansion by passing anti-third runway provisions in its comprehensive plan). The King County Superior Court also upheld all those decisions, and made specific findings regarding the extensive mitigation provided by the Port as part of the Master Plan Update projects. A copy of that King County Court decision is attached as Exhibit C to this declaration. That decision was upheld by Division One of

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the Washington State Court of Appeals in Case No. 43100-5-I. A copy of that Division One opinion and the Order Granting Motion For Reconsideration In Part And Amending Opinion are attached as Exhibit D to this declaration.

- 16. Approval of the Federal Aviation Administration ("FAA") was also required for the third runway and other Master Plan Update improvements. On July 3, 1997, the regional administrator for the FAA's Northwest Mountain Region issued the FAA's Record of Decision approving the project -- Record of Decision for the Master Plan Update Development Action Sea-Tac International Airport (July 3, 1997) (the "ROD"). The ROD provides appropriate mitigation for several distinct aspects of the project. The review in the ROD was based upon the EIS and included a list of mitigation measures for the Port covering air, water quality, stormwater, construction, groundwater, and hydrology issues.
- 17. The ROD also contained an analysis of the impacts of the project and a list of mitigation measures required by the FAA. As required by federal law, the ROD concluded that "all practical means to avoid or minimize environmental harm have been adopted through appropriate mitigation planning." (ROD at p. 44). The ROD also set forth additional monitoring and enforcement programs. The ROD mitigation measures include noise, land use, archeological, cultural and historic resources, social and induced socio-economic impacts, air quality, water quality, construction, erosion and sedimentation control, wetlands, flood planes, surface transportation, plants and animals, services/utilities, earth, hazardous substances, and construction impacts. In Appendix F, the ROD includes a graphic summary of the mitigation measures required by the FAA based on the FEIS/FSEIS. A copy of the ROD is attached as Exhibit E to this declaration. The ACC appealed the ROD to the Ninth Circuit Court of Appeals, which upheld the FAA's ROD in Ninth Circuit Case No 97-70953 (November 24, 1998 Memorandum Opinion). A copy of that unpublished Ninth Circuit opinion affirming the ROD is attached as Exhibit F to this declaration.

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DECLARATION OF GINA MARIE LINDSEY - 6

The Public Process Leading to Project Recommendation.

- 18. The proposal to construct a third runway and other improvements at STIA was arrived at after years of study, debate, and decision-making by governmental bodies and elected officials in the Puget Sound region.
- 19. In 1989, the Puget Sound Regional Council and the Port appointed the 39-member Puget Sound Air Transportation Committee ("PSATC"), with representatives from cities and counties throughout the region, aviation industry experts, citizens, and the State of Washington. The purpose of the PSATC was to develop a regional solution to the region's worsening air traffic capacity problem. The PSATC reviewed a wide range of options, including replacement airports, supplemental airports, new technologies, demand management, and high-speed rail. The PSATC prepared a programmatic environmental impact statement ("EIS") examining the potential environmental impacts of the studied alternatives.
- 20. In 1992, the PSATC issued its final report and final EIS, recommending a multiple airport system that included a third air carrier runway at STIA. In accordance with the PSATC recommendation, the Port prepared a comprehensive update to its Master Plan to address the long-term facility needs at the airport.
- 21. At the same time, the Port and the FAA entered into a memorandum of agreement to jointly prepare a project-specific EIS that would meet the requirements of both the National Environmental Policy Act and the State Environmental Policy Act. The Draft EIS for the Proposed Master Plan Update Development Actions at STIA was issued in April 1995, and the Final EIS was issued in February 1996. Subsequently, in response to new and higher forecasts of aviation demand, the Port and the FAA prepared and issued a supplemental EIS. The Draft Supplemental EIS for Proposed Master Plan Update Development Actions was issued in February 1997, and the Final Supplemental EIS was issued in May 1997.
- 22. Simultaneously with these EIS processes, the Puget Sound Regional Council undertook a review and decision process culminating in the adoption of PSRC Resolution A-93-03

DECLARATION OF GINA MARIE LINDSEY - 7

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which stated: "That the region should pursue vigorously, as the preferred alternative, a major supplemental airport and a third runway at STIA." The PSRC then conducted, over the course of a year, an evaluation and public review of twenty-six existing and potential new airport sites. The PSRC concluded in October 1994 that a supplemental airport was not feasible. Following further deliberations, in July 1996, the PSRC amended the Metropolitan Transportation Plan to include a third runway at STIA.

- 23. In 1996, the Port submitted to the Army Corps of Engineers a Joint Aquatic Resources Permit Application (JARPA) for a §404 permit and §401 certification and, in 1997, the Army Corps of Engineers issued a public notice of the Port's application. In April 1998, the Corps and Ecology conducted the first of three joint public hearings on the application. A significant number of public comments were submitted to the Corps and Ecology, and the Port prepared detailed written responses to the comments. In July 1998, following in-depth review of the permit application, Ecology issued a §401 certification for the project subject to a 19-page list of conditions.
- 24. During this time period, the Port was acquiring properties on the west side of STIA necessary for construction of the new runway. After acquiring the properties and conducting on-the-ground wetland delineations, the Port discovered more wetlands than previously estimated from aerial photos and distant observations from nearby rights-of-way. Accordingly, in September 1999, the Army Corps of Engineers issued a revised public notice, which reinitiated Ecology review of the §401 certification request. The Army Corps of Engineers and Ecology conducted another public hearing. Again, extensive public comments were submitted, and the Port again prepared detailed written responses to those comments.
- 25. Ecology's reinitiated §401 review was even more extensive than its original review. Ecology contracted with King County to review the Port's proposed stormwater management plan in accordance with the requirements of the King County Surface Water Design Manual. King County conducted a multi-year review of the plan, involving thousands of hours of hydrologic modeling and

DECLARATION OF GINA MARIE LINDSEY - 8

comments. Over the life of this permit application, Ecology and the Port have each held numerous public meetings and studied hundreds of issues, resulting in the most extensively reviewed §401 certification ever issued by Ecology.

I declare under penalty of perjury under the laws of the State of Washington that the foregoing is true and correct.

Executed at Seattle, Washington this That day of September 2001.

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DECLARATION OF GINA MARIE LINDSEY - 10

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       IN THE SUPERIOR COURT OF THE STATE OF WASHINGTON
   5
               IN AND FOR COUNTY OF THURSTON
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   7
       PORT OF SEATTLE, ) Case No. 01-2-02386-9
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  9
                   Plaintiff, )
 10
                 VS.
      STATE POLLUTION CONTROL )
 11
      HEARINGS, et al,
 12.
 13
                   Defendant. )
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               BE IT REMEMBERED that on February 22, 2001,
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      the above-entitled matter came on for hearing before
17
      the HONORABLE RICHARD D. HICKS, Judge of Thurston
18
     County Superior Court.
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                  VERBATIM REPORT OF PROCEEDINGS
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                      MOTION TO SET ASIDE
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     REPORTED BY: Nichole E. Forrest
25
                   Official Court Reporter, CCR, RPR
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identifiable articuable language that specifically says we do not find the Port has not shown a substantial probability of success.

But if in the reading the overall decision that was considered, and I can see that that was considered, then I don't think they have -- even though it might be better housekeeping -- the necessity, nor is it reversible error, for them to have not articulated this statement if the whole decision correctly reflects what was in front of them.

So I decline to reverse the Board on this matter. I hope the matter does go in March. This is a matter of immense importance not just to the Port of Seattle but state-wide it seems to me. I can tell by reading the Board's decision that D.O.E. had several creative solutions it came up with -- perhaps with consultants, but adopted by the Department of Ecology -- that will have a state-wide importance and impact way beyond the third runway issue at SeaTac. And I think it should be decided quickly, and then I think it should be certified to the Supreme Court, if they'll take it, or the Court of Appeals.

I've said this before. Maybe I sound like
I'm trying to make my own life easier, but I don't see

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any reason for it to tread water and have time out here when no trial judge, whether it's me or someone else, will be given any deference on their decision, because the Court of Appeals or Supreme Court will go right to the original record as they should.

Board, which I'm hoping will revisit this issue of noncertifying, once they have a final order even though they've taken the position they're not going to certify the temporary order. If you guys don't ask them to do that and they don't do it on their own motion, we'll put it on our schedule and get to it as soon as we can.

MR. EGLICK: Thank You, Your Honor.

MR. REAVIS: May I make one clarification? want to clarify the Court's position on the trial in March because I don't want to hear my statements reported back to me later on.

The Port is wanting to go to trial in March. We do want to finish it in March. The only reason I brought up the probability it may not happen is we're dealing with reality here. We're more than happy to have time limits set. We want the trial accomplished in March.

THE COURT: I didn't mean it tongue and

ENVIRONMENTAL HEARINGS OFFICE

SUPERIOR COURT OF THE STATE OF WASHINGTON IN AND FOR KING COUNTY

PORT OF SEATTLE, a port district of the State of Washington,

Petitioner,

v.

v.

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THE POLLUTION CONTROL HEARINGS BOARD, an agency of the State of Washington; AIRPORT COMMUNITIES COALITION: and

AIRPORT COMMUNITIES COALITION; and CITIZENS AGAINST SEATAC EXPANSION;

Respondents,

STATE OF WASHINGTON, DEPARTMENT OF ECOLOGY, an agency of the State of Washington,

Respondent Below.

Honorable Bruce Hilyer

NO. 02-2-25658-9 SEA

DECLARATION OF SERVICE

DECLARATION OF SERVICE

I, Holly Simmelink, Certified PLS, declare as follows:

I am employed as a legal secretary by Foster Pepper & Shefelman PLLC, in Seattle, Washington. I have personal knowledge of the facts set out below and am competent to testify about them.

DECLARATION OF SERVICE - 1



1	On September 16, 2002, a copy of Port Of Seattle's Application For Direct Review To Court Of
2	Appeals And Request For Certificate Of Appealability From Pollution Control Hearings Board,
3	Declaration of Roger A. Pearce and this Declaration of Service was sent as service to the
4	following persons by the means specified below:
5	Kimberly Lockard, Executive Director
6	Airport Communities Coalition 21630 11 th Avenue South Des Moines, Washington 98198 By First Class Mail
7	
8	1 Terry Dyans, raministrator
9	Airport Communities Coalition 21630 11 th Avenue South
10	Des Moines, Washington 98198 By First Class Mail
11	Peter J. Eglick
12	Kevin L. Štock Helsell Fetterman LLP
13	1500 Puget Sound Plaza 1325 Fourth Avenue
14	Seattle, WA 98101-2509 By Messenger
15	Rachael Paschal Osborn 2421 W. Mission Avenue
16	Spokane, WA 99201 By First Class Mail
17	
18	Citizens Against SeaTac Expansion 19900 Fourth Avenue SW Normandy Park, Washington 98166 By First Class Mail
19	
20	Richard A. Poulin Smith & Lowney, P.L.L.C. 2317 East John Street Seattle, WA 98112 By Messenger
21	
22	
23	Tom Fitzsimmons, Director
24	Department of Ecology 300 Desmond Drive Post Office Box 47600
25	Lacy, WA 98504-7600 By First Class Mail
00	by that Class Mail

DECLARATION OF SERVICE - 2

FOSTER PEPPER & SHEFELMAN PLLC 1111 THIRD AVENUE, SUITE 3400 SEATTLE, WASHINGTON 98101-3299 ◆ 206-447-4400

i	
1	Joan Marchioro
2	Thomas J. Young Jeff B. Kray
3	Office of the Attorney General Ecology Division
4	2425 Bristol Court SW (98502) P.O. Box 40117
5	Olympia, WA 98504 By Mail
6	Jean M. Wilkinson
7	Assistant Attorney General 1125 Washington St. S.E.
8	P.O. Box 40100 Olympia, WA 98504-0100
9	By Mail
10	Christine O. Gregoire Attorney General
11	State of Washington 1125 Washington Street SE
12	Fifth Floor P.O. Box 40100
13	Olympia, WA 98504-0100 By Mail
14	Pollution Control Hearings Board
15	Rowe Six, Bldg. 2, MS 40903 4224 6th Avenue SE
16	P.O. Box 40903 Lacey, WA 98504-0903
17	By Messenger
18	I declare under penalty of perjury under the laws of the state of Washington that the
19	foregoing is true and correct.
20	Executed this 16 th day of September 2002, at Seattle, Washington.
21	,
22	
23	Holly Simmelink, Certified PLS
24	
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DECLARATION OF SERVICE - 3